## **Public Document Pack**



MEETING:	Cabinet
DATE:	Wednesday, 7 September 2016
TIME:	10.00 am
VENUE:	Reception Room, Barnsley Town Hall

## **AGENDA**

- 1. Declaration of pecuniary and non-pecuniary interests
- 2. Leader Call-in of Cabinet decisions

#### **Minutes**

3. Minutes of the previous meeting held on 24th August 2016 (Cab.7.9.2016/3) (Pages 3 - 6)

## **Items for Noting**

4. Decisions of Cabinet Spokespersons (Cab.7.9.2016/4)

#### **Petitions**

5. Petitions received under Standing Order 44 (Cab.7.9.2016/5) (Pages 7 - 8)

## Items for Decision/Recommendation to Council

## **Cabinet Spokesperson without Portfolio**

6. Electronic Notices for Council Meetings (Cab.7.9.2016/6) (Pages 9 - 12)

## **Corporate Services Spokesperson**

- 7. Quarter 1 Performance Monitoring Report 2016/17 (Cab.7.9.2016/7) (*Pages 13 52*)
- 8. Quarter 1 Corporate Finance Summary 2016/17 (Cab.7.9.2016/8) (Pages 53 100)
- 9. Quarter 1 Capital Programme Update 2016/17 (Cab.7.9.2016/9) (Pages 101 136)
- 10. Quarter 1 Treasury Management Activities 2016/17 (Cab.7.9.2016/10) (*Pages* 137 150)
- 11. Enterprise Act 2016 Repayment of Public Sector Exit Payments (Cab.7.9.2016/11) (Pages 151 154)
- Proposed Sale by the Council as Trustee of the North and South Lodges at Locke Park (Cab.7.9.2016/12) (Pages 155 166)
   Recommendation to Council on 29<sup>th</sup> September, 2016
- 13. Sale of Land at King Street, Elsecar (Cab.7.9.2016/13) (Pages 167 176)

## People (Safeguarding) Spokesperson

14. Contracting and Partnership Arrangements - Adult Social Care and South West Yorkshire Partnership Foundation Trust (Cab.7.9.2016/14) (Pages 177 - 180)

## **People (Achieving Potential) Spokesperson**

15. Local Government Ombudsman Report (Cab.7.9.2016/15) (Pages 181 - 194)

To: Chair and Members of Cabinet:-

Councillors Houghton CBE (Chair), Andrews BEM, Bruff, Cheetham, Gardiner, Howard, Miller and Platts

**Cabinet Support Members:** 

Councillors Cherryholme, Franklin, David Griffin, Lamb, Mitchell and Saunders

Chair of Overview and Scrutiny Committee Chair of Audit Committee

Diana Terris, Chief Executive
Rachel Dickinson, Executive Director People
Matt Gladstone, Executive Director Place
Wendy Lowder, Interim Executive Director Communities
Julia Burrows, Director Public Health
Frances Foster, Director Finance, Assets and Information Services
Julia Bell, Director Human Resources, Performance and Communications
Andrew Frosdick, Director Legal and Governance
Katie Rogers, Communications and Marketing Business Partner
Anna Morley, Scrutiny Officer
Ian Turner, Service Director, Council Governance

Corporate Communications and Marketing Labour Group Room – 1 copy

Please contact Ian Turner on 01226 773421 or email governance@barnsley.gov.uk

Tuesday, 30 August 2016

## Cab.7.9.2016/3



MEETING:	Cabinet
DATE:	Wednesday, 24 August 2016
TIME:	10.00 am
VENUE:	Reception Room, Barnsley Town Hall

## **MINUTES**

Present Councillors Houghton CBE (Chair), Andrews BEM,

Bruff, Cherryholme (for Cheetham), Gardiner, Howard,

Lamb (for Platts) and Mitchell (for Miller)

Members in Attendance: Councillors Franklin, David Griffin, Saunders and

Sheard

## 51. Declaration of pecuniary and non-pecuniary interests

There were no declarations of pecuniary or non-pecuniary interests.

#### 52. Leader - Call-in of Cabinet decisions

The Leader reported that no decisions from the previous meeting held on 27<sup>th</sup> July, 2016 had been called in.

## 53. Minutes of the previous meeting held on 27th July 2016 (Cab.24.8.2016/3)

The minutes of the meeting held on 27<sup>th</sup> July, 2016 were taken as read and signed by the Chair as a correct record.

## 54. Decisions of Cabinet Spokespersons (Cab.24.8.2016/4)

The Record of Decisions taken by Cabinet Spokespersons under delegated powers during the week ending 5<sup>th</sup> August, 2016 were noted.

## 55. Action taken under Paragraph B6 of the Responsibility for Executive Functions - Officer Delegations (Cab.24.8.2016/5)

### **RESOLVED:-**

that the action taken under Paragraph B6 of the Responsibility for Executive Functions – Officer Delegations, as contained within the Appendix attached to the report, be noted;

- (i) approving that the objection received to the proposals to introduce a Traffic Regulation Order necessary to change various waiting and loading restrictions and other traffic movements at Doncaster Road and its associated side streets, be overruled and for the objector to be informed accordingly;
- (ii) authorising that the Head of Highways, Engineering and Transport and the Director of Legal and Governance make and implement the Traffic Regulation Order.

## 56. Petitions received under Standing Order 44 (Cab.24.8.2016/6)

**RESOLVED** that the report notifying the receipt of the following petitions be noted and the recommended actions for responding to them be endorsed:-

(a) Containing the signatures of 70 signatories, in respect of request for action to deal with excessive speed of vehicles along Weetshaw Lane and Shaw Lane in Cudworth, Barnsley.

Speed enforcement is a matter for South Yorkshire Police and the South Yorkshire Safety Camera Partnership. Officers from the Traffic team are currently involved with concerns for speeding on part of this route.

It is recommended that the Service Director, Environment and Transport arrange for a speed survey to be carried out on Weetshaw Lane and the results be shared with South Yorkshire Police, the South Yorkshire Safety Cameral Partnership, Councillors and the PACT.

(b) Containing 229 signatories (of which 193 are within Barnsley from an on-line petition) regarding concerns of traffic on Doncaster Road outside Oakhill Primary Academy, including a request to reinstate the school crossing patrol.

Oakhill primary school is situated on the A635 Doncaster Road, Ardsley which is a dual carriage way. The position requires 2 school crossing patrols, both patrols left in quick succession due to ill-health and this location has been without a crossing patrol for almost 12 months.

It is recommended that the Service Director, Environment and Transport write to the lead petitioner to advise that every effort has been made during that last 12 months to recruit 2 new crossing patrols and those efforts will continue. In addition the letter will address their concerns for road safety.

(c) Containing 242 signatories regarding the threat of the loss of bus services in the Penistone area due to the SYPTE current Barnsley Bus Partnership consultation.

The SYPTE has undertaken a Barnsley Bus Partnership consultation which closed on 31<sup>st</sup> July, 2016. The petition was forwarded to the SYPTE to be considered as part of their consultation process. However, the decision rests with SYPTE about what action it takes with regard to this petition.

## 57. Equality Scheme 2015-18 Annual Report (Cab.24.8.2016/7)

#### **RESOLVED:-**

- (i) that the Equality Scheme Annual Report (June 2016), attached as Appendix 1 to the report now submitted, be approved;
- (ii) that the progress made towards the equality objectives set out in the report, be noted; and

(iii) to note the key achievements and challenges identified in the Annual Report and support the priorities for the year ahead.

## 58. Protection of Earnings Policy (Cab.24.8.2016/8)

**RESOLVED** that the revised Protection Policy (Protection of Earnings), attached as an Appendix to the report now submitted, be approved for implementation, with effect from 1<sup>st</sup> April, 2017.

59. Annual Report of the Corporate Parenting Panel 2015/16 (Cab.24.8.2016/9)

## RECOMMENDATION TO COUNCIL ON 29<sup>TH</sup> SEPTEMBER, 2016:-

- (i) that the progress and achievements of the Barnsley Corporate Parenting Panel in supporting children and young people in care, as detailed in the report now submitted, be noted; and
- (ii) that the Annual Report be approved and adopted as a symbol of the Council's commitment for its 'Pledge' towards children and young people in care.

## 60. Annual Report of the Barnsley Local Safeguarding Adults Board 2015/16 (Cab.24.8.2016/10)

**RESOLVED** that the Annual Report of the Barnsley Local Safeguarding Adults Board 2015/16 and comment of the direction of travel for adult safeguarding, as detailed in the report now submitted, be noted.

## 61. Annual Report of the Barnsley Local Safeguarding Children Board 2015/16 (Cab.24.8.2016/11)

#### **RESOLVED:-**

- (i) that the Annual Report of the Barnsley Local Safeguarding Children Board 2015/16, attached to the report now submitted, be noted; and
- (ii) that the progress made by the Board in relation to its statutory role and functions, be noted as part of Cabinet's continued consideration of the Borough's framework and safeguarding vulnerable adults and children.

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## BARNSLEY METROPOLITAN BOROUGH COUNCIL

Report of the Chief Executive

## Petitions received under Standing Order 44

## 1. Purpose of Report

To consider action in respect of petitions received by the Chief Executive under Standing Order 44.

## 2. Recommendations

2.1 That Cabinet agree the action to be taken in response to the petitions referred to in the report in line with the Council's Petitions Scheme.

## 3. Background

- 3.1 The Council's Standing Order 44 requires that "All petitions relating to a matter over which the Council ... has authority or which affects the Borough shall be presented to the Chief Executive who shall refer them to the relevant officer for investigation."
- 3.2 The Petitions Scheme, which was revised in April, 2013, requires petitions to be reported into Cabinet. This report sets out recent petitions received and the recommended response.
- 3.3 Whilst the report of petitions to Cabinet fulfils this duty requirement, Cabinet may wish to consider further action, such as referring any petition to the relevant Area Council.

## 4. Details of Petitions Received

4.1 Details of the petitions received up to this meeting of Cabinet are set out in the appendix attached, including a recommendation of the action to be taken for consideration. Members should note that individual petitions will not be the subject of further reports to Cabinet unless this is specifically requested at the meeting when the petition is reported.

## 5. List of Appendices

5.1 Details of Petitions received.

## 6. Background Papers

Petitions presented to the Chief Executive. Available for inspection in the Council Governance Unit, Town Hall, Barnsley, except where the petitions contain Exempt Information.

Officer Contact: Ian Turner Tel No: 01226 773421 Date: August, 2016

Petitions received under Standing Order 44 - Cabinet - 7th September, 2016

Issue	No. of Signatories	Date	Action recommended under the
		Received	Petitions Scheme
To encourage the enforcement of the landowners	103 signatories	10/08/2016	Matter to be investigated by the
of the former Yews Hotel, Yews Lane,			council's enforcement team, who
Worsbrough to keep the area safe using Section			will determine if the council is in a
106 monies.			position to take any action with
			respect to the concerns identified.
			Enforcement team to inform the
			petitioner of their findings and any
			actions to be taken.

## BARNSLEY METROPOLITAN BOROUGH COUNCIL

## REPORT OF THE DIRECTOR OF LEGAL AND GOVERNANCE

## **ELECTRONIC NOTICES FOR FORMAL COUNCIL MEETINGS**

## 1. PURPOSE OF REPORT

1.1 To seek approval for arrangements to move towards giving notice of formal Council meetings by electronic means and to stop the printing of meetings documentation.

## 2. RECOMMENDATIONS

- 2.1 That, in accordance with the Local Government (Electronic Communications) (England) Order 2015, Cabinet gives its consent for the summons and papers for its meetings, and for any other meetings attended by Cabinet Members, to be transmitted by electronic means to their barnsley.gov.uk email address;
- 2.2 That the Director of Legal and Governance be authorised consult other Members to seek their consent for summons and papers to be issued by the same means, on the presumption that they will be transmitted electronically, subject to any specific requirements those Members may have.

#### 3. BACKGROUND

- 3.1 Over recent months, a programme has been progressing to replace the ICT equipment provided to Elected Members with more up-to-date technology. This has involved the deployment of Windows Surface Pro 4 tablet devices, which are wifi enabled and capable of mobile working. Elected Members have also been provided with a facility to log on remotely to the Council's networks.
- 3.2 Loaded on the devices is the Modern.gov app that provides Members with access to packs of papers for formal Council meetings. The app presents documents in a way that makes them easy to navigate and annotate, and the app also allows secure access to 'private' meeting papers. Although an internet connection is needed to download meetings documentation initially through the app, it is then available, whether the device has an internet connection or not. The app allows you to highlight sections of the pack and make annotations just as you would with a paper copy. Document navigation is made quick and simple via bookmarking and intuitive controls.
- 3.3 Due to a technical problem related to the interface between the Microsoft Surface Pro 4 devices, BMBC settings and the app, the functionality of the app has not been reliable on the Microsoft Surface Pro 4 devices. (The app works on the Microsoft Surface Pro 3 devices). It has therefore not been possible, up to now, to move forward with the proposal to move to paperless Council meetings. However, following detailed investigations on this technical issue by IT Support, this issue has now been resolved.

## 4. PROPOSAL

- 4.1 A KLOE to save £30,000 on printing costs for formal meeting papers in 2015/6 was approved in February 2015, on the assumption that mobile devices would have been rolled-out earlier. Now that the devices have been deployed to Members and it is possible to access documents through the app, it is proposed to stop printing meetings documentation and issue notices for meetings electronically.
- 4.2 For some time, the legal basis for issuing notices for meetings only by electronic means was unclear. However, the Local Government (Electronic Communications) (England) Order 2015 states that the appropriate method can now be by electronic means "where the member has given consent for the summons to be transmitted in electronic form to a particular electronic address".
- 4.3 It is therefore proposed that Cabinet gives its consent to the summons and papers for its meetings, and for any other meetings attended by Cabinet Members, to be transmitted by electronic means to their barnsley.gov.uk email address. For other Members, Cabinet is requested to authorise the Director of Legal and Governance to consult those Members to seek their consent for this, on the presumption that the summons and papers will be transmitted electronically. On this basis, the printing of meetings papers will stop, as far as possible.
- 4.4 The programme for the roll-out of devices acknowledged that some Members would be more comfortable with using the new technology than others. The programme therefore included a range of training and support, including from officers and Elected Member ICT Champions. Even so, it should be acknowledged that it may take time for all Members to feel equally confident in using only electronic documentation. As a result, it is intended to take into account the individual requirements of Members in implementing the change and adopt a phased approach, where necessary.

## 5. PROPOSED SUPPORT AND TRAINING FOR MEMBERS

- 5.1 It is proposed that drop-in sessions on how to use the Modern.gov app are provided to all Members. These will be arranged at convenient times for Members, around formal Council meetings. A schedule will be drawn up and circulated to Members. In addition, Members will be offered a one-to-one session with officers of the Council Governance Unit should they require one. The operation of the app is fairly straightforward and intuitive so the one-to-one sessions should not take more than fifteen to twenty minutes. A quick guide has also been produced and will be provided to all Members.
- 5.2 The intention is to arrange these sessions in conjunction with the Digital Champions. Based in the Communities Directorate, these officers provide support in the community to people wanting to get more out of their electronic devices, and so support the move to on-line channels of contact with the Council. This support is specifically about the operation of the device, rather than detailed training or for dealing with technical issues, so fills a gap in current provision. Using the Modern.gov app will also give Members an idea of how touch-screen tablet technology works, which the Digital Champions can help them to build upon and use the skills with other apps.

#### 6. OFFICERS

- 6.1 It is important that officers provide leadership in the move to paperless meetings. As stated earlier, Senior Management Team meetings are currently operating without papers using PDF attachments. This has worked well, however, it does mean that multiple documents, usually of a large file size (sometimes up to 10mb), are being emailed around the Council network. The advantage of the app is that it downloads documents automatically to individual's tablets when they open the app and are connected to the internet. In addition it means that individuals have access to all Council meeting documents in one place and that we are not running two parallel systems of circulating electronic papers. (Note: Each meeting has a set of permissions to restrict access to papers to those individuals entitled to see such papers).
- 6.2 It is proposed that Barnsley Leadership Team are given a demonstration of the app as soon as possible with a view to moving to using the app alongside Members. Individual one-to-one training sessions will be made available if necessary.

## 7. WIDER USE OF MODERN.GOV BY OTHER DIRECTORATES

- 7.1 The Council Governance Unit have been working with other Directorates, particularly Finance, People and Place on how they could benefit from using the Modern.gov software to produce document packs for their meetings. As a result the software is being used to produce papers for SMT, SIGOMA, Member Development Working Party, Barnsley Economic Partnership, MP's Liaison Meeting, Corporate Parenting Panel and senior officer briefing papers. These document packs are available through the app to the relevant Members and officers. Training has been provided to staff in Directorates and consideration is being given to the application of the software for departmental management team meetings and other meetings.
- 7.2 Other Directorates are also invited to consider if the use of the system will enhance their operations.

## 8. CONSULTATIONS

8.1 The Director of Finance, Assets and Information Services has been consulted in view of the ICT aspects of the proposal. The Director of Human Resources, Performance and Communications has been consulted in view of the Member Development aspects of the proposal.

#### 9. FINANCIAL IMPLICATIONS

9.1 There are no specific financial implications arising from this report, although it should be noted that a KLOE to save £30,000 on printing costs for formal meeting papers in 2015/6 was approved in February 2015. This takes advantage of the opportunities to move toward electronic meetings documentation when mobile devices were rolled-out. This was later than anticipated due to data security considerations and delays in deployment due to problems with remote connectivity.. Some savings have already been achieved as a result of officers using their mobile devices in meetings.

## 10. RISK MANAGEMENT ISSUES

- 10.1 Members need to be confident in their operation of the app and all necessary training will be provided, including one-to-one sessions should Members require it.
- 10.2 Contingencies will need to be made should Members or officers have a technical problem with their tablet device at meetings, therefore, spare hard copies of agendas will be available in such circumstances.

## 11. EQUALITY AND DIVERSITY IMPLICATIONS

- 11.1 An initial Equality Impact Assessment was undertaken as part of the work on the KLOE referred to earlier in the report. This acknowledged the benefits to the public in providing access to meetings papers electronically in the enhanced form allowed by the Modern.gov system and app.
- 11.2 The availability of papers electronically will enable Members who have difficulty in accessing the Town Hall on a regular basis to have instant access to meeting papers at home with their tablet device. The use of electronic papers for meetings will also provide an enhanced service for the visually impaired as this will allow the text within documents to be zoomed to a suitable size to meet their needs.

#### 12. APPENDICES

12.1 None

## 13. BACKGROUND PAPERS

- 13.1 2015/6 Budget Papers
- 13.2 The Local Government (Electronic Communications) (England) Order 2015

Available for inspection in the Legal & Governance Directorate, Town Hall, Barnsley, telephone (01226) 773421

Officer Contact: Ian Turner Telephone No: 773421 Date: July 2016

Democracy/Meeting - Cabinet/Reports/CSU Reports/2015/Cabinet Report - Electronic Notices for Meetings 20160907

#### BARNSLEY METROPOLITAN BOROUGH COUNCIL

This matter is not a Key Decision within the Council's definition and has not been included in the relevant Forward Plan.

REPORT OF THE DIRECTOR OF HUMAN RESOURCES, PERFORMANCE AND COMMUNICATIONS TO CABINET ON 7<sup>th</sup> SEPTEMBER 2016

## CORPORATE PLAN PERFORMANCE REPORT QUARTER 1 April - June 2016

## 1. PURPOSE OF REPORT

1.1 The purpose of this report is to present and provide an overview of the council's latest Corporate Plan Performance Report, drawing upon information available for Quarter 1, and illustrating progress achieved in delivering the priorities and outcomes of the Corporate Plan 2015-18.

#### 2. RECOMMENDATIONS

It is recommended that:

- 2.1 Cabinet review, challenge and scrutinise the contents of the report in relation to the delivery of the Corporate Plan priorities and outcomes.
- 2.2 Cabinet receives follow up reports arising from the Quarter 1 report on:
  - 1) Hospital admissions for alcohol related conditions
  - 2) Adult safeguarding
  - 3) Place directorate finances
- 2.3 This report is shared with the Overview and Scrutiny Committee to inform and support their ongoing work programme.

#### 3. INTRODUCTION/BACKGROUND

- 3.1 The Corporate Plan contains three priorities, supported by 12 outcomes. These are reflected in the 2020 Outcomes Framework and outline what the council has committed to undertake in order to deliver the priorities. It is also recognised that the council is not solely accountable for delivering these outcomes, as it works in partnership with other organisations.
- 3.2 Achievement of these priorities is being measured through the 2020 Outcomes Framework, which builds upon what has been accomplished so far under the Corporate Plan 2015-18, and rolls it forward into a four-year journey. The framework identifies what the council is seeking to achieve for the people of Barnsley over the next four years, as defined in our key strategies and plans, and a series of objectives which focus on specific areas of service delivery and support for the borough and its residents. Progress against the 2020 Outcomes Framework will be managed and communicated through the Corporate Performance Report indicators and narrative. At the end of 2015/16 we reviewed the corporate indicator set and made additions and deletions in light of the 2020 Outcomes Framework.

- 3.3 The Corporate Plan 2015-18 is currently being refreshed and extended to 2020 to reflect the changes made. This will be submitted to Cabinet with the Quarter 2 Corporate Performance Report.
- 3.4 This report provides an overview of performance trends, activities and achievements under each priority. Previous reports contained a One Council section that included corporate health indicators. These indicators have now been absorbed into the most relevant outcomes within the three priority areas.
- 3.5 The scorecard at section four provides a summary of the RAG (Red/Amber/Green) position for each outcome, based on the performance indicators and also activities described in the narrative report.
- 3.6 At the end of Quarter 1, there are 2 outcomes rated Red, with 8 rated Amber and 2 rated Green. An outcome is rated Amber where performance is mixed and the combination of individual performance indicator RAG ratings gives no clear overall rating. Section 5 of this report contains more detail about headline performance trends under each priority.
- 3.7 Direction of travel arrows have not been included in this report, however reference is made throughout the narrative which provides a comparison with previous years or quarters where it is possible.

## 4. Corporate Plan Scorecard

Α

Council Vision	Worki	ing together for a brighter future, a l	oetter E	Barnsley		
Council Priorities	7	Thriving and Vibrant Economy	P	eople Achieving Their Potential	St	rong and Resilient Communities
Outcomes	1	Create more and better jobs and good business growth (GREEN)	6	Every child attends a good school and is successful in learning and work (AMBER)	10	People volunteering and contributing towards stronger communities (GREEN)
	2	Increase skills to get more people working (AMBER)	7	Reducing demand through improving access to early help (AMBER)	11	Protecting the borough for future generations (AMBER)
	3	Develop a vibrant town centre (AMBER)	8	Children and adults are safe from harm (AMBER)	12	Customers can contact us easily and use more services online (RED)
)	4	Strengthen our visitor economy (AMBER)	9	People are healthier, happier, independent and active (RED)		
i 	5	Create more and better housing (AMBER)			•	

Key – The ratings are based upon the performance indicators that relate to each Corporate Plan outcome and 2020 Outcome Framework achievement to provide a rounded picture of performance, including financial performance.

- Performance against majority of indicators is below target for this point of the year
  - Performance is mixed, some indicators will be on track to achieve targets and others will require improvement to achieve targets
  - Performance against majority of indicators is in line with targets for this point of the year

## 5. Progress against Priorities and Performance Measures

5.1 This section provides a headline overview of the Quarter 1 position for each priority area, based on the data and narrative provided in the performance report.

## **Priority: Thriving and Vibrant Economy**

Working with the private sector, supporting them to create better conditions and infrastructure, helping to safeguard existing jobs and businesses and stimulate the growth of more and better jobs and homes. We want to make sure there are more job opportunities for Barnsley residents, to help the local economy, provide positive role models for young people, and reduce the extent of worklessness and poverty across the borough.

## 5.3 Examples of performance trends and achievements

- 435 private sector jobs were created meaning that 38% of our annual target of 1,150 has already been met. 57% of these jobs are associated with the continued growth of large companies which are supported by Enterprising Barnsley.
- 9 companies relocated to Barnsley meaning that 60% of our annual target has already been met. This has created 14 new jobs and secured over £14million of private sector investment.
- 4.3% (301) 16-18 year olds are not in employment, education or training. This is better performance than Yorkshire and Humber (Y&H) (4.9%) and England (4.4%) as at May 2016.
- Apprenticeship take-up has risen by 1.4% since Q4 and is above our target of 10.5% at 12.6% which is equal to 980 apprenticeship placements. We are above Y&H (10.1%) and England (7.6%). We expect that the figure will increase during Q2 as school leavers access placements.
- We currently have 59 apprentice posts filled within the council. We supported 100 apprenticeship placement opportunities, which is equal to 3.2% of our workforce and better than our target of 2.5%. The increase from Q4 is due to an additional 12 placements being provided as a result of the North East Area Council contract with Barnsley Community Build.
- 170 new build homes were completed in Q1, with work on a further 220 started. Barnsley continues to see a healthy increase in the proportion of new homes added to our overall housing stock.
- 530 of our 573 town centre retail units are occupied, resulting in occupancy levels remaining above our target of 90% at 92% despite the redevelopment work currently taking place. Two further two units are currently being refurbished which will improve our figures further.

## Areas for further improvement

- 2.6% of adults with learning disabilities are in employment. Work is taking place with key partners to support our vulnerable residents. Challenges remain in this area and data provided is being reviewed and challenged for quality.
- 280 town centre anti social behaviour (ASB) incidents were reported which is a significant increase from 235 in Q4. The increase in reporting relates to targeted intervention taking place within the town centre between our services and the Police. Since the introduction of the Public Spaces Protection Order we now have greater intelligence regarding the people and locations we need to target.

- The level of independent retailers in the town centre has declined to 65.8% from 74% in Q4. Our 2016/17 target is 82.5%. 368 retailers within the town centre are independent.
- There were no empty homes returned to use during Q1, our annual target is 30. However, 5 new properties have been identified and we are closely monitoring this area of work and expect improvements from Q2.

## **Priority: People Achieving Their Potential**

5.4 It is important for the future of the borough that we help children, young people and families to achieve their potential and have the right skills and qualifications to access better education, employment or training. We also want to encourage young people to make a positive contribution in their communities. We have a crucial role in protecting and safeguarding the most vulnerable and at risk of harm. We will continue to challenge and raise our standards whilst looking at how we can manage and reduce demand for our services more effectively. For people to achieve their potential we need to create a healthier, happier, independent and more active population.

## 5.5 Examples of performance trends and achievements

- 33 claims have been made to central government as a result of families achieving significant and sustained improvement against our target of 25 for Q1.
- Provisional 2016 results show that 52% of pupils have achieved the expected standard or above in combined Key Stage 2 reading, writing and maths which is only 1% below the national average of 53%. This is the first year of a new assessment and scoring system so performance cannot be compared against previous years.
- There were no delayed transfers of care which were attributable to social care.
- Despite the recent significant increase in the number of children with a Child Protection Plan (CPP), the proportion of children with a second or subsequent CPP fell from 15.8% at end of 2015/16 to 9.3% in Q1.

#### Areas for further improvement

- 62.3% (38 out of 60) of decisions to begin formal adult safeguarding enquiries were made within 24 hours which is below our target of 100%. Work is taking place to review processes and identify recording issues which impact upon performance levels.
- 58% (363 out of 626) of assessments for children's social care were carried out within 45 days of referral against a target of 85% Performance has declined from 64% since the end of 2015/16. The service continues to work with partners to reduce inappropriate contacts and analysis has shown that we are producing more in depth assessments that take longer to complete, when compared to our closest statistical neighbours.
- 6 people aged 18-64 were permanently admitted to residential and nursing care during Q1. This is higher than expected and will make it harder for us to achieve our annual target of 16. We will continue to review these admissions closely to make sure we have fully explored all other options first.
- The rate of hospital admissions for alcohol related conditions for men (per 100,000 population) in Barnsley during 2014/15 was 926 against a target of 771. This rate is significantly higher than the rate for England (827) and higher than the rate for Y&H (872). The rate for Barnsley has increased from 857 in 2013/14 and is the highest since 2011/12. An element of the Sustainability and

- Transformation Plan will be to create an alcohol alliance to address issues such as affordability, availability and acceptability of alcohol use with an overall vision of creating a society where sensible alcohol use is viewed as the norm.
- The rate of hospital admissions for alcohol related conditions for women (per 100,000 population) in Barnsley during 2014/15 was 604, against a target of 522. This rate is significantly above the rate for England (474) and significantly higher than rate for Y&H (521). The rate has increased from 580 in 2013/14; is the highest rate since 2008/09 and appears to be increasing year on year.
- 826 people achieved their health goals through Be Well Barnsley. Due to the
  complex nature of behaviour change, there is a 'time-lag' between when
  personal goals are set, and when they are achieved. There are currently 800
  people within the service who are working towards health goals and their
  successes will be reflected in future reports.

## **Priority: Strong and Resilient Communities**

5.6 We need to ensure better use of the physical assets, skills and knowledge that are in every community in Barnsley, so that we can utilise these resources more efficiently. Working together with the community, customers and partners becomes more important as we try to reduce the dependency on council services by creating stronger communities and designing innovative and different services.

## 5.7 Examples of performance trends and achievements

- 1,402 volunteers have contributed the equivalent of £47,113 worth of hours.
- 175 volunteering opportunities were created exceeding our target of 62.
- 49 employer supported volunteering days were taken by our employees.
- 90 homes have benefitted from the Better Homes Barnsley scheme against our target of 142 and we are currently the lead authority in the Leeds City region.
- Estimated figures indicate that during Q1, we diverted 98.5% of household waste from landfill against our target of 96.5%.
- We spent 50% of our budget locally.

## Areas for further improvement

- 36.6% (113,732) of our contacts used our online self service which is below our challenging target of 40%.
- 69% (74) of complaints were responded to within agreed timescales, which is below our target of 90%.
- There were 1,082 fly tipping incidents in Q1, if this level continues in each quarter, the annual target for less than 3,600 incidents will not be achieved. We are working with partners to reduce fly tipping and target offenders. Hot spot locations have been identified and signage and cameras are being installed.

## 6. Implications for Local People / Service Users

6.1 The report includes a number of performance issues and implications for local people and service users across the three priorities set out in the Corporate Plan. In addition, the Strong and Resilient Communities section of the report includes specific indicators measuring levels of complaints and our responsiveness to them, and trends in how customers contact the council.

## 7. Financial Implications

7.1 There are no direct financial implications arising from this report, however there are likely to be resource implications arising from any required improvement activity. The content of the quarterly performance report makes reference to the links between performance and the financial context of this performance, highlighting those areas where there is significant over or under spend compared to the budget, and the reason for these. More in depth information can be found in the Finance cabinet report being presented alongside this report.

## 8. Employee Implications

8.1 All employees are key enablers in the delivery of the council's priorities and outcomes and contribute to this success though their daily activities.

## 9. Communications Implications

- 9.1 The report has a number of potential communication implications both externally and internally.
- 9.2 The quarterly narrative report documents are made available on the council's website, in line with transparency requirements for publication of information about the council's performance, along with a press release highlighting some headline points from the report.
- 9.3 To further enhance awareness of the work of the council, we intend to promote a link to the Corporate Plan Performance Report on social media at various intervals via our Communications and Marketing team.
- 9.4 To ensure our employees are aware of our performance and how they contribute to it, a link to the Corporate Plan Performance Report will be included in our Straight Talk employee engagement communication.

## 10. Consultations

- 10.1 Consultations have taken place with a number of officers from all Directorates within the council who have contributed to the report and its content.
- 10.2 Consultation has also taken place with all members of the Senior Management Team who have collectively reviewed the report.

## 11. Risk Management Issues

11.1 The report identifies a number of performance issues and risks as an underlying consideration throughout the report, under each of the outcomes.

Officer Contact: Kay Welbourne Telephone No: x3708 Date: 24/08/2016





# **Corporate Plan Performance Report**



## Working together for a brighter future, a better Barnsley

Working together – with our communities

A brighter future – people achieve their potential

A better Barnsley – our residents think and feel we are making a difference together

**2016/17 Quarter 1 (April – June)** 

#### **About this report**

This report summarises our performance against the priorities and outcomes in Quarter 1 (Q1) of 2016/17. It details the practical steps we have taken to improve performance and the second year of our current corporate plan.

## Key

The report uses the following symbols and colours to illustrate our progress towards targets set against our headline indicators for each quarter. The background shows how well we have performed. Performance against the indicators is summarised in the title of each of the outcomes in the report. Where applicable, the indicators have also been assigned a RAG based upon progress towards the target set for the year.

### RAG rating (Red, Amber and Green)

#### For performance indicators

#### For outcomes

Performance against indicator met the target for the year	Performance against majority of indicators met the target for the year
Performance has narrowly missed the target for the year	Performance is mixed, some indicators achieved targets and others did not
Performance did not meet the target for the year	Performance against majority of indicators did not meet the target for the year

For outcomes, financial performance against budget set is also taken into consideration.

This report is best viewed or printed in colour.

All information included in the tables is based on performance in Q1. Where the information included in the tables includes a target, this will be for the full year, e.g. from 1<sup>st</sup> April 2016 to 31<sup>st</sup> March 2017. Indicators based on annual data will only be included when new data becomes available. Data included in this report is the latest available. Due to the number of indicators monitored we show a balanced selection each quarter in this report, however the Outcome RAG ratings are based on all indicators for that outcome; not just the ones shown.

This report includes a summary of our revenue budgets and capital programmes and their associated performance for Q1. Revenue budgets reflect everyday spend whilst the capital programme is generally for one off expenditure usually on physical assets such as town centre redevelopment. A more detailed report on the finance information in this report can be found within the relevant cabinet reports.

## **Priorities and Outcomes for Barnsley**

Our corporate plan for 2015 to 2018 includes three priorities that we work towards to create a healthier, safer, and more prosperous borough. It also includes the 12 outcome statements below, which highlight the issues we face and what we aim to achieve by working in partnership with other organisations and people.

Although our current corporate plan comes to an end in 2018, we know that the challenges we currently face will continue and we have started planning beyond that date. Our 2020 Outcomes Framework identifies what we want to achieve for the people of Barnsley over the next four years. Progress against the 2020 framework will be shared in these performance reports. We are also in the process of updating our corporate plan.



#### **Outcomes**

- Create more and better jobs and good business growth
- 2. Increase skills to get more people working
- 3. Develop a vibrant town centre
- 4. Strengthen our visitor economy
- 5. Create more and better housing



- 6. Every child attends a good school and is successful in learning and work
- 7. Reducing demand through improving access to early help
- 8. Children and adults are safe from harm
- 9. People are healthier, happier, independent and active



- People volunteering and contributing towards stronger communities
- Protecting the borough for future generations
- 12. Customers can contact us easily and use more services online



## 1. Create more and better jobs and good business growth



Our Local Plan is out for consultation until 19<sup>th</sup> August

2016. The plan identifies land for housing, business and employment growth developments. We kept 77% of our land as greenbelt by developing existing sites, such as old factory and school sites. All of those sites are now fully developed and our only option for economic growth is to develop on greenbelt land. However, we are committed to protecting 74% of greenbelt land.

#### **Economic growth**

The Office for National Statistics reported in April that the number of jobs available in Barnsley is at its highest level in 14 years, with year on year growth being recorded for the last three years. This growth has provided Barnsley residents with greater access to local employment opportunities.

In Q1, we supported nine companies to relocate to Barnsley, including relocations to

J36, Ashroyd and Goldthorpe Business Parks, the Digital Media Centre and Barnsley Business Innovation Centre. This secured over £14 million of private sector investment into Barnsley.

The Ernst & Young UK attractiveness survey for 2016, ranks Barnsley in the top 20 destinations outside London for Foreign Direct Investment (companies from outside of the UK investing in Barnsley), which reinforces the profile of Barnsley as a place for business. During 2015/16 Barnsley recorded investment projects and recorded a seven year high for businesses relocating to Barnsley. This makes us a strong investment area in the global marketplace, highlighting that we are developing the right infrastructure, skills and networks. Improving our transport links is increasingly important to ensure we continue to attract global business interest. We are making improvements at Junction 36. see Outcome 11 for more information.

The £4 million Launchpad programme (delivering start up support across Sheffield City Region) was launched in Q1. Barnsley Launchpad team is based at the Digital Media Centre, and has ensured a smooth transition between start up programmes. We supported 36 business starts in Q1, from a variety of industries, including: retail, beauty and larger growth sectors.

Enterprising Barnsley supported the growth of 44 businesses and accessed over £161,200 of Regional Growth Funding (RGF) during Q1. This was awarded to three companies, attracting over £1.3 million of private sector investment and creating 17 new jobs in Barnsley. A further £163,600 in RGF grants is currently under consideration. We expect further private sector investment and employment opportunities in 2016/17.

In Q1, we made 28 referrals to a combination of Sheffield City Region and Leeds City Region (Skills Hub / Skills Bank) and secured over £26,200 worth of skills investment for Barnsley businesses. This funding will assist Barnsley businesses to upskill their employees through training and development.

Development at Ashroyd Business Park is now complete. Universal Components are moving into the 165,000 square foot advanced logistics facility. We are continuing to look for funding to support new speculative developments at the remaining strategic employment sites in Barnsley.

Work is underway on a £17.1 million highways scheme to unlock up to 200 hectares of new land identified in the emerging Local Plan. This will provide sufficient employment land to accommodate the amount of new jobs Barnsley needs over the next 20 years.

## J36 R-evolution @ Gateway 36

We invest in speculative developments to increase and support business growth in Barnsley. Our Property Investment Fund (PIF) is one of the flagship initiatives in our Jobs and Business Plan. We use the PIF to support speculative developments. One such development is 'R-evolution @ Gateway 36' and Junction 36 of the M1.

Three units at this site are now complete. Thanks to our ongoing marketing of the space, one of the units is under offer and due to complete this September. The remaining two units are also receiving a number of quality enquiries. We are also working with Harworth Estates at M1 J36 to develop a 75,000 square foot industrial property, which is due for completion this September.

Performance Indicator	2015/16	Q1	Annual Target
Business growth - number of businesses supported to expand (by the Council) (Quarterly)	313	44	170
Planning - speed of processing planning applications - Major (Quarterly)	81.6%	100%	80.0%
Number of business starts (Quarterly)	121	36	140
Number of private sector jobs created following council support (Quarterly)	1387	435	1150
Inward investment - number of businesses relocating to Barnsley (Quarterly)	23	9	15

#### Funding for this Outcome (£000s)

Revenue – there are no significant variances to report at the end of this quarter. Capital – No significant variance.

Revenue Budget (Net)	Forecast	Variance
439	439	0

Capital Budget (Net)	Forecast	Variance
14,734	14,544	-190

## 2. Increase skills to get more people working

### **Employment and skills**

We know there are still lots of people out of work in Barnsley, with some facing multiple barriers with no or low skills and long term health conditions. Although skill levels and GCSE attainment are improving, they remain a concern. Our economy still has lower skills and lower than average workplace earning, compared with other areas in the Sheffield city region.



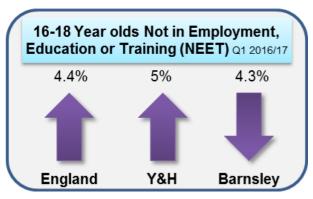


## Young people not in education, employment or training

Our improving NEET performance demonstrates our commitment to ensuring that all young people in Barnsley receive the best information, advice and guidance to help them to access appropriate education, employment and training. Our performance puts Barnsley just below the England average of 4.4%, and well below the regional average of 5%. Comparison to Q1 last year shows an overall reduction in NEETs of 1.5%.

Advice Our Targeted Information and Guidance (TIAG) team work hard to strengthen our links with education providers. Many young people who remain NEET have complex support needs. By working with other specialist groups, we can improve the support available to them. We are now working successfully with organisations like therapies for anxiety, depression and stress.

The North Area TIAG team worked with Keepmoat and Yorkshire Housing on a two day DIY skills training session for a group of young people. They gained practical experience and learned about construction and the skills needed. Two young people, who were NEET for at least six months, were selected from the group and put forward for an interview with a builder. One of them was successfully appointed. The session ended with all candidates being presented with a certificate of participation.



The proportion of 16-18 year olds whose participation in employment, education or training was not known fell from 5.8% in April to 4.5% in June. This puts Barnsley in line with the region and well below the England average of 6.6%.

91.8% of 16 and 17 year olds are participating in learning. This is similar to national, regional and statistical neighbours. From September 2016, we will only monitor NEETs aged 16-17 years and no longer include 18 year olds, which is a government reporting decision. Therefore, our current performance is good. The Peer Review Process and the Careers Education, Information, Advice and Guidance (CEIAG) Network are working with schools to promote participation in learning post-16 to young people and their parents/carers.

We are working with colleagues across the Leeds and Sheffield City Regions (LCR, SCR) and our colleagues in schools to identify the skills needed for the future workforce. We referred 439 individuals in to LCR and SCR jobs projects. Personal job coaches support 18 to 24 year olds to seek and maintain employment. To date, the programmes have had 215 starts and supported 89 young people into work.

## Support for vulnerable people

We are working with partners to identify pathways into training and employment for vulnerable residents, including individuals with learning disabilities, mental health issues, care leavers and people in long-term care. To ensure that our young people leaving long term care and care leavers are fully supported, we hold a monthly employment, training and education (ETE) panel in partnership with Virtual School and TIAG colleagues. We are working with post 16 partnerships, to widen access for young people to include opportunities within all areas of the council. We are also trying to expand these opportunities to private companies who have contracts with us. 18 young people out of 40 positively engaged in ETE by the end of Q1 (45% total).

**Apprenticeships** 

There are apprentice placement 100 opportunities within the council (3.2%) Of these, 59 posts are currently filled. The increase follows the development by the North East Area Council, of an extra 12 apprentice opportunities delivered via a contract with Barnslev Community Build. Further recruitment is expected at the start of Q2 to school leavers target current to opportunities including ring fenced care leaver placements and supported apprenticeships.

We expect the number of filled apprenticeship placements to continue to rise in Q2, as school leavers start on apprenticeships from July and before the Employer Apprenticeship Levy comes into effect (see below). We are waiting for further government guidance regarding the level of funding and support available.

Participation in apprenticeships for 16-18 year olds has increased to 12.6% in Q1 from 11.2% at Q4. We are exceeding the current regional average of 10.1% and England average of 7.6%. In May 2016 we had 27% of apprentices on an advanced level qualification.

An Employer Apprenticeship Levy will shortly be introduced of 0.5% of an employer's pay bill, if it is more than £3 million. This will be via PAYE. Employers will be able to claim incentives back for engaging apprentices and for their achievement. Employers committed to apprenticeships could potentially claim back more than the levy paid. We estimate that up to 56 Barnsley companies may be affected by the Apprenticeship Levy and we will be supporting businesses going forward.

#### **Green-works**

We recently entered into an agreement with Green-works, a horticultural service that supports people with learning disabilities. They support individuals to access



meaningful experiences to maximise their independence, personal development, health and well-being and employability skills using community based learning. We have been given access to land within the grounds of Cannon Hall, where Green-works can extend their current service offer by working with us.

Performance Indicator	2015/16	Q1	Annual Target
Number of young people not in employment, education or training (NEETs) - aged 16-18 (Quarterly)	4.9%	4.3%	4.4%
Apprenticeship take-up (Quarterly)	10.5%	12.6%	10.5%
Number of apprentice placements within the Council - proportion of workforce (Quarterly)	2.7%	3.2%	2.5%

## Funding for this Outcome (£000s)

Revenue – there are no significant variances to report at the end of this quarter

Capital – no capital budget

Revenue Budget (Net)	Forecast	Variance	Capital Budget (Net)	Forecast	Variance
1,397	1,397	0	0	0	0

## 3. Develop a vibrant town centre

#### **Barnsley markets**



May Day Green Market

Markets staff worked with traders to encourage mobile payments, social media presence and on-line shopping in order to enhance the quality of the offer for customers in the May Day Green market. This will now be rolled out to support traders within the main market halls. The May Day Green market will open in September.

Deadline Digital continues to document the redevelopment of the markets and recently flew a drone over the completed building. To continue our redevelopment journey they will document the existing markets with a fly through of the space. See footage here:

https://vimeopro.com/deadlinedigital/barnsley-central-offices-demolition/video/171982580

#### **Footfall**

Three cameras to record footfall in Barnsley town centre are now installed and operational. They are located in Queen Street, outside Marks & Spencer and Market Hill. This is the first full quarter we have used the footfall statistics from these cameras. To reduce double counting, we will only be reporting on the camera from Queen Street, which reflects the most accurate indication of visitors across all areas of the town. In Q1, we recorded 1,458,665 people. Although we only use one camera to measure footfall to avoid double counting of visitors, the other two provide valuable information to monitor movements within the town centre and other analytical data relating to footfall.

#### **Occupancy**

Despite ongoing redevelopment work within the town centre, occupancy levels for retail units remains above target at 92%. This is a slight reduction compared to Q4. A number of businesses relocated within the town centre. Premises have since been re-occupied but are not yet open for business due to refurbishment. The occupancy level within the market hall fell in Q1. This is partly due to a number of traders ceasing following receipt of their compensation payments. This may continue in to Q2.

Stalls on the open market continue to be in demand, with a waiting list on all the traditional market days. At the request of the National Market Traders Federation, we now run a marked day on a Monday. At present this is on average 50% let.

## **Independent retailers**

The number of independent retailers in the town centre has fallen. This was expected and is partly due to the reduction of traders in the market halls, as stallholders on tenancy agreements are included in the statistic. We are in discussions with replacement tenants.

#### Anti-social behaviour (ASB)

During Q1, the number of ASB incidents reported in the town centre increased significantly (compared to the same time last year). This is due to the high visibility patrols by the Police and our officers, which are having a positive impact for town centre users and businesses. Reporting and identification of issues is being encouraged to enhance our intelligence picture. We take positive action towards anyone in breach of the PSPO (Public Spaces Protection Order) and provide a very visible presence in locations within the centre which were identified intimidating. We now have a clear evidence based picture about the issues within the town centre and know more about what is happening, who is involved and the impact on customers and businesses. There were 220 formal interventions and 144 people were approached for breaching the PSPO. 122 directions to leave the area were served as well as 20 alcohol seizures, 10 fixed penalty notices and 14 people reported on summons.



#### Victoria Arcade

Our Economic Development team supported the arcade to develop its marketing and events programme, along with a number of small capital schemes. These schemes and events were funded by the businesses themselves with further financial support from the landlord.

New signage and the painting of the Arcade roof made the location more welcoming and visible to customers. The recent Alice in Wonderland event saw the businesses join together to promote the Arcade with themed window dressing, entertainment and competitions to encourage new footfall.

Performance Indicator	2015/16	Q1	Annual Target
Footfall in Barnsley town centre (Quarterly)	6,421,882	1,458,665	6,100,000
Occupancy levels of retail units in the town centre (Quarterly)	92.8%	92%	90%
Town centre behaviour - number of ASB incidents (Quarterly)	898	280	900
Number of independent retailers in the town centre (Quarterly)	74%	65.8%	82.5%

## Funding for this Outcome (£000s)

Revenue – there are no significant variances to report at the end of this quarter. Capital – No material variance. Schemes are 97.6% on target.

Revenue Budget (Net)	Forecast	Variance	Capital Budget (Net)	Forecast	Variance
-143	-143	0	25,299	24,693	-606

## 4. Strengthen our visitor economy

#### Value of media coverage

The Advertising Value Equivalent (AVE) measures the amount of media coverage generated from activities and calculates the cost as if we had paid for advertising. During Q1, we calculated the AVE at £212,570. This equates to a reach of almost one million people. Culture and Visitor Economy consistently achieves media coverage outside of Barnsley, supporting our key objective of improving perceptions of Barnsley and civic pride. Our social media presence continues to grow and it allowed us to tie into not only local events, but also national and international events such as International Archives Day in We currently have over 23,000 followers on social media.

## Ping festival

The Ping Festival took place in Q1, with table tennis tables situated at locations across Barnsley. The project had a strong public health link, and is

social connectedness.



designed to increase physical activity and

#### Somme commemoration project

As part of the Somme Commemoration a temporary installation outside Barnsley Town Hall has been created by artists Musson and Retallick and also features medals made by local school children.



## **Heroes at Experience Barnsley**

'Heroes', a touring exhibition from the Jorvik museum in York, opened in April. It has been very popular with younger audiences. We ran creative activity workshops alongside the exhibition. The interactive children's area supplied with the exhibition has been a big draw and we have seen families return several times.



#### **Cannon Hall**



Our wedding showcase event was a great success, bringing together local suppliers and over 950 visitors. They witnessed the house dressed for a wedding and were able to talk to suppliers. In April, we went out to procure new catering

suppliers and now have a choice of four. providing more choice and ultimately more income. We have now secured 23 of wedding bookings throughout this year and next. Another event is planned in September.

We have now installed EPOS (Electronic point of sale) at Cannon Hall. This will provide us effective stock management reporting functions and will allow us to see income for events, weddings and space management at the touch of a button.

We are reviewing parking charges at Cannon Hall, and considering customer incentives to help us compete with other car parks at the Farm and Garden Centre.

#### Ironworks at Elsecar

We have attracted new organisers to the Ironworks after reviewing the booking process and introducing on and off peak rates. We have made a lot of progress towards making booking system consistent implementing robust systems to manage bookings and monitor income.

### **Archives**

Archives were awarded £51,500 by the Heritage Lottery Fund for 'The joy of sound and vision' project. The project, which runs until August 2017, will catalogue and make available our varied sound and film archives, many of which were donated by the public during the creation of Experience Barnsley. The award attracted lots of press interest and we staged a launch event in June.

## Barnsley museums learning team

In May, our Museums Learning team featured in a special edition of a national trade publication by the Arts Council England that focussed on museums and schools. The article highlighted the team as an example of good practice, due to the sustainability of the service and new ways of working. The learning services are not core funded, and have created a self-sustaining business.

The team has supported the development of 19 new primary sessions across our five sites; Cannon Hall, Cooper Gallery, Worsbrough Mill, Experience Barnsley and Elsecar Heritage Centre. We are currently developing a joint teacher's panel with Yorkshire Sculpture Park, around potential shared opportunities for outdoor learning. The team also now offer a consultancy service to other organisations, using our experience to contribute to the learning provision of others.

## 'Mayhem to Monument' at the Cooper Gallery

A retrospective exhibition of the work of Barnsley artist Graham Ibbeson, opened in May at the Cooper Gallery, and has brought excellent feedback and income generation through the sale of works.

## **Cooper Gallery redevelopment**

The new exhibition spaces at the Cooper Gallery officially opened during Q1.To mark the memorable occasion, people were invited to be amongst the first to look around the transformed galleries and explore the recently constructed outdoor space.

Lots of free family fun activities took place throughout the day and local Barnsley bard, lan McMillian opened the Galleries highly regarded collections to the public.

Artist, David Cross, was commissioned to create eyecatching artwork for display along with other inspirational paintings from the Gallery's collection.



Performance Indicator	2015/16	Q1	Annual Target
Visitor numbers at museums (Quarterly)	1,214,317	285,935	1,200,000
Visitors' estimated contribution to economy (Quarterly)	£26,161,758	£6,150,000	£25,800,000
Commercial income to the council (visitor economy) (Quarterly)	£334,067	£90,955	£470,000

## Funding for this Outcome (£000s)

Revenue – there are no significant variances to report at the end of Q1, though there remains a challenge to achieve the cultural income target over the year.

Capital – no significant variance.

Revenue Budget (Net)	Forecast	Variance
1,538	1,538	0

Capital Budget (Net)	Forecast	Variance
308	300	-8

## 5. Create more and better housing

#### New build housing



## 170 new homes completed

We started building 220 new homes in Q1, which is promising but still insufficient to meet Local Plan target of 1,110 homes per year. The shortfall is not unique to Barnsley and when looking at the percentage of new homes added to the overall housing stock, Barnsley continues to see a healthy increase of over 5%.



We are reviewing all the land that we own to see if any could be used for more housing. We are also looking into how we can make better use of the information we collect to better understand the housing market in Barnsley.

## Affordable housing



#### 24 affordable homes

This includes five homes acquired as part of our empty homes scheme. 19 homes were also completed using Section 106 funding secured from property developers through the planning process, and ten of these were acquired by Berneslai Homes at Hartcliffe Road, Penistone. The remaining nine were acquired by Leeds and Yorkshire Housing Association at Barnsley Road, Wombwell. Planned completions for Q2 include the Council House Build schemes at Roy Kilner Road, Wombwell and Green Street at Worsbrough (41 units), plus the Lamb Lane scheme (24 units).

Changes in government policy, pose significant challenges to providing affordable housing. These include:

 Rent reductions on social housing, amounting to one percent a year for the next four years

- Housing and Planning Act Legislation, extends the right to buy and enforces a sales levy on the councils higher value houses as they become vacant
- Affordable Housing Prospectus focuses on shared and low cost home ownership, rather than affordable rented homes. This will significantly impact on opportunities to deliver affordable homes in Barnsley in future.

## Berneslai Homes - Barnsley decent homes standard

We are on track to meet our target of 98.4% for the proportion of council housing stock meeting decency standards. This is a result of our continued investment in the delivery of the decent homes programmes.

#### Empty homes returned to use

No long term empty homes were returned to use during Q1. Seven properties are in the process of being purchased under the Home and Community Agency (HCA) empty homes programme, five of which are scheduled to be returned to use as council housing in Q2.

We have reviewed the Goldthorpe Clusters programme, which specifically focuses on bringing clusters of empty homes in Goldthorpe back into use. This scheme will be relaunched it in Q2. It will have an initial focus on addressing the waiting list for assistance, which built up while the scheme was suspended, pending the review. There are seven applications for assistance now being progressed within this scheme.

Two new project managers responsible for empty homes will start during Q2. This will allow us to focus on the delivery of our two capital schemes, as well as to work more proactively with our colleagues in community safety and the area councils to bring a fully comprehensive approach to tackling the issue of empty homes.

Performance Indicator	2015/16	Q1	Annual Target
Number of new build homes completions (Quarterly)	738	170	800
Number of affordable homes delivered (Quarterly)	179	24	150
Empty homes returned to use (Quarterly)	19	0	30
Berneslai Homes - % of housing stock meeting Barnsley Decent Homes Standard (Quarterly)	98.1%	98.4%	96%

## Funding for this Outcome (£000s)

Revenue – there are no significant variances to report at the end of this quarter.

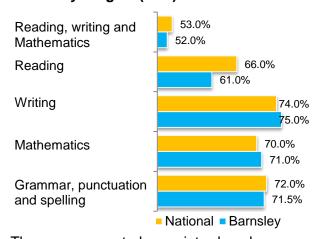
Capital – a number of Housing Revenue Account (HRA) schemes slipped in Q1. The largest of these relates to the rephasing of £7.8 million of the total plan of £14.3 million relating to the HRA Residential Investment Fund (RIF) which support our strategic housing objectives. The approach and principles on how the RIF will be expended have been under consideration. This work concluded in Q1 and we are currently developing a programme that will be delivered over five years.

Revenue Budget (Net)	Forecast	Variance	Capital Budget (Net)	Forecast	Variance
1,000	1,000	0	45,202	32,672	-12,530



# 6. Every child attends a good school and is successful in learning and work

## 2016 Key Stage 2 (KS2) results



The government have introduced a new scoring and assessment system for KS2. These provisional results may therefore be subject to change as adjustments are made. Although the results show good progress in most areas, they do highlight that we need to do more to raise reading attainment levels, which we will support schools with.

The new assessment system is very different to the assessment used up to 2015. The government introduced a more challenging curriculum for primary pupils in 2014 and the results reflect those changes. This means we cannot compare our latest results with those for previous years. However, the latest results do show continued improvement and a narrowing of the gap between Barnsley and the national average.

The government now reports KS2 results using a scaled score for reading, grammar, punctuation and spelling, and mathematics. The scaled score runs from 80 to 120, with 100 being the expected standard. Writing is assessed by teacher assessment so is reported as the proportion of pupils achieving the expected standard according to the current assessment framework. As this is the first year of the new scoring system, we have not set a target for our KS2 indicator.

#### **School Ofsted inspections**

Ofsted completed two inspections of Barnsley primary schools during Q1. Ofsted judged one school, Oakhill



Primary Academy, to be inadequate, after previously judging to require improvement. Oakhill is a stand-alone converted academy. This inadequate judgement means that the Regional Schools Commissioner will now ask

another Academy Trust to take over the governance of the school and put in place an improvement plan.

The inspections that took place in Q1 did not change the proportion of primary schools rated as either good or outstanding (Wilthorpe school was also inspected and remained 'good'). No inspections of secondary schools took place during Q1.

# Make This is the UK Yo young people the

This is the UK Youth Parliament's annual ballot of youth views, which gives young people their say on what is debated by Members of Youth Parliament (MYPs) in the House of Commons. Last year, almost a million young people voted, making it the largest youth consultation of its kind in the UK. 8,951 votes from our area counted towards the result, putting

Make Your Mark

Barnsley top regionally with the highest turnout at 39.2%.

The chosen campaigns for this year are 'Don't Hate, Educate' and 'Improving Mental Health Services'. Barnsley's MYPs and Youth Council members campaigned to challenge negative attitudes around race, religion and promote integration in their communities. gathering signatures on petitions, designing banners and posters and holding information stalls and raising awareness of the campaign and issue in school assemblies.

Dan Jarvis MP supports the campaign and has promised to raise the issue in Parliament on behalf of the Youth Council shortly.

The Youth Council hosted the 'Don't Hate, Educate' Immortals Music Event for young people which took place at the O Zone in June. Over 70 young people attended and everyone had a great evening.



Performance Indicator	2015/16	Q1	Annual Target
Schools and settings (Primary) judged Good or Outstanding (Quarterly)	79.2%	79.2%	83%
Schools and settings (Secondary) judged Good or Outstanding (Quarterly)	50.0%	50.0%	60%
Early Years and Childcare settings judged Good or Outstanding (Quarterly)	88.0%	88.0%	89%
% of pupils achieving the expected standard or above in combined KS2 reading, writing and maths (Annual)	New indicator	52.0%	Not set

#### Funding for this Outcome (£000s)

Revenue – no significant variance reported against this outcome. Capital – no significant variance.

Revenue Budget (Net)	Forecast	Variance
8,696	8,696	0

Capital Budget (Net)	Forecast	Variance
6,839	6,839	0

## 7. Reducing demand through improving access to early help

## Children, Young People and Families Plan



The Children, Young People and Families plan, was approved by cabinet in Q1. This sets out how we will promote the health and wellbeing of children, young people and families in Barnsley and deliver better outcomes for children and young people.

We consulted young people on what they felt our priorities for the plan should be. Some of the issues raised included:

- "Start in primary school to educate young children more to help them when making decisions, particularly in drugs and alcohol"
- "Need improved mental health services for young people in Barnsley. Waiting times are too long – it's stupid and wrong that children in care are waiting so long to get any help"
- "Need more activities to help young people to make healthy lifestyle choices to stop young people taking drugs and getting in trouble with the police"

We know we need to provide help at an earlier stage. We want to support families to make the best choices for their children. We work with partners to provide early help to children, young people and families with needs that aren't being met by services available to everyone, like health and schools.

One way we will do this is through our new family centres, which we launched in Q1. This introduced a new way of providing early help. These bring together workers from different services, including schools, police, social care, private and voluntary sector services.

Where a family has additional needs, we make sure they can access the support they need, at the earliest possible stage to prevent problems becoming so great that they more specialist support further down the line.

## **Think Family Programme**

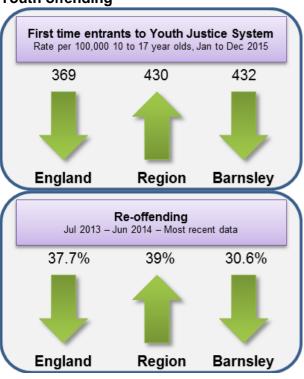
We use funding from the national Troubled Families initiative to support our Think Family programme. This aims to develop new ways of working with families with multiple complex needs. A number of early help interventions are delivered, including debt advice and tenancy support. We also work with children's social care and offender services to help families comply with statutory service plans.

Our government set target is for 2,210 families to achieve significant and sustained improvement by 2020. We aim to have 596 families attached to the programme this year. In Q1, there were 269 new families, bringing the total to 801. In Q1, we have made improvement claims to central government for 33 families, against a target of 25.

### **Anti poverty**

In Q1, the 'My Living' store in Wombwell opened. This offers electrical and household goods using an affordable credit scheme. With our partners (including Jobcentre Plus and Revenues and Benefits), we are working on a partnership response for vulnerable residents affected by the new benefit cap, planned for autumn 2016.

### Youth offending



Our re-offending performance puts us 14<sup>th</sup> nationally, amongst the best performing councils.

We have developed some innovative parenting and family support initiatives in recent years. These have focussed on supporting young people we think are most likely to re-offend. Our parenting workers are based alongside case managers; this helps to support families to parent their children better. We now involve partners in our case planning process; this helps us develop a common understanding of the priorities of each case.

We are fortunate to have a team of specialist staff who bring a lot of expertise to our casework. Having specialist and case manager staff based in the same location has had a real impact on the needs and behaviours of the young people we work with. The latest re-offending data shows the strength of our partnership model and the benefits of our choices to invest in parenting and family support, alongside the provision of a range of specialist staff.

Performance Indicator	2015/16	Q1	Annual Target
Young offenders - first-time entrants to the Youth Justice system aged 10-17 years (rate per 100,000) (Annual)	434	432 (Jan – Dec 2015)	500
Re-offending by young offenders as a proportion of total young offenders cohort (Quarterly)	31.0%	30.6%	33%
Troubled Families - Number of claims made to DCLG for Significant and Sustained Improvement (6 monthly)	82	33	100

## Funding for this Outcome (£000s)

Revenue – no significant variance. Capital – no significant variance.

Revenue Budget (Net)	Forecast	Variance
6,561	6,548	-13

Capital Budget (Net)	Forecast	Variance
1	1	0

## 8. Children and adults are safe from harm

#### Adult safeguarding

An annual report for 2015/16 was recently discussed by the Barnsley Adult Safeguarding Board. This highlights a number of achievements over the year, as well as areas for further improvement. One area we need to improve is how quickly we respond to adult safeguarding concerns.



Where we start a formal safeguarding enquiry, we need to make those decisions within 24 hours

of receiving a concern. This ensures that the individual concerned is protected as soon as possible. We achieved that in 62.3% of cases in Q1. This is some way short of our target and plans are in place to improve performance. We are also reviewing our safeguarding processes to make sure they are as customer focussed as possible, which will help to iron out any issues which may currently be affecting our timeliness.

At the end of the adult safeguarding process, we hold an outcome meeting. These help us to understand whether we have protected the individual concerned. These meetings need to take place within 23 weeks of the enquiry starting. We achieved that in 69% of cases in Q1, again some way short of our target. 27 outcome meetings were held, eight were outside the timescale. This can happen where external agencies are involved in investigations, such as the Police or Crown Prosecution Service.

#### **Delayed transfers of care**

So far this year, no patients have been delayed in their transfers from Barnsley hospital into our adult social care services. We are however looking into a small number of delays that have been reported by other partners.

#### Permanent admissions to care

We are performing well in minimising the permanent care admissions for those aged over 65. There were 70 admissions in Q1. We know the population in Barnsley is ageing, which will make it more difficult to reduce the number of admissions. To help with this, we work with our partners to commission a range of alternative support and early interventions, including our reablement service which supported 237 people in Q1.

Q1 saw six permanent admissions for adults aged between 18 and 64. This is higher than expected and will make it harder for us to achieve our annual target of 16 admissions. We will continue to review these admissions closely to make sure we have fully explored all other options first.

## Children's social care assessments

Social workers complete statutory assessments of children if they are thought to be 'in need' or suffering 'significant harm'. We aim to complete 85% of these



assessments within 45 days. Our performance in Q1 was 58%; lower than the end of last year, which was 64%.

Our Children's Social Care (CSC) service continues to receive a high volume of contacts, many of which are from agencies wanting to pass on information. We have worked hard with our partners to try and reduce inappropriate contacts and referrals to CSC, as well as reducing the high numbers of assessments being undertaken. However, timeliness is still a concern. Analysis of our performance shows that our assessments are more in depth and take longer, when compared to our closest statistical neighbours.

We have a management action plan to support our social workers to complete assessments in a more timely way, as well as ensuring that the right children are receiving a statutory assessment. Α Multi Agency Safeguarding Hub (MASH) is also now in place at Worsborough health centre. This will more opportunities to information with partners more quickly, which will help to improve assessment timescales. Setting up the MASH meant we had to relocate some of our staff to Worsborough; this will have contributed to the decline in timeliness of our assessments.

#### **Child Protection Plans**

Children are made the subject of child protection plans (CPP) when they are thought to be at risk of harm. This might be from physical abuse, sexual abuse, emotional abuse or neglect. It helps to keep a check on the work being done with these children.

The number of children with a CPP in Barnsley has increased. At the end of Q1, 436 children were subject to a CPP, a 33% increase on the same period last year. Despite the increase, we have seen a reduction in the proportion of children becoming the subject of a CPP for a second or subsequent time. Our target for this is 10% and in Q1, we achieved 9.3%. This indicates we responding that are now appropriately to the needs of children at the first opportunity.

### **Child placements**

We have also seen a rise in the number of looked after children, which was 308 at the end of Q1. We know that children in our care benefit from stable placements with local foster carers. This year, we aim for 62% of our looked after children to be in internal fostering placements. Making sure we have enough placements is vital. It is more difficult if looked after children numbers increase. At the end of Q1, 49.2% of looked after children were in internal fostering placements.

To help us meet our target, we reviewed our Placement and Sufficiency Strategy to account for the recent increase. We are also continuing to promote the benefits of becoming a foster carer to people in Barnsley.

## Preventing violent extremism



In Q1, we consulted on four Prevent referrals, ranging from a market stall holder showing extremist material to other vendors, to a 14

year old being exposed to right wing groups. We devised a draft Prevent referral pathway, which puts individuals at the heart of the process. We are now consulting partners to ensure we have the right processes in place.

Training and awareness raising on Prevent continued throughout Q1:

- Two thousand council staff completed online Prevent training
- Four multi-agency Workshops for Raising Awareness of Prevent (WRAP) were attended by 120 people in Q1.
- Approximately 200 teachers from four schools received WRAP training.
- Northern College staff, youth offending staff and adult skills and community training staff all received WRAP training.

#### Homelessness

Our Housing Options Advice and Homeless Prevention service aims to prevent homelessness through early engagement and support, not just to those who are statutorily homeless. Our recent focus on has reduced the number of recorded homeless cases and we have supported more people to maintain their accommodation. This is a demand led Numbers and type of people service. approaching it can vary every month. In Q1, five cases were confirmed as homeless. This is below the quarterly target of 8.75. We have also prevented homelessness in 115 cases.

## Anti-social behaviour (ASB)

We saw a lower than expected increase in ASB in Q1. We are more likely to hit our annual performance target if this trend continues. The recent increase relates to a rise in recorded incidents in the town centre. We have seen improvements outside the town centre, with less ASB in Kendray and Elsecar in particular. Incidents increased significantly in those areas last year. We used a coordinated approach to address those problems.

Whilst we always aim to resolve situations informally, there are occasions when we cannot avoid formal and legal action. During Q1, we dealt with 86.8% of cases without needing legal action. However, we dealt with two serious cases where this was not possible. Threats of violence were made, with victims left feeling vulnerable and frightened. In these cases, whilst the police were looking to prosecute offenders for actual or threatened violence, we applied for immediate injunctive protection for the victims, providing clear legal protection. We also initiated follow up tenancy action in one of these cases.

## **Foster Care Fortnight**



Barnsley Football Club and our fostering team joined forces in Q1 to encourage more people to consider becoming foster carers, as part of this year's Foster Care Fortnight.

Every 20 minutes in the UK, a child comes into care in need of a foster family, meaning that 9,070 new foster families are needed in the next 12 months alone. Players from the football club highlighted this by sharing

their favourite twenty minutes from the last year. Their message was clear – more local foster carers are needed for Barnsley children. Both in Barnsley and nationally, there's a particular need for carers who can look after children over the age of ten, brothers and sisters and children with disabilities who can't live with their birth families for a variety of reasons.

Cllr Margaret Bruff, Cabinet Spokesperson for People (Safeguarding) added: "It's thanks to the dedication and commitment of our exceptional foster carers that children are able to stay close to their schools, friends and family. We're delighted to have the support of Barnsley FC as we continue to search for new people with the right skills and circumstances to create more local foster placements."

Performance Indicator	2015/16	Q1	Annual Target
Permanent admissions to residential and nursing care - people aged 65+ (Quarterly)	294	70	314
Permanent admissions to residential and nursing care - people aged 18-64 (Quarterly)	16	6	16
Percentage of assessments for children's social care carried out within 45 days of referral (Quarterly)	64.0%	58.4%	85%
Children becoming the subject of a Child Protection Plan for a second or subsequent time ever (Quarterly)	15.8%	9.3%	10%
Children placed in internal fostering as a % of all placements (Quarterly)	45.3%	49.2%	62%
% of children placed within 20 miles of home address (Quarterly)	91.6%	90.3%	92%
Volume of anti-social behaviour incidents dealt with (Quarterly)	12,515	3,198	13,000
Adult Safeguarding – % of Section 42 decisions made within 24 hours (Quarterly)	New indicator	62.3%	100%
Adult Safeguarding – % of Section 42 enquiry outcome meetings held within 23 weeks of commencement (Quarterly)	New indicator	69.2%	95.0%

## Funding for this Outcome (£000s)

Revenue – The reported significant overspend mainly consists of: adult social care demographic growth pressures relating to older people and people with disabilities and mental health (£3.3m); and children social care pressures relating to looked after children placement costs £2.4m (out of authority residential care & fostering costs) and the legal costs associated with children's safeguarding £0.4m

Capital – no significant variance.

Revenue Budget (Net)	Forecast	Variance	Capital Budget (Net)	Forecast	Variance
62,115	68,615	6,500	733	733	0

## 9. People are healthier, happier, independent and active

Be Well Barnsley (BWB)

was launched in November RARNSLEY 2015. 2015/16 quarterly reports recorded combined Health Trainer and BWB data. Q1 2016/17 represents the first reporting period for the new integrated service. 826 people achieved their health goals through BWB during Q1, which included healthier eating, weight loss, stopping smoking, increasing physical activity and improving mental health and wellbeing. Out of the 826 people, 136 stopped smoking, 167 adults lost weight and 34 families completed healthy eating programmes. There are currently 800 people within the service who are working towards health goals and their successes will be reflected in future reports.



#### **Alcohol**

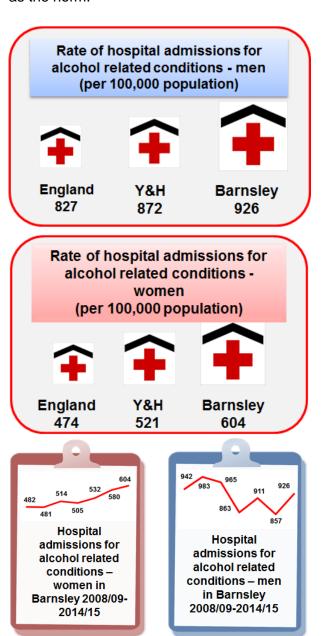
Reducing the Strength is a national initiative designed to tackle problems associated with street drinking. It involves asking shops to remove low price, high strength alcohol products from sale. We visited town centre retailers to promote the initiative and suggested that the sale of single cans of



alcohol could be voluntarily stopped. A number of retailers have already contacted us and we hope that more will join us in Reducing the Strength!

In Barnsley, alcohol related health problems are increasing every year. They particularly affect our most deprived communities and contribute to health inequalities. Many health problems can be caused by alcohol misuse, including: physical and mental health issues, homelessness, child developmental problems and domestic abuse. It can also result in unemployment and loss of productivity in the workplace.

We worked with our health, council, research, education and voluntary sector colleagues from across South Yorkshire and Bassetlaw to develop a region wide Sustainability and Transformation Plan. This addresses the challenges facing our health and care services and seeks to improve the health of our local populations. Part of this work will be to create an alcohol alliance to address issues such as affordability, availability and acceptability of alcohol use with an overall vision of creating a society where sensible alcohol use is viewed as the norm.



## Phoenix Futures - Hospital liaison service

We commission this service to provide advice, support and guidance to individuals who have attended Barnsley hospital due to alcohol related issues. One lady was admitted to hospital with recurrent falls and liver disease.



She usually drank between two glasses and two bottles of wine per day, but did not experience withdrawal symptoms on days she did not drink alcohol. She suffered from depression, took anti-depressant medication and there was no community mental health involvement.

The service advised her on the dangers of drinking with liver disease, and had additional appointments with her before her discharge from hospital. She received two further home visits from the service that supported and encouraged her to reach 45 days abstinence.

Performance Indicator	2015/16	Q1	Annual Target
Be Well Barnsley: Number of people who achieved their personal health goal (Quarterly)	1,429	826	4,000
Trans Pennine Trail usage (Quarterly)	388,046	122,533	415,000
Hospital admissions for alcohol-related conditions, all ages, directly age standardised rate per 100,000 population (Annual)			
Men	857	926	771
• Women	580	604	522

## Funding for this Outcome (£000s)

Revenue – no significant variance. Capital – no significant variance.

Revenue Budget (Net)	Forecast	Variance
1,839	1,839	0

Capital Budget (Net)	Forecast	Variance
1,211	1,182	-29



# 10. People volunteering and contributing towards stronger communities

#### Fit Reds

North-East area council commissioned local charity Reds in the Community to deliver the 'Fit Reds' programme in Shafton and Carlton.

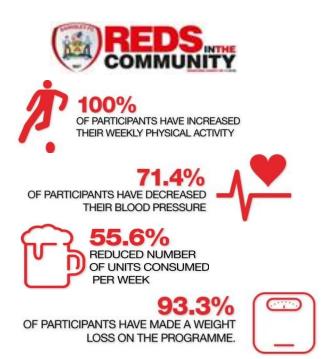
The nine week healthy lifestyle programme, delivered in partnership with Person Shaped Support, focussed on fitness, football and informative sessions. It was designed to help and support overweight and inactive males to make positive lifestyle changes. Using Barnsley Football Club as a hook, Fit Reds supports men to make positive lifestyle changes and become more physically active, as well as increasing their knowledge and skills about leading healthy lifestyles.

The programme consisted of a series of twohour workshops, delivered over nine weeks. In the first half of each workshop, community health trainers provide participants with information on diet, nutrition, physical activity, weight management, health issues and safe alcohol use.



Fit Reds Participants

In the second half of each workshop, qualified coaches deliver physical activity sessions. The coaches provide a challenging activity programme, which can be personalised to respond to individuals with different physical activity needs and abilities.



#### **Love Where You Live**

The third annual volunteers' month in June was a fantastic success. It reflected the aim of our 'Love where you Live' (LWYL) campaign in celebrating and promoting volunteering in Barnsley. You can find out more about LWYL at <a href="https://www.facebook.com/LWYLBarnsley">www.facebook.com/LWYLBarnsley</a> or via the area team pages for your community. We are seeing increasing coverage on social media, with the LWYL Facebook page up to 811 likes and a further 4,778 likes across the area team pages.



We are continuing to promote Barnsley as a 'city of service'. This year, many of our local groups working alongside our area teams focussed on building 'community centred approaches to health and wellbeing'. This has included: volunteer days at local parks, galas with an emphasis on building new community groups and social networks, and community growing projects to promote better diet and more active lifestyles.

In Q1, seven genuinely new Community Groups were created and in operation with more being developed and due to come online in Q2. Some examples of the groups are;

Worsbrough After School Provision (WASP) is a group that deliver youth work activities in Worsbrough. They have secured £10,000 from Big Lottery Awards For All. This funding means that the young people of Worsbrough will continue to be able to access high quality youth activities for the next year. The Elim Community Group delivers conversational English classes in the Kingstone area. The group is run by volunteers and offers a range of community support activities to individuals whose first language is not English. Tea Talk & Tarts is a Central Ward women's group which meets at Central Library and provides a space for women (and children) to meet which is safe for conversation and invited speakers i.e. Pathways. The group meet fortnightly. Bright Sparks is a fun and informal support group for children with additional needs and their families. They Meet every Friday 4 to 5:30 at the Valley Community Centre Cudworth.



## **Spring Fest**



Central area council team, in partnership with the ward alliances, aimed high for volunteers month and came up

with the idea of 'Spring Fest'. This was a two week health and wellbeing festival, which encouraged local people in the five wards of Central, Dodworth, Kingstone, Stairfoot, and Worsbrough to "get inspired to be healthy and active and get inspired to help others".

The festival began with a day of activities and a market place event at Barnsley town hall. This was followed by a fortnight of local activities and volunteering opportunities. 133 people attended the event, of which 45 people said they would like to know more about events in their area. Over 20 ward alliance members and 10 councillors helped plan and deliver the launch event, with over 150 volunteer hours recorded.

This was a great way to promote the activities and volunteering opportunities being delivered by partners and local groups. It inspired more people to consider participating in local activities and volunteering roles, supporting our focus on early help and prevention.

## **Employee Supported Volunteering (ESV)**

Voluntary Action Barnsley continues to work with Barnsley companies and public services to promote ESV. Ten companies were involved in Q1, with 141 people contributing 987 hours of staff time (up 17% from the previous quarter). We supported our own employees to undertake 49 ESV days in Q1.

XPO Logistics delivered 270 hours of volunteering in one week alone, supporting five community groups. This included the Milefield School project to refurbish a caretaker's bungalow and develop an outdoor community learning facility. Sash Windows, Symphony Kitchens, Wickes, Henry Boot and Keepmoat all provided support. Volunteer it Yourself helped young people to get involved and gain NVQ skills. Henry Boot also donated £10,000 of goods, including equipment and bricks for our new community donation bank.

#### Friends of Wilthorpe Park

Wilthorpe Park in the Old Town ward now has an improved play area, supported by £42,000 secured from external funders.

This year, Wilthorpe Park is entering into the parks category for Yorkshire In Bloom for the first time and we have high hopes of it doing well. You can find out more about the work of the Friends group on their Facebook page: Friends of Wilthorpe Park. It is also our first park in partnership with a local business, under our 'Park Partner' sponsorship Barnsley Norse will make a agreement. financial contribution to the Friends group to help them continue their work, as well as being involved in the future development of the park.



Opening day for the new play equipment at Wilthorpe Park.

## **Volunteering opportunities**

Working with communities, customers and partners helps to build strong and resilient communities. We created 175 new volunteering opportunities in Q1. These are available within our Rights of Way team, breastfeeding support and libraries teams.

## Local spend

We spent 50% of our budget locally in Q1. Area council local spend continues to be positive with all area councils exceeding 80%. We recognise that spending money with local companies helps to boost the economy of Barnsley and we always try to do this where possible.

## **My Barnsley Too**



My Barnsley Too, the forum for disabled people, held its Open Day and Annual General Meeting in Q1 at the Better Barnsley shop in the town centre. Over 50 disabled people attended to hear about the forum and to help plan its priorities for the year ahead. The group agreed to focus on:

- Improving access to public transport for disabled people.
- Raising awareness and understanding about disability hate crime and how to report it.
- Supporting work to promote Safe Places for disabled people and others.
- Helping local venues and attractions to be more accessible to disabled people.
- To help Barnsley town centre become more accessible and inclusive.
- Promoting jobs and skills opportunities for disabled people.

The forum were delighted so many new people attended and volunteered to join the steering group, helping to spread the word about the group.

Performance Indicator	2015/16	Q1	Annual Target
Number of new volunteers (Cumulative)	New indicator	88	1,100
Increase in the number of new community groups (Cumulative)	New indicator	7	44
Percentage of Area Council expenditure local to Barnsley (Quarterly)	83%	85%	88%
Proportion of BMBC spend spent locally (Quarterly)	49%	50%	45%

## Funding for this Outcome (£000s)

Revenue – there are no significant variances to report. Capital – no capital budgets.

Revenue Budget (Net)	Forecast	Variance
5,311	5,311	0

Capital Budget (Net)	Forecast	Variance
0	0	0

## 11. Protecting the borough for future generations

R-evolution @ Gateway 36



Highways Improvements at Junction 36

Major road infrastructure works started in Q1 at Junction 36 of the M1 at Birdwell. This supports the major development and investment at that site, which is attracting new businesses and investment into Barnsley, and is expected to generate 14,000 new jobs for Barnsley by 2033. Improving the road network is important in ensuring that the site is accessible and traffic congestion minimised. The Sheffield City Region (SCR) Investment Fund supports this work.



We are working with South Yorkshire Passenger Transport

Executive and local bus operators to improve bus services. We want services to be better coordinated, efficient and integrated. This will help us to meet the needs of people living, working and visiting Barnsley. Our proposals will help to improve access in and around Barnsley, as well as ensuring that bus services are financially sustainable for fare payers and bus operators.

## **HS2** rail plans

The number of people travelling by train has doubled over the last 20 years. However, there has been limited investment in rail in recent years, resulting in increasingly overcrowded journeys. HS2 is designed to resolve these issues by:

- easing congestion on important commuter routes,
- providing extra space for local and regional services, and
- reducing road traffic.

HS2 is a crucial project and everyone should benefit. It is a great opportunity for Barnsley, especially now we are seeing positive changes regionally with employment and housing growth. The Northern Powerhouse Rail Network route will support our plans to provide better infrastructure and stimulate the growth of more and better jobs and homes.

## Reduction in nitrogen dioxide at Burton bus corridor

We monitor the levels of nitrogen dioxide at various locations in Barnsley, as part of our efforts to improve air quality. Since the bus corridor scheme at Burton Road/Wakefield Road was completed in 2013, traffic congestion and emissions at that location reduced by 30%. Thanks to the success of this, we are proposing to remove the air quality management at that location later this year, subject to consultation with residents and stakeholders.

### Local environment improvements



In 2007, the bridge that crossed the river at Worsbrough canal basin was washed away during floods. Using funding provided by various

partners, a new bridge was constructed above any future flooding levels. This allows safe access to Woolley Bank wood and the surrounding areas..

## **Energy from waste initiative award**



The BDR (Barnsley, Doncaster and Rotherham) Waste Partnership won the award for best energy from

waste initiative at the recent National Recycling Awards. The partnership sends waste to a waste management facility at Manvers, where it is turned into energy. In Q1, Barnsley diverted 98.5% of waste from landfill and produced enough energy from waste to power an estimated 2,906 homes.

#### Renewable energy

In Q1, 3% of our energy came from renewable sources. We generate most of our renewable and low carbon energy during the winter, due to our increased use of biomass fuel and heat pumps. We use renewable energy to help protect Barnsley for future generations and make every penny count.

## Recycling

The estimated recycling rate for Q1 is 50.7%. In the summer, when grass is growing quickly, we expect recycling to be high and then decrease as the year goes on. The recent European football championships will also have helped to increase recycling.

Q1 collection and disposal costs per bin type



## Fly tipping



We are still concerned about the amount of fly tipping. We had 1,082 reports of fly tipping in Q1, compared to 3,187 for the whole of 2015/16. We will address this by reviewing our reporting, enforcement and clearance practices. We will

also start a media campaign shortly.

#### **Better Homes Barnsley**

We remain the best performing council in the Leeds City Region for this project. We made a great start to 2016/17, with energy efficiency measures installed in 90 homes in Q1. Many of these were supported by a specific funding source, which supported insulation in the rear extensions of older terraced properties. This funding has now ended and it is unlikely we will see the same level of completions in Q2. Marketing and promotion of the scheme is a priority and we continue to explore all funding opportunities. We recently made a funding bid to the Leeds City Region Growth fund, which could support solid wall insulation in up

to 50 households in fuel poverty over the next two-years.

This is not our only area of home energy efficiency activity. In relation to council housing, Berneslai Homes, as part of their capital investment programme, carried out energy upgrade and energy efficiency works benefitting 376 households during Q1.

#### Licensing

We successfully moved our licensing duty office from the Civic to the Library and we have introduced an appointment system, which is benefitting everyone.

We worked with taxi drivers in Q1 to support them through their safeguarding training, with the aim of all taxi drivers completing this by September. All taxi drivers who support home

to school transport have completed their training. We have also given all of our licensing committee safeguarding training.



During Q1, we revoked a taxi driver licence for repeatedly smoking in the vehicle. This sent out a strong message to the taxi industry that we will revoke licenses where licensing conditions were breached.

## Food safety and hygiene

Regulatory services carried out 160 inspections, and 12 advisory visits during Q1. We issued 126 warning letters within the food industry and we are currently investigating two complaints regarding items found in food.

#### **Tobacco enforcement**

An operation using tobacco sniffer dogs revealed three hidden concealment areas in shops, where remote controlled hydraulic mechanisms lowered cupboards hidden in the ceilings. Within these we found approximately 12,000 illegal cigarettes, which we seized. Undercover underage sales operations also led to children being sold nicotine e-cigarettes in two local shops.

#### **Animal health**





## Employee excellence awards Outstanding contribution award

We gave this award to dog warden Adam Nippers, who exceeded expectations, dealt with challenging situations and shown excellent behaviour over and above the requirements of his normal duties.

## Employee excellence awards - Adam Nippers

"The Excellence Awards are a great idea. They show that our work is recognised and that our colleagues are interested in the work we're doing.

Although the council has had to reduce the number of people while the workload is still there, colleagues and volunteers are still delivering and making a real difference across Barnsley".

## Employee excellence awards – Innovation award

This award provides colleagues with the opportunity to submit ideas and suggestions about how we can improve our services. It promotes ways to work smarter and save money. The award was won by our Environment & Transport service, who sold our old equipment on Ebay, generating income where we would previously have had to pay to dispose of the equipment.

Performance Indicator	2015/16	Q1	Annual Target
Increase in energy efficiency of private sector homes (Energy Efficiency Better Homes) (Quarterly)	126	90	133
Increase in council-led energy efficiency and renewable energy produced (Energy Produced From Waste) (Quarterly)	7,534	2906	9,250
% of household waste diverted from landfill (Quarterly)	New indicator	98.5%	96.5%
Reports in fly tipping incidents (Quarterly)	3,187	1,082	3,600
Traffic signal faults fixed within 24 hours (Quarterly)	New indicator	95%	95.0%

#### Funding for this Outcome (£000s)

Revenue - The overspend is as a result of a shortfall income generated with Neighbourhood services following the loss of a major contract. There is also a projected shortfall in income from recyclable materials due a continuing fall in forecast tonnages for kerbside collected paper together with lower national and global commodities prices for glass, metals and plastics. Capital – The increase is predominantly due to new highways schemes, particularly around planned maintenance and resurfacing schemes, as part of the agreed 2016/17 work plan, reported in Q1. Extra funding for these schemes has already been approved by Cabinet.

Revenue Budget (Net)	Forecast	Variance
22,647	23,301	654

Capital Budget (Net)	Forecast	Variance
8,283	14,211	5,928

## 12. Customers can contact us easily and use more services online

## **Digital activity**

Online customer contacts have increased.



thanks to new online services from our Planning and Waste Management services, as well as the recent successes of our Benefits and Taxation team. We are working

36.6% of all contacts were online

hard to improve our website for the benefit of our customers so that they can access the services and information they need online, anytime.



46% of all contacts were by telephone

**Device** Doctors

Our Device Doctors are now well established. They

provide support across Barnsley particularly to vulnerable people, helping them to access information and services online To date, they have provided 221 digital support sessions. The sessions are so popular that there are waiting lists in some areas. In Q1, our champions ran 31 sessions across Barnsley, with over 130 attendees. Sessions included Citizens Advice, Device Doctor, support for IT beginners and getting online, Job Club and supporting councillors to use their devices. They are advertising on the web and working with partners and libraries across Barnsley.

## **Customer feedback**

Our first annual customer feedback report was presented to Cabinet in June. It provides important information about what our customers told us, as well as their

expectations and experiences of the services they received. The annual report is available to view on our website:

http://barnsleymbc.moderngov.co.uk/documents/s10557/Appendix.pdf

During Q1, we received 107 complaints, 20 of which related to adults and children's social care services (managed within statutory complaints management legislation). We also managed 436 customer contacts. The majority were recorded as requests for service and not dealt with as formal complaints. 69% of all complaints were resolved within the agreed timescale. 64 were closed via early resolution and 91% of these were resolved within 2 Of the 43 complaints that working days. required an investigation, 44.4% resolved within the agreed timescale. We received 114 compliments in Q1.

## Employee excellence awards - Team of the year: Goldthorpe library

One of our core values is 'we're a team', because it's so important to work together to achieve the same goal. This award recognises teams and groups of employees who showed outstanding commitment to their work, demonstrating exceptional performance, effort and attitudes.

## Employee excellence award - Team of the year - Goldthorpe library

"We're so proud of our award. As a team we aim to deliver an excellent customer-focused service. The award recognises that we're achieving this so we feel valued and appreciated for the work we do."

## **Barnsley libraries**

## National reading group day

Barnsley got on board with National Reading Group Day this June, by showcasing and promoting some of the reading groups who regularly meet at our libraries.

Our Libraries service supports reading groups' activities by making multiple

copies of chosen books available for borrowers. The Barnsley Libraries Facebook page also regularly makes suggestions of both newly-published books and established authors for reading groups to consider.

#### National Bookstart Week - Under The Sea!

Barnsley's libraries also took part in Bookstart Week this June, putting on a range of activities for young readers, on this year's theme of "Under The Sea".

Activities included story and rhyme sessions for toddlers at Worsbrough library, while creative youngsters were kept occupied with book-related fun and arts and crafts at Wombwell, Dodworth, Darfield, Cudworth and Mapplewell & Staincross libraries.



Performance Indicator	2015/16	Q1	Annual Target
Total number of complaints received by the Council (Quarterly)	384	107	+/-20%
Total number of compliments received by the Council (Quarterly)	542	114	+/-20%
Self service via BMBC/third party websites as a % of all contacts tracked and monitored by the Customer Service Business Unit (Quarterly)	26.4%	36.6%	40%
Complaints - percentage of responses provided within agreed timescales (Quarterly)	71%	69%	90%

## Funding for this Outcome (£000s)

Revenue – no significant variance. Capital – no significant variance.

Revenue Budget (Net)	Forecast	Variance
3,188	3,188	0

Capital Budget (Net)	Forecast	Variance
580	580	0



#### BARNSLEY METROPOLITAN BOROUGH COUNCIL

This matter is not a Key Decision within the Council's definition and has not been included in the relevant Forward Plan

Report of the Director of Finance, Assets and Information Services

## **CORPORATE FINANCIAL PERFORMANCE - QUARTER ENDING 30th JUNE 2016**

## 1. Purpose of Report

- 1.1 To consider the financial performance of the Authority during the quarter ended June 2016 and assess the implications against the Council's Medium Term Financial Strategy (MTFS). The key headlines are:
  - The position for Council services is a projected operational <u>overspend</u> of £7.708M in 2016/17;
  - The overall position for the Council including Corporate budgets is a projected operational <u>underspend</u> of £15.1M in 2016/17;
  - After allowing for grant fall out and other non-recurrent savings there is an underlying overspend of £0.5M that will materialise in 2017/18 without corrective action;
  - The position on agreed savings is 90% against target, amounting to an adverse variance of approximately £1.0M mainly within the Place Directorate;
  - The potential impact of the monitoring position on the Council's MTFS is shown at paragraph 7.

## 2. Recommendations

- 2.1 It is recommended that Cabinet:
  - Request that Executive Directors/ Directors (where appropriate) provide detailed plans on how their forecast overspends will be brought back into line with existing budgets on a recurrent basis;
  - Approve the write off of £0.997M of historic bad debts as shown at paragraph
  - Approve the budget virements at Appendix 1;
  - Note the potential impact of the Quarter 1 monitoring position on the Council's MTFS at paragraph 7;
  - Note the updated reserves position as outlined at paragraph 8 which has also been incorporated into an updated Medium Term Financial Strategy (MTFS) which will be reported separately to Cabinet in due course; and
  - Approve the Invest to Grow schemes provided in the table at Section 8.

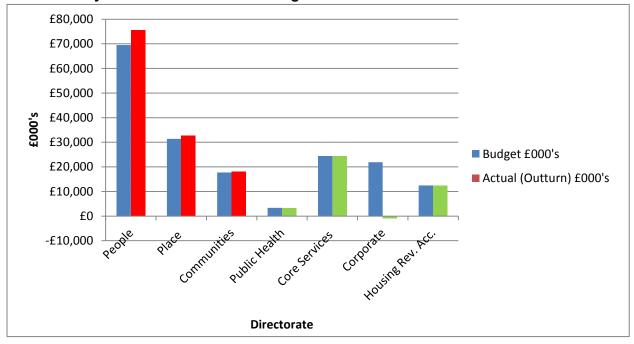
## 3. Overall Position to the Quarter Ending June 2016

- 3.1 The table below provides the monitoring position for the Council as at the end of June broken down between the 'in year' operational position for 2016/17 and the FYE 2017/18 position taking into account one-off funding (e.g. Care Act Funding) and non-recurrent savings dropping out as well as the assumptions that have already been factored into the Council's 2017-2020 Medium Term Financial Strategy.
- 3.2 There is a projected overspend on Directorate budgets of £7.7M in 2016/17, mostly relating to anticipated social care pressures. This is offset by an anticipated underspend on Corporate Budgets of £22.8M mostly relating to the previously reported change in debt accounting. This gives an overall Council underspend of £15.1M.
- 3.3 The major part of this underspend is one-off in nature and and after allowing for the assumptions currently built into the Council's 2017-2020 MTFS, there will be an unplanned overspend of approximately £0.450M in 2017/18 unless corrective actions are put into place to rectify this situation.

DIRECTORATE	Approved Gross Expenditure Budget 2016/17 (after Virements)	Approved Gross Income Budget 2016/17	Approved Net Budget 2016/17	Projected Net Outturn 2016/17	Forecast Deficit / Surplus (-)	Adjustment for Slippage & Transfer to reserves	Operational Deficit / Surplus (-)	FYE (17/18) *
	£'000	£'000	2 000	£'000	£'000	£'000	£'000	£'000
People	213,196	(143,689)	69,507	75,665	6,158	35	6,193	-
Place	75,007	(43,637)	31,370	32,703	1,333	-	1,333	450
Communities	36,807	(19,071)	17,736	17,532	(204)	498	294	-
Public Health	11,428	(8,081)	3,347	2,646	(701)	701	-	
Core Services	173,554	(149,069)	24,485	23,758	(727)	615	(112)	
Service Totals	509,992	(363,547)	146,445	152,304	5,859	1,849	7,708	450
Corporate / General Items	30,658	(8,828)	21,830	(948)	(22,778)	0	(22,778)	-
Sub Total – Council	540,650	(372,375)	168,275	151,356	(16,919)	1,849	(15,070)	450
Housing Revenue Account**	85,746	(73,312)	12,434	4,196	(8.238)	(8,200)	(38)	-

3.4 The chart below provides an overview of the overall position for the Council which breaks down the budget against actuals for People, Place, Communities, Public Health, Core Services and Corporate budgets.

## Summary Directorate Position – Budget v Actual



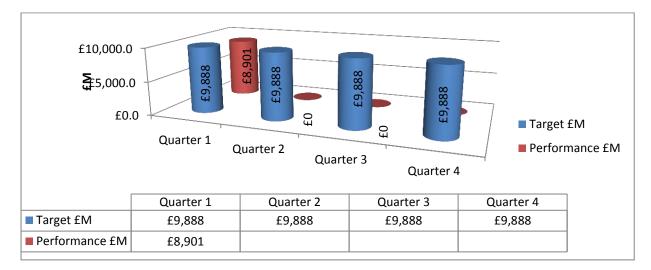
## 4. Delivery of 2016/17 Future Council Savings Proposals

- 4.1 The Council's 2016/17 budget is dependent upon the delivery of its budgeted savings proposals. The 2016/17 approved savings target is £9.888M with Directorates currently reporting 90% delivery against target at the end of the 1st quarter, resultiing in an adverse variance of £0.987M.
- 4.2 The overall adverse variance can be summarised as follows:-

	Directorate	Quarter 1 £M
Waste PFI savings/HWRC	Place	0.350
Additional income generation from selling recycled materials	Place	0.120
Creation of transfer loading station	Place	0.140
Contract management savings e.g. surface dressing, grit	Place	0.114
Other Place savings	Place	0.214
Delay in delivering BSF savings	Core	0.049
Sub Total – 1st quarter monitoring position		0.987

4.3 The following chart summarises the Quarter 1 savings position against target for 2016/17:

## Overall Position for Approved Savings –first quarter



## 5. Corporate Resources

The Council's major sources of discretionary income are Business Rates and Council Tax. The Council's financial health is therefore almost completely reliant upon the collection of both Council Tax and Business Rates. The following table shows the estimated collection rates for Quarter 1 compared to the stretch targets that have been set:

	2015/16	2016/17	Quarter 1	Variance
	Actual	Stretch		
		Target		
Council Tax	96.01%	96.4%	96.12%	-0.28%
Business Rates (local share)	97.08%	97.4%	97.22%	-0.18%

- 5.2 Current Council Tax collection rates are forecast to fall slightly short of the stretch target by around 0.3% in 2016/17. Although the current collection rate would allow the Council to meet its budget requirements, there is potential to generate a further £0.1M for every 0.1% improvement in collection.
- 5.3 Despite estimating a shortfall against target, it is still estimated that the collection rate (on current projections) will outstrip 2015/16 performance which previously benchmarked 2<sup>nd</sup> in its comparator cohort.
- 5.4 This is reflective of the investment in both time and resources in this area over the last 12 months to improve and develop processes and recovery methods. Moreover, the new methods adopted by the Council (including charging orders, a new enforcement framework and bankruptcy and petitions) should over time help us to move ever nearer to our challenging stretch target for 2016/17 and beyond.
- 5.5 The position for Business Rate collection is again forecast to be slightly below the stretch target set for 2016/17. However, the current forecast is higher than the final collection rate achieved in 2015/16. As mentioned previously the position on business rates remains volatile due to a number of issues outside of the Council's direct control (e.g appeals, reliefs, business failures etc). These issues continue to be

monitored and any significant changes that impact on the collection rates / levels will be reported into a future Cabinet.

5.6 It is hoped that the Council's 2020 plans and investment to accelerate growth in jobs and businesses will result in increased business rate yield over the period of the MTFS. However, there are also a number of other issues on the horizon that could potentially impact on the levels of business rates collected namely:-

#### **Business Rate Revaluation**

The ratable value of business properties within the Borough are reviewed and adjusted by the Valuations Office every 5-7 years. The next revaluation is currently taking place with revised rateable values to be implemented from 1<sup>st</sup> April 2017. A draft list of revised ratable values will be available form September 2016. This will impact on the bills for our local businesses although the impact on the Council is anticipated to be fiscally neutral.

#### 100% Business Rate Retention

Under the current Business Rate Retention scheme, the Council is able to retain 50% of business rates collected from within the area. The Chancellor announced in his 2015 Autumn Statement that by 2020 all Local Authorities will be able to retain 100% of business rates collected. In addition, Sheffield City Region is currently exploring piloting the new scheme in advance of full roll out in 2020. The implications of this are currently being assessed but it will be clearly critical that we have the right people, processes and systems in place to effectively manage these resources moving forward.

## **Brexit**

Following the move to 100% retention of business rates, the Council will become more exposed to fluctuations in tax revenue resulting from economic downturns. Whilst it is still early to determine what the economic impact of the vote to leave Europe will be, economists are still largely indicating that it will create a negative impact on economic growth, particularly in the short term.

#### **Arrears Management**

- 6.1 Bearing in mind the uncertain economic climate, it has become more important than ever to manage the Council's debtors effectively. It is equally important to recognise that the overall debt position is constantly changing as debt moves through the various stages of recovery and new debts are raised.
- The table below shows that the overall overdue debt position at June was £31.5M. This is comprised of old debt of £24.1M and new year debt of £7.4M. Some £9.6M of old debt has been collected during this quarter which is encouraging. The performance target for historic debt is to collect 70% of all arrears. The performance in Quarter 1 has delivered 29% towards this annual target and it is currently envisaged that the target will be met by the end of the financial year.

6.3 Historic debt is traditionally much more difficult to collect and this quarterly improvement indicates that the measures being introduced to improve debt recovery are starting to have an effect. Nevertheless, it remains good financial management to provide for non-recovery of some of these debts and the current provision for bad debts stands at £15.6M. The Director of Finance, Assets and Information Services is now also seeking approval to write off historic debt amounting to £0.997M which have become uneconomical to pursue. This is summarised in the table below:

Type of Debt	Pre-16/17 Arrears £M	2016/17 Arrears £M	TOTAL Arrears £M	Bad Debt Provision £M	Write Offs For Approval £M
Opening 2016/17 Position (position as at 31.03.2016)	33.773	n/a	33.773	15.523	
Total as at end of June	24.072	7.388	31.460	15.582	0.997
MOVEMENT	(9.701)	7.388	(2.313)	0.059	

## 7. <u>Impact on MTFS</u>

7.1 The updated MTFS for the period 2017-2020 is the subject of a separate report which will be submitted to Cabinet later this month. This report has outlined demographic pressures and non delivered savings in the Place Directorate that are not currently factored within the updated MTFS. To the extent that these remain unaddressed there will be an underlying FYE overspend for the Council as a whole of £0.5M that will impact on the MTFS as follows:-

	2017/18	2018/19	2019/20	TOTAL
Current MTFS **	£4.1M	£6.4M	£6.9M	£17.4M
Underlying implications of June monitoring	£0.5M	-	-	£0.5M
Revised MTFS position if uncorrected	£4.6M	£6.4M	£6.9M	£17.9M

<sup>\*\*</sup> Position for 2017/18 and beyond is currently under review as part of the Council's 2020 Plan.

## 8. Impact on the Council's Reserves Strategy

- 8.1 The updated reserves strategy to be reported separately to Cabinet later this month has identified 'banked' revenue reserves of £20.9M which are now available for one-off investment opportunities linked to achieving the Council's 2020 outcomes and / or as a temporary bridging strategy for the funding gaps identified in the MTFS.
- 8.2 Over and above this and again in line with the updated Reserves Strategy the latest projection for 2016/17 is for a further increase in revenue reserves of around £15.1M. It should be noted that this is a one-off situation related to the 2016/17 financial year as any ongoing savings have been built into the updated MTFS for 2017/18 and beyond.
- 8.3 Finally, there still remains the risk of unexpected expenditure items to materialise in the remainder of this financial year which may impact on the levels of available reserves. This positon will be updated throughout the year before being finalised as part of 2016/17 accounts closure / audit procedures. In addition, there is anticipated

to be a £0.5M overspend in 2017/18 which has not currently been built into the updated MTFS. If uncorrected this would reduce the reserves potentially available by this amount in that year. This position is summarised in the table below:

	2016/17	2017/18	TOTAL
Revised position as at end of 2015/16	£20.9M	-	£20.9M
2016/17 underspend as projected at Q1	-	£15.1M	£15.1M
Full Year Effect of 2016/17 Q1 position if	-	-£0.5M	-£0.5M
uncorrected			
Revised Total	£20.9M	£14.6M	£35.5M

## **CONTENTS**

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- 1. People Executive Director's Report
- 2. Place Executive Director's Report
- 3. Communities Executive Director's Report
- 4. Public Health Director's Report
- 5. Legal Director's Report
- 6. Finance Director's Report
- 7. Human Resources Director's Report
- 8. Commentary on Corporate Budgets

## **APPENDICES**

- 1. Directorate Virements
- 2. Overall budget monitoring position for the Council
- 3. Detailed budget variances for Directorates
- 4. Detailed position for agreed savings
- 5. HRA position

## **SECTION 1 - Executive Director's Statement for People**

## **Executive Director's Statement**

### i. Overview

The latest revised 2016-17 approved budget envelope for the People Directorate is £69.5M and includes schools balances (£5M) brought forward from 2015/16. Based on current projections, the Directorate is anticipating a net operational overspend of £6.2M in the current financial year, with £7.8M estimated for 2017/18.

The projected overspend is mainly attributable to ongoing recurrent pressures on Looked after children placement costs and demographic pressures on Adult Social Care (i.e. Older People, Disabilities and Mental Health). It should be noted that the Care Act grant (£1.8M) and additional CCG funding (£0.7M) used to mitigate Adult social care pressures in 2015/16 are no longer available.

The key significant variances across the People Directorate are explained below.

## Quarter 1 position to the end of the quarter ending June 2016

DIRECTORATE	Approved Net Budget 2016/17	Projected Net Outturn 2016/17	Forecast Deficit / Surplus (-)	Adjustment for Slippage & Transfer to Reserves	Operational Deficit / Surplus (-)	FYE (17/18) *
	£'000	£'000	£'000	£'000	£'000	£'000
Education, Early start & Prevention	13,846	13,846	-	-	-	-
Adult Social Care & Health	35,496	38,812	3,316	35	3,351	-
Children Social Care & Safeguarding	19,852	22,694	2,842	-	2,842	-
ED People	313	313	-	-	-	-
Total - People	69,507	75,665	6,158	35	6,193	-

#### ii. Key Variances

#### Education, Early Start & Prevention

No significant variances are currently projected for this Business Unit.

#### Adult Social Care & Health

An overall net financial risk of **+£3,351k** is currently projected for the Adult Social Care & Health Business Unit, which is mainly attributable to recurrent demographic pressures associated with cost of care packages for Older People and people with Disabilities and

Mental Health. The projected forecast takes into account the additional council tax precept funding of £1.5m incorporated into the budget in 2016/17, which has mainly been used in mitigating the impact of the increase in fee payments to care providers (fee uplift for residential / nursing and domiciliary care as agreed by the Council).

An explanation of the key financial risks / pressures faced by the Business Unit are outlined below:-

Assessment & Care (Older People) – (+£1,664k) – this projected overspend (which is at a similar level to 2015/16) is an ongoing recurrent pressure mainly attributable to the increased cost of care packages and placements for older people receiving care / supported by the Council. It should be noted that a proportion of the reported pressure is attributable to the ongoing effect of the non-achievement of the 2015-16 KLOE savings (£0.5m) aligned against the OP purchasing budget.

The overall number of Older People (aged 65+) in receipt of care and supported by the Council (both in residential and community based support) has increased over the last 12 months – see table below:

	Q1 15-16	Q2 15-16	Q3 15-16	Q4 15-16	Q1 16-17
RES/NUR	863	873	880	886	895
COMM	1174	1149	1128	1147	1213

Although the overall number of older people in residential care has increased, the new admission rates have been in line with the corporate performance target, which aims to bring our performance in line with the national average. The objective is to reduce the rate of admissions, at a time when the over 65 population is increasing. The rate of admissions locally has fallen over the last five years. In 2014/5 it was above the national average but below the regional average.

There have been an increased number of high cost placements requiring 1-1 supervision to manage challenging behaviours and the associated risks, the cost of these placements is exerting pressure on the Older People care cost budget. There is also an increased pressure linked to the rise in number of care packages as a direct result of supporting more people at home with more complex needs resulting in higher costing care packages. The increased cost of these placements (net of the anticipated contribution from health i.e. s117 funding) is exerting pressure on the Older People care cost budget.

Assessment & Care (Disabilities) (+£1,206k) – this forecast overspend (increase of £200k compared to 2015/16 reported position) reflects the ongoing recurrent demographic pressures within learning and physical disabilities purchasing budgets. There is a continuing increase in the number of people supported (and therefore cost) within the community when compared to residential / nursing care – which is a more cost effective care provision option.

	Q1 15-16	Q2 15-16	Q3 15-16	Q4 15-16	Q1 16-17
RES/NUR	74	75	79	80	79
СОММ	513	525	528	528	536

The increasing number of service users / client costs can partly be explained by the increasing number of young people with disabilities transitioning into Adults services, particularly young people with autism and challenging behaviour requiring intensive support.

Assessment & Care (Mental Health) (+£488k) – this forecast position represents an increase of £150k in the reported position in 2015/16, and reflects ongoing pressure against the care budgets due to a small but steady increase in the number of high cost care placements (full year effects of last year placements plus new admissions). It should be noted that efforts are continuing in reviewing these high cost placements (through the use of the care funding calculator) to ensure value for money as well as maximising funding contributions from health towards care costs e.g. s117 funding.

	Q1 15-16	Q2 15-16	Q3 15-16	Q4 15-16	Q1 16-17
RES/NUR	26	25	26	26	29
сомм	51	51	53	77	76

- Deprivation of liberty safeguards (DOLS) (+£600k) a financial cost pressure is currently forecast in relation to DOLS due to the fall out of non-recurrent funding available in 2015/16 (including Government grant funding). The forecast cost pressure of £600k reflects the agreed increase in staffing capacity (Best Interest Advisers and business support) to deal with the current backlog and expected increase in number of reviews / assessments to be undertaken. There are significant pressures in this area including rising numbers of applications as well as more demand for paid representatives and more Court of Protection challenges to DOLs authorisations. It is envisaged that this requirement would be funded from currently uncommitted BCF (Care Act) monies see paragraph below.
- <u>Uncommitted BCF funding (-£700k)</u> total Better Care Funding assumed within the overall revenue budget for Adult Social Care for 2016/17 is £9.5m (same level as in 2015/16). Included within this allocation is £700k to cover ongoing commitments of the new burdens under the Care Act, which is currently uncommitted and has been set aside to cover the funding requirement for DOLS.

## Children's Social Care & Safeguarding

A net financial risk of £2.8m is projected for the Children Assessment and Care Management Business Unit mainly attributable to:

• Children in Care placement costs (+£2,391k) - a financial pressure of £2.4m is currently forecast for the year based on expected costs of the current number of children looked after by the Council. The total LAC number as at the end of quarter 1 is 308, which represents an increase when compared to 285 reported for the year to end of March 2016. The increase in LAC numbers in the first quarter of this financial year continues the upward trend in admissions witnessed last financial year when numbers rose from a stable average of 250 in 2015 to 285. It should be noted that the current forecast spend is comparable to and within the estimate of £2.9m assumed in the recently refreshed Sufficiency and Placement strategy. The strategy would form the basis for monitoring financial performance during the year and the effectiveness of the action plan such as; reduced reliance on external fostering placements and an

increase in the number / choice of internal foster carers. It should be noted that despite the recent increase, Barnsley's LAC numbers are still well below the average for its statistical neighbours, although they now stand closer to the national average. Good performance of permanency planning, adoption and SGO's continues to help manage the numbers of children in care and overall cost.

- Assessment & Care Legal Fees (+£350k) a forecast recurrent pressure is anticipated in Assessment & Care due to increased legal costs. The increase in LAC numbers and in legal proceedings necessary to safeguard children, resulted in an increased spends of £950k on legal fees in 2015/16 (against a budget of £450k). Legal Services are looking to reconfigure the child care legal team and revise the approach to the management of that team to ensure that more advocacy is delivered in house. It is expected that this would significantly reduce the cost of Counsel's fees to Children's Social Care and Safeguarding by 50% over a two year period (25%+within this plan period). The introduction of a framework agreement will ensure that where it is necessary to outsource legal work, the client will benefit from a transparent process that will deliver best value for money.
- Assessment & Care Other Costs (+£100k) an overspend is currently forecast across the main Assessment & Care district teams due to increased accommodation costs. The budget available is insufficient to cover the rising rent cost of occupying the LIFT PFI funded primary care centres (Worsborough, Cudworth, with some limited allocated workspace at Goldthorpe and Hoyland).

#### **Schools**

The latest confirmed schools budget for 2016/17 totals £109.5m (includes £1m base budget contribution by the council), of which the budget delegated directly to maintained schools to manage is £94.6m (after adjustment for academies), with the balance i.e. £14.9m managed centrally by the Council on behalf of schools. The above excludes the carry forward of £5m from 2015/16 and other grant funding to schools such as pupil premium grant, post 16 funding, etc.

#### Delegated schools' budgets:

Total funding delegated to maintained schools for the year is £94.6m and comprised elements allocated to individual schools through the local schools funding formula, as well as high needs and early years funding. The latest forecast surplus balance position for all maintained schools based on the submitted 2016-17 approved budgets is £0.9M (comprised of £1.1m for primary schools and a deficit balance of £0.2m for secondary schools).

The above reported surplus position needs to be considered in the context of the £5.0m surplus position reported at year end 2015-16 (£3.2m after adjusting for ICT lifecycle refresh funding devolved to secondary schools in 2015/16). It shows a marked reduction in forecast surplus balance position for schools, and is reflective of the increasing financial challenges faced by schools such as pension and national insurance costs and the use of carry forward balances to mitigate these pressures.

The above position includes 4 schools that have submitted deficit budgets for the year and will be taking actions during the year to manage down such deficits and to achieve sustainability within the agreed timeframe. Financial support will be provided to these schools from the DSG contingency fund to meet any severance or redundancy costs that have arisen as part of implementing a recovery plan to address deficit budgets.

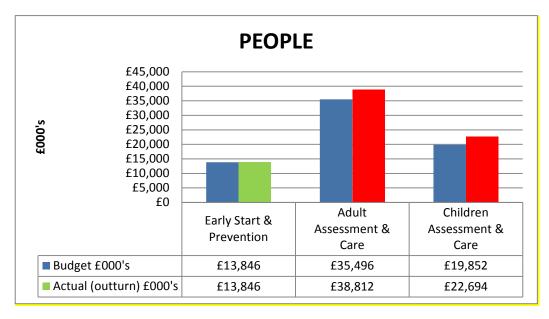
## Centrally retained schools budget

There are a number of DSG budgets/ funding (£14.9m in total) that are managed centrally by the Council where it is cost-effective to do so as opposed to delegating them to schools directly. The nature of expenditure that can be charged against centrally retained DSG is regulated by statute (School Finance Regulations), whilst the decision making responsibility rests with the Schools' Forum. Early review (based on last year's spend levels) has identified the following financial risks across an number of centrally managed DSG budgets:

staff cover costs maternity cover) +£300k;
 out of authority SEN placements +£500k;
 post 16/FE colleges high needs +£100k;
 early years 3 / 4 year old free entitlement +£250k

It is envisaged that slippage on the use of 2015-16 carry forward DSG resources (£0.5m) and underspends across some DSG centrally managed budgets should provide scope and flexibility for managing the above financial risks. In the event of an overspend, current regulations allow the authority to carry forward DSG overspends to the following year. This will represent the first call on DSG resources in the following year (subject to approval of the Schools Forum).

## Directorate Position – Budget v Actual



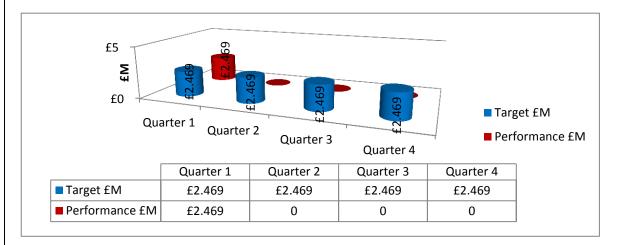
## iii. Approved savings position

The total approved savings target for the People Directorate for 2016/17 is £2.469M, made up of the following:

- Reconfiguration of Early Childhood Provision £2M;
- Reconfiguration of Integrated Adolescent Support Service £150k
- Contract management related savings (e.g. Young carers, short breaks) £119k
- Independent Living at Home reduction in contract value £200k

All savings are on target for full delivery in the year.

## Forecast Efficiency - Performance v Target



### iv. Corrective Actions

The following outline key actions being undertaken by the Directorate to address the identified pressures on a recurrent basis:

## Children Assessment & Care

- A service review has been completed with resources aligned appropriately to areas of demand to increase staff capacity to deal with increased caseloads and reduced reliance on agency staff. Agency staff will only be used to cover vacancies and other absences. A recruitment strategy is in place to recruit into vacant positions and allows for an over-recruitment to help manage turnover in social workers. This is a cost effective option as it reduces the use of more expensive agency staff;
- Work is ongoing in legal services aimed at reducing the use of external counsel for advocacy and thereby reduces legal fees on LAC and children safeguarding work.

## Children in Care - LAC costs

- The Sufficiency & Placement strategy has recently been refreshed and now reflects latest projections on growth in LAC numbers and cost. The revised strategy now includes an action plan with clear measurable targets.
- A project board has been set up and would receive monthly updates on the following: tracking process for all children in care in commissioned placements (numbers, placement reviews and care plans); budget / financial costs projections; monthly performance data; etc.
- Progress the independent review of the fostering service / team.

## .Adult Social Care & Health

Reviewing team - a reviewing team has been established to review adult social care
packages and long term placements to determine if assessed need can be provided in
a more cost effective manner. The reviewing team is to comprise 2 Experienced
Social Worker/Health Practitioners and 4 Assistant Social Care Practitioners. This
team will purely focus on the completion of reviews, creating efficiencies where
possible and assist the management of the Adult Social Care budget for 2016/17.

- Maximisation of health funding / contribution to care costs. This involves ensuring that all health funded clients in relation to continuing health contributions and s117 funding are identified in a timely manner and the correct level of contributions reflected against their care plans.
- Continue with the review (that commenced in 2015/16) of expensive MH residential placements using the Care Funding Calculator (CFC), with a view to negotiating down placement fees with providers.
- Resource Allocation Panels in relation to Older People, Disabilities and Mental Health
  will continue to be held on a regular basis to consider all high cost packages of care
  and placements to provide checks and challenge to ensure the support to be provided
  is both appropriate and cost effective.
- A new respite policy is currently being developed which should lead to greater consistency and potentially reduce the cost of some care packages.
- Monthly meetings are in place with finance and the service along with managers who
  hold budgetary responsibility to monitor expenditure in relation to care packages,
  placements, reviews and cases approved at the resource allocation panel to ensure
  more accurate budget projections.

#### iv. Future Outlook

The main risks in 2016/17 and for future years mainly relate to demand-driven pressures. The following summarises the future outlook for the directorate going forward:

## Education, Early Start, & Prevention

The Business Unit in 2017/18 will face recurring pressures from cuts and reduction in government grant funding, particularly the Education Services Grant (ESG) and the Youth Justice Board (YJB) funding. Increasing academisation of schools in Barnsley and the proposed reduction in the ESG funding for education support services / functions will place significant pressures on the Council. A strategic response will be required to how the Council fulfils and discharges its statutory duties / roles in respect of schools as outlined in the Government White Paper: Educational Excellence Everywhere.

## Adult Social Care & Health

A net recurrent cost pressure of £4.8m is currently forecast for 2017/18, and reflects forecast increase in recurrent demographic pressures across the main client groups i.e. Older People, people with Disabilities and Mental Health (increasing client numbers and cost of care packages) and the ongoing impact of the introduction of the national living wage. This forecast cost pressure has already been reflected within the Council's Medium Term Financial Plans (2020 Council). In the interim, efforts are continuing within the Directorate to manage down these pressures and include a number of 'invest to improve' proposals that have been put forward (e.g. creation of the reviewing team) to help in identifying efficiencies and managing demand.

## Children social care & safeguarding

A FYE recurrent cost pressure of £2.9m is currently forecast for 2017/18, which is mainly attributable to the LAC placement costs (as per the recently refreshed Placement & Sufficiency Strategy). It is expected that other recurrent costs / financial challenges such as legal fees, accommodation or staff agency costs would be managed / contained by the Directorate.

It is envisaged that LAC placement costs would continue to present a challenge in 2017/18 and over the medium terms, which would need to be addressed as part of the Council's medium term financial strategy.

### **SECTION 2 - Executive Director's Statement For Place**

## **Executive Director's Statement**

#### i. Overview

The approved 2016/17 resource envelope for the Place Directorate totals £31.370M. The total forecast position as at the end of the first quarter is £32.703M resulting in a net overspend of £1.333M. This position assumes the in year delivery of corrective action proposals totaling £0.800M in Environment & Transport and cost pressures identified within the other Business Units estimated to be £0.361M being contained. If these savings do not materialise the Directorate will overspend by £2.494M.

Quarter 1 Position to the end of the guarter ending June 2016

DIRECTORATE	Approved Net Budget 2016/17 (after Virements)	Projected Net Outturn 2016/17	Forecast Deficit / Surplus (-)	Adjustment for Slippage, Grant balances & Transfer to reserves	Operational Deficit / Surplus (-)	FYE (17/18) *
	£'000	£'000	£'000	£'000	£'000	£'000
Executive Director	188	188	0	-	0	-
Economic Regeneration	2,786	2,786	0	-	0	-
Culture, Housing & Regulation	1,515	1,515	0	1	0	-
Environment & Transport	26,881	28,214	1,333	-	1,333	450
Total - Place	31,370	32,703	1,333	-	1,333	450
Housing Revenue A/C	49,496	41,257	(8,239)	8,200	(39)	-

## ii. Key Variances

There are a number of contributing factors that have resulted in this position. The key variances by Business Unit are set out below:

## **Economic Regeneration**

Economic Regneration is currently forecasting a breakeven position. The key issues and variances are highlighted below:

Employment & Skills - The service is facing cost pressures of around £0.261M in 2016/17. This is primarily due to the costs associated with the running of the authority's Resource Centres for which there is currently inadequate base budget provision and the increased costs of accommodation following the Service's move to Wellington House. However, it is currently anticipated that these pressures will be addressed by vacancy management and the generation of additional external income during the year from various sources including the Sheffield City Region Jobs Programme and West Yorkshire Combined Authority Headstart Programme.

- <u>Building Control Income Shortfall (£0.026M)</u> during the first quarter fewer than anticipated applications for Building Control inspections have been received resulting in a shortfall in fee income. This shortfall has been addressed by freezing a vacancy within the team (-£0.026M).
- <u>Planning Fee Income</u> the budget for Planning application fees was increased by a further £50k in 2016/17 as part of Future Council savings proposals. At this early stage it is forecast that actual income will reach the budgeted level but the position will need to be monitored closely throughout the year.

## Culture, Housing & Regulation

Culture, Housing & Regulation is also projecting a balanced budget at the end of the year. The key issue within the service is highlighted below:-

PLACE 13 Income generation in Culture – Although the service is currently forecasting that it will generate sufficient commercial income to meet its target in 2016/17 including the additional £0.050M efficiency saving, this will need to be carefully monitored during the year especially as there was a £0.119M income shortfall during 2015/16. Existing income streams together with new income generating opportunities continue to be explored.

These include an anticipated increase in income from wedding ceremonies following increased bookings, a review of car parking charges at the various cultural establishments, increased rental income from room bookings.

## **Environment & Transport**

Environment & Transport is currently projecting an overspend of £2.133M. However a number of in year mitigations are currently being explored (as detailed in section iv) meaning that the net overspend projected this financial year totals £1.333M. The key variances and corrective action proposals are highlighted below.

- <u>Transport (£0.576M)</u> This overspend is the result of an increased demand for Home to School Transport and the non-delivery of certain KLOE related savings initiatives. These include:
  - PLACE 26 Post 16 Transport (£0.040M)
  - PLACE 28 Travel Training (£0.225M)
  - PLACE 29 Route Optimisation (£0.065M)

A Task and Finish group has been established with participants from Place, Communities, People, Finance/Procurement, HR & Legal. Four key work streams will focus on; i. reducing present operating costs to mitigate the forecasted overspend; ii re-procurement of a new framework; iii re-writing the present Home to School Transport Policy; and iv. collaborating the ongoing transport review with SYPTE.

Specifically to reduce the forecasted overspend, the T&F group is focused on reducing demand for expensive taxi's/ escorts; challenging schools about what journeys are reimbursable; a review of all existing routes to aggregate and reduce the numbers; and seek to travel train a cohort of children. It is anticipated that these initiatives could deliver savings of between £0.100M to £0.150M.

In addition to this the current transport policy is also under review. It is intended that, following consultation and approval, a new policy will be in place from 1<sup>st</sup> April 2017. This will complement a new procurement framework that will seek to increase competition and reduce costs per route thus providing a more sustainable service. It is expected that this will further reduce the number of journeys currently being conducted with an estimated cost saving of £0.350M from 2017/18.

After careful review £0.105M of previously approved efficiencies are unfeasible to deliver. Alternative proposals are currently being considered by the service. These include the auction and sale of many surplus items of plant which is expected to generate between £0.010M and £0.030M of income over the year.

- <u>Construction (£0.379M)</u> This estimated shortfall is the result of the non-delivery of the following savings proposals:
  - PLACE 14 Highways Materials (£0.270M)
  - PLACE 38 Contracts Management (£0.114M)

Whilst this is expected to be only an in year pressure, a number of measures are currently being progressed to reduce this overspend. These include:

- Benchmarking performance with adjacent authorities to establish the productivity of our own staff.
- Work flow process mapping is to be undertaken to identify and address current pinch points early and address these through better planning.
- Collaborative work with adjacent authorities to drive out efficiencies e.g.
   Midlands Highways Alliance.
- Contract Procurement Review. Working alongside our new Corporate
   Procurement Team to identify opportunities such as utilising existing and new
   procurement frameworks to generate savings on contracts and materials.
- Working with Rotherham MBC to use their materials framework to access preferential rates and working with YPO who are developing a regional framework for highways specific materials.
- Increase utilization of new printing facilities to reduce spending outside of the authority for signs, banners etc.

It is anticipated that these measures above will deliver £0.250M in efficiency savings during the year.

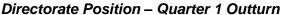
- <u>Contracts Management (£0.780M) This overspend is due in part to a shortfall in the income from the sale of recyclable materials (£0.343M). This is as a direct consequence of a number of factors;</u>
  - the recycling income target has been increased (by £200k) over the last 2 years;
  - the forecast tonnage of the key income generating stream (kerbside collected paper) continues to decline annually; and
  - national and global commodities prices for glass, metals, plastics, continue to be suppressed resulting in lower sale prices for the authority

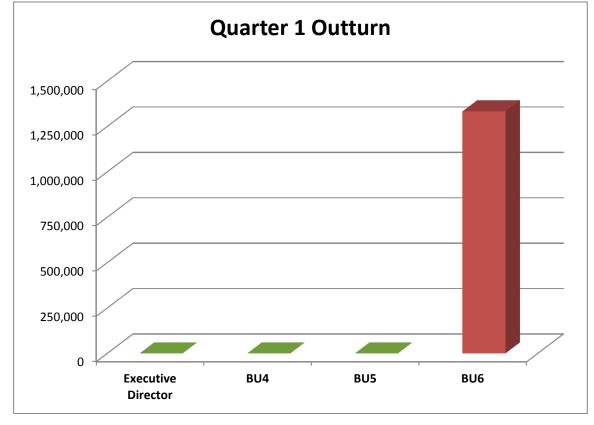
During the 2015/16 financial year a re-tendering of the contract for Organic Waste Disposal realised a gate fee reduction in the disposal price per tonne which has helped to mitigate these losses.

In addition, whilst the efficiency savings in respect of the Waste PFI Contract were realised in 2015/16, a forecast increase in the waste disposal costs in 2016/17 will mean that the 2016/17 savings proposal on the contract will not be achieved this year (£0.350M). The performance of the Royalty arrangement at present is forecasted to achieve a similar level of income as last year (£0.120M). There are also a number of other minor overspends in the service totaling £0.100M.

- Operational Service Support (£0.156M) This relates to the additional cost of leasing an increasing number of replacement wheeled bins. Whilst the number of leased bins is expected to fall over time to reflect a reduction in the number of replacements bins being procured it is anticipated that the cost of the existing bins in circulation will continue at this level for the short to medium term.
- Neighbourhood Services (£0.242M) This overspend is due to an estimated shortfall in internal and external income. The service has a total income target in 2016/17 of £2.1M. During 2015/16 £0.320M of environmental work was commissioned by Berneslai Homes however during 2016/17 only £0.060M has been commissioned to date and it is unlikely that this will exceed £0.150M, a minimum loss of £0.170M. In addition to this the income targets for Neighbourhood Services have been increased by £0.300M over the last 2 financial years but income performance levels have not been able to achieve this level with last year's performance being £0.050M short of target.

In addition to the mitigations mentioned above, a number of positions are currently being held vacant across the Business Unit, pending a restructure. It is expected that this will generate savings in the region of £0.350M in this financial year.

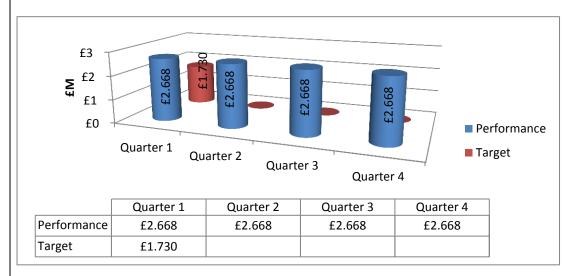




### iii. Approved savings position

The 2016/17 budget reductions target for the Directorate totals £2.668M. The current position is that £0.938M is currently not on target to be delivered during the financial year. Key variances are highlighted above.

#### Forecast Efficiency – Performance v Target



#### Housing Revenue Account

The latest forecast outturn shows an improvement of £0.039M in the financial position compared to the approved budget.

The major variations are outlined below:-

## Reduced Costs/Increased Income

- £0.040M increase in income due to a higher estimated Renewable Heating Incentive income than originally anticipated.
- £0.008M higher income from service charges expected based on current predictions.
- £0.225M approved funding for the Family Intervention Service.

### Increased Costs/Reduced Income

- £0.225M increase in Management Fee due to approved funding for the Family Intervention Service.
- £0.008M reduction in income due to lower than budgeted court fees,

### Revenue Contributions to Capital

At this update £8.2M of the planned revenue contribution to capital, has been carried forward in the HRA working balance to fund commitments on the 5 year approved programme. This is mainly due to slippage on the HRA residential investment fund.

#### Overview

The latest forecast outturn shows an improvement of £0.039M in the financial position. This sum if realised will be available to support the 30 year Self Financing Business Plan.

#### iv. Corrective Action

As highlighted above a number of budget reduction proposals are not currently expected to deliver against their targets. However, to mitigate this, a number of alternative proposals and initiatives are currently being examined. These can be summarised as follows:

## Summary of Mitigations to Place Quarter 1 Outturn

Quarter 1 Outturn Projection 2016/17 (before mitigations)	£M <b>2.133</b>
2016/17 Mitigations	
Transport – Stricter enforcement of existing transport policy	-0.100
Car Parking – review of fees and charges policy	TBD
Vacancy Management/Staff Turnover	-0.350
Replacement Efficiency Savings Proposals	-0.100
Contracts Review – Highways	-0.100
Highways Maintenance – Reduction in costs	-0.150
	1.333
2017/18 Mitigations	
Delayed implemention of 2016/17 Efficiencies	-0.533
Implemention of revised Transport Policy	-0.350
	0.450
2017/18 Outturn Postion	
Transport service demographic pressures	0.150
Recycling income shortfall	0.300
, ,	0.450

#### v. Future Outlook

The current Government's policy to grant greater freedom and discretion to Local Planning Boards with a view to stimulating increased development may moving forwards result in additional costs to the Council where Members decide in favour of developers and against officer advice. This has recently happened in the case of an area of land off Huthwaite Lane, Thurgoland and the Council will now have to pay the appellants legal costs. This situation could occur more frequently in future and there is currently no budget provision for such expenditure.

Whilst the Directorate is forecasting an in-year deficit of £1.3M it is expected that the majority of this will be mitigated by the start of 2017/18. However, there remains a number of service pressures that still need addressing, in particular costs associated with the increase in service users of the Home to School Transport service together with the reduction in the income received from recyclable materials.

In addition to the above the Council's wider Housing Growth policy will also add additional service delivery pressure to the Directorate, specifically in relation to additional waste generated from any new properties together with the cost of maintaining and newly adopted road networks from new housing estates. The impact of this will be monitored closely and reported to Cabinet in due course.

### **SECTION 3 - Executive Director's Statement for Communities**

#### **Executive Director's Statement**

#### i. Overview

The total net budget for the Directorate is £17.736M. Total forecast net expenditure is £17.532M, resulting in a forecast underspend before earmarking's of £0.204M. Of this sum £0.498M is proposed for earmarking, resulting in an estimated operational overspend for the year of £0.294M.

Quarter 1 Position to the end of the quarter ending 30 June 2016

DIRECTORATE	Approved Net Budget 2015/16 (after Virements)	Projected Net Outturn 2015/16	Forecast Deficit / Surplus (-)	for Slippage al Defic		(17/18)
	£'000	£'000	£'000	£'000	£'000	£'000
Customer Services	9,058	9,367	309	-	309	-
Safer, Stronger, Healthier	8,678	8,165	(513)	498	(15)	-
Total – Communities	17,736	17,532	(204)	498	294	-

### ii. Key Variances

#### **Customer Services**

Customer Services is currently projecting an overspend of £0.309M after proposed earmarking's as follows:-

- <u>Customer Services Management £0.051M</u> this over spend is largely associated with part of the 2016/17 KLOE savings not yet been identified although this has been partly mitigated by the early delivery of other 2015/16 KLOE.
- <u>Customer Services £0.012M</u> this over spend relates to unachievable income
  within the Contact Centre and Customer Services due to a downturn in multimedia
  income and library fines which is in part mitigated by overachievement in income
  within Registrars.
- Staffing £0.246M the Customer Services Business Unit has had a number of staffing pressures throughout last year and the early part of the year due to agency staff being used in Day Services. Of most significance however are the pressures currently being felt within Supported Living estimated £200k as a full year effect. Cabinet have already taken the decision to outsource this service from April 17 however in managing this change the service is experiencing increasing levels of staff absence which is driving up costs due to agency charges. Mitigations are being considered with commissioners in the People Directorate.

An update on this positon will be provided in the Quarter 2 monitoring report.

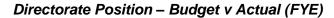
### Safer, Stronger & Healthier Communities

The Business Unit is currently projecting an operational underspend of (£0.015M) after earmarking's as follows:-

- <u>Safer, Stronger and Healthier Communities Part Year Vacancies (£0.047M)</u> –
   This underspend is associated with part year vacancies. This is a non-recurrent under spend.
- Contract Savings (£0.063M) This underspend represents an over achievement of savings on Advocacy/Prevention and Supporting People. To the extent that these savings are recurrent they will be used to contribute towards the balance of the savings targets for the Business Unit in 2016/17 only.
- <u>Safer/Stronger Management £0.087M</u> This over spend is as a result of the balance of the 16/17 KLOE, that is currently to be identified, which should be contained within the overall underspend of the Business unit for 16/17. This will be a recurrent problem in future years until savings are identified.

The service has proposed earmarking's of £0.498M as follows:

- Think Family (£0.403M) This position reflects the longer term nature of the programme and funding which is linked to a multiyear financial forecast and for which any unutilized resources will be earmarked and carried forward into future financial years for the ongoing delivery of the Think Family programme.
- <u>Local Welfare Assistance Scheme (£0.087M)</u> The Government funding for provision of this scheme ended in 2014/15. It was agreed that the balance of funding at that point in time would be carried forward into subsequent years to maintain some provision pending the outcome of a wider review of welfare provision which is likely to be implemented in full from 2017/18.
- <u>Safer Communities (£0.008M)</u> Represents the balance of unspent ear marking from 2015/16 for the temporary 12 month post of a licensing officer, due to late recruitment. In subsequent years this post will either come to an end or with ratification from the DCLG, the service will be able to undertake a Rented Property Licensing Scheme and be self-financing through the new licensing fees that it will be able to be charge. This will be subject to a further cabinet report.



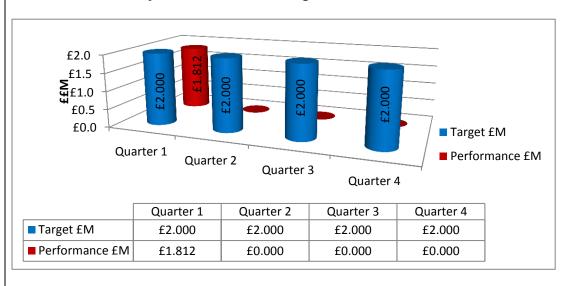


### iii. Approved Savings

The Directorate has total approved savings of £2M to deliver in 2016/17. There is a delay in delivery of COM11 – Review of Health Improvement of £0.137M as the Safer Barnsley restructure is not due to take place until mid-year but this should be mitigated by in year vacancies and contract savings for 16/17.

There has been part delivery of £0.216M savings for COM 3 – Customer Service Council Interaction but there are currently savings of £0.051M still to be identified. All other savings have either all been delivered in full or are on target to be delivered by the end of 2016/17.

### Forecast Efficiency - Performance v Target



#### iv. Corrective Action

As indicated above Supported Living, in its present form, represents the most significant area of potential overspend. This service is currently under review. Progress against that review will be reported into the Quarter 2 monitoring report

The above aside, there are currently no major corrective actions required in relation to the financial forecasts outlined in this report.

#### v. Future Outlook

Work is ongoing to consider how to balance financial pressures within the Directorate in the current year that will impact on the future year financial position. None of the under spends highlighted above will be recurrent in future financial years as they are either one off in nature or represent existing savings targets.

There is an expectation that the Directorate will ultimately take the necessary measures to ensure that it operates within its approved resource envelope for 2016/17.

It should be noted however that the following represents an additional financial risk that will require management during 2016/17 and beyond:

 Independent Living at Home (ILAH) Trading 2016/17 estimated trading deficit £0.512M – the ILAH company continues to face some significant financial pressures.

A service review is currently being undertaken to consider the options for cost reductions and a report setting out the future options for the company is currently being compiled.

Whilst £0.330M has been earmarked to support a significant proportion of the ILAH deficit, based on the company's latest outturn a further £0.182M may be required in 2016/17.

#### **SECTION 4 - Executive Director's Statement For Public Health**

### **Executive Director's Statement**

#### i. Overview

The total net budget for the Directorate is £3.347M however the majority of Public Health spend is funded from Public Health grant. Total forecast net expenditure is £2.646M resulting in a net forecast under spend before earmarkings of £0.701M. This amount will be proposed for earmarking as it is fully committed against future year requirements, resulting in an operationally balanced position for the year.

Quarter 1 Position to the end of the quarter ending June 2016

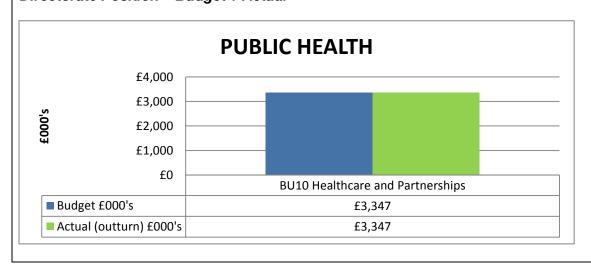
DIRECTORATE	Approved Net Budget 2016/17 (after Virements) £'000	Projected Net Outturn 2016/17 £'000	Forecast Deficit / Surplus (-) £'000	Adjustment for Slippage & Transfer to reserves £'000	Operational Deficit / Surplus (-) £'000	FYE (17/18) £'000
BU10 – Healthcare & Partnerships	3,347	2,646	(701)	701	-	-
	3,347	2,646	(701)	701	-	-

#### ii. Key Variances

As set out above there is a forecast under spend of £0.701M for the current year, however this is a planned under spend as part of the Public Health 4 year plan and is required to be carried forward into future years to meet existing spend commitments.

The service will also be given responsibility and specific funding for the provision of 0-5 services from October 2016 and is currently in the process of tendering these services along with other 5-19 services to create a single 0-19 service contract. There is some uncertainty over the future year funding levels for the 0-5 provision; however the service is currently considering options for funding the whole 0-19 service provision and is likely to take a prudent approach when determining the final resource envelope.

### Directorate Position - Budget v Actual



# iii. Approved Savings

The Directorate has no approved savings to deliver in 2016/17.

# iv. Corrective Action

There are no current major corrective actions required in relation to the financial forecasts for the current financial year.

# v. Future Outlook

It is anticpated that the current 4 year plan will be broadly balanced.

## <u>SECTION 5 - Director's Statement For Legal and Governance</u>

### **Director's Statement**

#### i. Overview

The total net budget for the Directorate is £3.065M. Total forecast net expenditure is £3.114M resulting in a forecast over spends of £0.049M for the year.

# Quarter 1 Position to the end of the quarter ending June 2016

DIRECTORATE	Approved Net Budget 2015/16 (after Virements) £'000	Projected Net Outturn 2015/16 £'000	Forecast Deficit / Surplus (-) £'000	Adjustment for Slippage & Transfer to reserves £'000	Operation al Deficit / Surplus (-) £'000	FYE (17/18) £'000
Legal Services	985	1,051	66	-	66	-
Elections	507	490	(17)	-	(17)	-
Council Governance	1,573	1,573	1	-	-	-
Total – Legal	3,065	3,114	49	-	49	-

### ii. Key Variances

#### Legal

Legal services are projecting an over spend of £0.066M associated in the main with the backfill of vacancies using locum staff and legal costs surrounding child safeguarding barrister fees. The service are beginning to let the locum staff leave, where possible, due to a recent recruitment drive to fill the substantive posts.

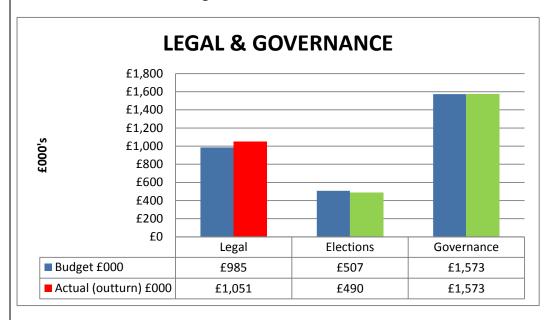
#### **Elections**

Elections are projecting an under spend of £0.017M which is largely related to the delayed recruitment at lower grade of the new Elections Manager.

#### **Council Governance**

Council governance are forecasting a balanced position which will continue to be considered during 2016/17.

### Directorate Position – Budget v Actual



### iii. Approved Savings

The Directorate has no approved savings to deliver in 2016/17.

## iv. Corrective Action

There are no major corrective actions required in relation to the financial forecasts for the current financial year as any minor pressures are being managed across the financial position for the Directorate.

### v. Future Outlook

Work is ongoing to consider how to balance a number of minor financial pressures across the Directorate for 2016/17.

There are no further 2016/17 approved KLOE savings to be delivered.

The Directorate has identified a number of specific pressures moving into 2016/17, which have been reported into SMT, as follows:

#### Elections

- Staffing requirements associated with the Annual Write Out (Canvass) process and registration requirements leading up to elections £0.077M
- Additional Printing and Postage costs associated with the Annual Write Out (Canvass) process £0.030M

There is potential to mitigate some of these costs in 2016/17 and 2017/18 through claims for elections, however the full additional cost would likely need to be met in 2018/19 when there are no combined elections and the cost of the local elections would also need to be met.

## Legal Services

Additional staffing costs associated with high level commercial and related advice and a
significant increase in requirements associated with child protection work is likely to place
a financial pressure of £0.108M on the service. Some of the increase cost associated with
child protection should result in reduced costs of Legal Counsel charges to 'People'
Directorate.

### SECTION 6 - Director's Statement for Finance, Assets & IT

#### **Director's Statement**

#### i. Overview

The total net budget for the Directorate is £14.4M. Total forecast net expenditure is £13.8M resulting in a forecast underspend before earmarking's of £0.6M for the year. There is slippage on a number of key developments within the directorate of £0.6M resulting in a balanced budget for the year.

Quarter 1 Position to the end of the quarter ending June 2016

DIRECTORATE	Approved Net Budget 2016/17 (after Virements)	Projected Net Outturn 2016/17	Forecast Deficit / Surplus (-)	Adjustmen t for Slippage & Transfer to reserves	Operational Deficit / Surplus (-)	FYE (17/18) *
	£'000	£'000	£'000	£'000	£'000	£'000
Assets	3,504	3,486	(18)	16	(2)	-
Information Technology	6,112	6,212	100	-	100	-
Finance	4,818	4,119	(699)	599	(100)	-
Total - Finance	14,434	13,817	(617)	615	(2)	

#### ii. Key Variances

#### **Assets**

Assets are forecasting a balanced budget. However, this is heavily dependent on delivery of the Asset Disposal programme planned for 2016/17 together with the achievement of rental income targets from the Council's Industrial Estate and Business Centre portfolio.

### **Information Technology**

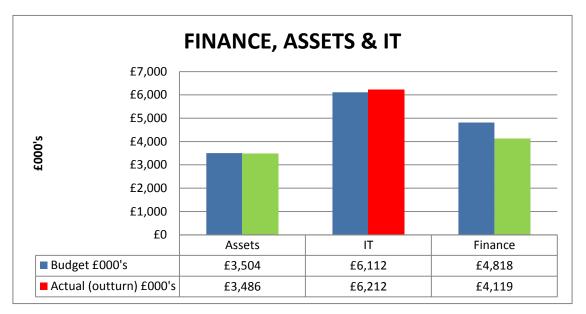
Information Technology are currently forecasting an over spend of £0.100M. This is largely related to delays in the recruitment of a number of positions within the new structure. As a result the service has needed to use agency staff to backfill these vacancies to ensure service continuity, the costs of which exceed the resources available for the substantive posts. The service has recently engaged with a number of recruitment agencies and is therefore confident that the vacant posts will be filled over the next quarter.

### **Finance**

Financial Services are currently forecasting an underspend of £0.700M. This is a result of high staff turnover and the holding of vacant posts pending a restructure as part the Business Unit's 2020 plans together with delays in the roll out / transfer of Housing Benefits to the DWP.

It is proposed to earmark £0.600M of this underspend to support the delivery of the system upgrade together with managing the impact of a reduction in Council Tax and Housing Benefit administration grant funding and the transition of Housing Benefit to DWP.

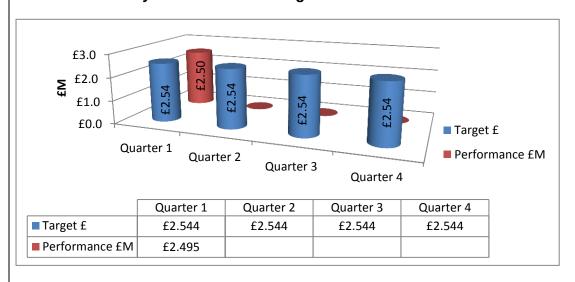




## iii. Approved Savings

The Directorate had total approved savings of £2.554M to deliver in 2016/17. There is a delay in delivery of ASS4 – BSF savings of £0.049M although this has been mitigated by the holding of a vacant post and general staff turnover. All other savings have either all been delivered in full or are on target to be delivered by the end of 2016/17.

### Forecast Efficiency - Performance v Target



### iv. Corrective Action

There are no major corrective actions required in relation to the financial forecasts for the current financial year.

The Directorate is expecting to deliver against its approved savings target position for 2016/17.

#### v. Future Outlook

A detailed review is being finalised across the Council's portfolio of properties to consider the costs of operating the various properties and the income levels where these are subject to rental charges. This will inform financial planning moving into 2017/18.

There is a risk that the current transfer of housing benefit functions to the DWP will have a financial impact in the future with a potential reduction in grant funding for administration of the scheme that is in effect used to fund the whole Benefits and Taxation team, not just the administration of housing benefit. Funding is proposed to be earmarked to assist with the financial impact and any implementation requirements in the first year.

There are no further adverse issues within the Directorate that will impact on the future year financial position.

### <u>SECTION 7 - Director's Statement For HR, Performance and Communication</u>

### **Director's Statement**

### i. Overview

The total net budget for the Directorate is £5.89M. Total forecast net expenditure is £5.696M resulting in a forecast under spend for the year of £0.194M.

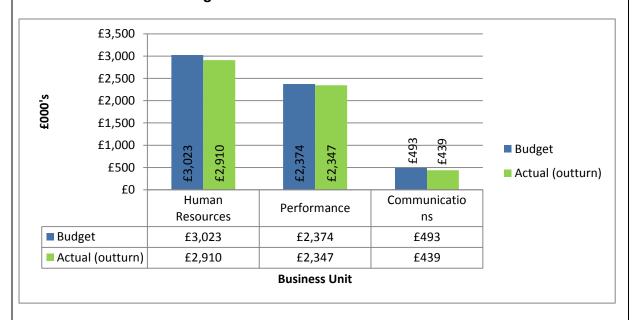
Quarter 1 Position to the end of the quarter ending June 2015

DIRECTORATE	Approved Net Budget 2016/17 (after Virements) £'000	Projected Net Outturn 2016/17 £'000	Forecast Deficit / Surplus (-) £'000	Adjustment for Slippage & Transfer to reserves £'000	Operational Deficit / Surplus (-) £'000	FYE (17/18) £'000
Human Resources	3,023	2,910	(113)	-	(113)	-
Performance	2,374	2,347	(27)	-	(27)	-
Communications	493	439	(54)	-	(54)	-
Total - HR	5,890	5,696	(194)	-	(194)	-

#### ii. Key Variances

The Directorate is forecasting an under spend for the year of £0.194M. This is largely related to part year vacancies across the service resulting from staff turnover and the holding of posts pending consideration of the 2020 future council proposals.

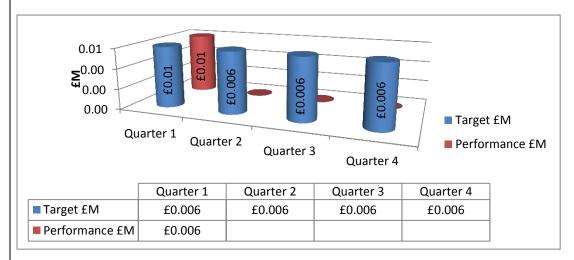
### Directorate Position - Budget v Actual



# iii. Approved Savings

The Directorate had total approved savings of £0.006M to deliver in 2016/17. These have all been delivered in full.

## Forecast Efficiency – Performance v Target



# iii. Corrective Action

There are no major corrective actions required in relation to the financial forecasts for the current financial year.

### iv. Future Outlook

There are no adverse issues within the Directorate that will impact on the future year financial position. The service is currently preparing its plans to deliver the future council priorities and outcomes.

### **SECTION 8 - Commentary on Corporate/ Authority Wide Budgets**

#### i. Overview

The total net budget for Corporate items is £21.830M broken down as follows:-

Quarter 1 Position to the end of the quarter ending June 2016.

BUDGET	Approved Net Budget 2016/17 (after Virements)	get Net Outturn Surplus Slippage, 2016/17 (-) Grant balances & Transfer to reserves		Operational Deficit / Surplus (-)	FYE (17/18)	
	£'000	£'000	£'000	£'000	£'000	£'000
Capital Financing	38,054	22,582	(15,472)	-	(15,472)	-
CDC	766	766	•	-	-	-
Levies	1,098	1,098	1	-	-	-
Corporate Items	(2,757)	(2,757)	-	-	-	-
Provisions	25,227	17,921	(7,306)	-	(7,306)	-
Provisions – Pension Deficit	7,668	7,668	1	1	-	-
Contributions from Balances	(48,226)	(48,226)	-	-	-	-
Total – Corporate Budgets	21,830	(948)	(22,778)	-	(22,778)	-

### ii. Key Variances

## Capital Financing (-£15.5m)

It is currently forecast that the operational Capital Financing budget will underspend in 2016/17 by £1M as a result of being able to take advantage of low interest rates and short term borrowing.

However in addition to this and as previously reported to Cabinet, the Council changed its MRP policy during 2015/16. It was estimated that this would release a £14.5M saving during 2016/17. This estimate remains accurate and will contribute to corporate reserves but only in 2016/17. Any ongoing savings relating to MRP beyond 2016/17 have already been factored into the MTFS.

### Other One-off Corporate Items & Grants (-£7.3m)

The Council has recently received confirmation of the New Homes Bonus (NHB) to be awarded in 2016/17 which totals £6.7M. A review of NHB is currently the subject of government consultation and whilst this has not been finalised it is anticipated that future levels of NHB available to local authorities could reduce significantly.

In addition there is a forecast underspend on PFI contract inflation (£0.400M) together with a delay in the implementation of the apprenticeship levy which was expected to be implemented in 2016/17 (£0.200M).

#### **Debt Collection & Management**

Bearing in mind the uncertain economic climate, it has become more important than ever to manage the Council's debtors effectively. It is equally important to recognise that the overall debt position is constantly changing as debt moves through the various stages of recovery and new debts are raised.

The table below shows that the overall overdue debt position at June was £31.5M. This is

comprised of old debt of £24.1M and new year debt of £7.4M. Some £9.6M of old debt has been collected during this quarter which is encouraging. The performance target for historic debt is to collect 70% of all arrears. The performance in Quarter 1 has delivered 29% towards this annual target and it is currently envisaged that the target will be met by the end of the financial year.

Historic debt is traditionally much more difficult to collect and this quarterly improvement indicates that the measures being introduced to improve debt recovery are starting to have an effect. Nevertheless, it remains good financial management to provide for non-recovery of some of these debts and the current provision for bad debts stands at £15.6M. The Director of Finance, Assets and Information Services is now also seeking approval to write off historic debt amounting to £0.997M which have become uneconomical to pursue. This is summarised in the table below:

Type of Debt	Pre-16/17 Arrears £M	2016/17 Arrears £M	Arrears Arrears		Write Offs For Approval £M
Opening 2016/17 Position (position as at 31.03.2016)	33.773	n/a	33.773	15.523	
Total as at end of June	24.072	7.388	31.460	15.582	0.997
MOVEMENT	(9.701)	7.388	(2.313)	0.059	

### iv. Future Outlook

The Council will continue to monitor corporate resources and seek to implement proactive actions to minimise future costs.

### v. Other Items

#### **External Trading**

During 2015/16 the Council set up a number of subsidiary companies for the purposes of trading with the wider external marketplace. The narrative below details the Quarter 1 position:-

## **BMBC Services Ltd**

BMBC Services Ltd currently delivers Financial, HR and IT services to the wider business community including schools, academies and to a lesser extent the commercial sector.

The company overall is projecting a forecast year end profit of £212k after an estimated tax liability of £56k. Whilst the company continues to trade with a reasonable profit, the position remains heavily predicated on the retention of its existing client base - predominately schools. There is a specific risk to the company's main income source in relation to the Government's ongoing academy conversion programme since most schools that fall under academy trusts tend to deliver their support services in house. The company board will be reviewing the business model over the coming year in the light of this position.

In addition, an approach for distributing year end profits as dividends back to Council services balanced against the Company's investment needs of the company, is currently being worked up. This may impact on the outturn positions currently reported in Finance, IT and HR.

#### **ILAH Barnsley Ltd**

In May Members were notified that ILAH Barnsley would be operating a deficit budget of £476k To date, £176K of this deficit remains unfunded for 2016/17 and £406k in the years thereafter. The current estimated deficit outcome for the year is £517k which means that a further £42k in funding, in addition to the £176k unfunded deficit for the year, would need to be found to support

the service. This is included in Communities outturn position outlined earlier in the report.

A number of options are currently being considered including action around restructuring and/or alternative delivery methods.

# £3 Million Invest to Grow Fund

As part of the 2015/16 final accounts process, Members approved the earmarking of a £3M invest to improve fund. Following initial proposals, services/ SMT have now identified the following schemes which are subject to Cabinet approval.

Ref	Proposal Theme	2016/17 Investment
DEADLE		£
PEOPLE	Children Carial Cara 9 asfanyandina	
DI 14 14	Children Social Care & safeguarding	20 100
BU1 I1	Service redesign - children's fostering service  Sub Total Childrens Social Care & Safeguarding	38,100 <b>38,100</b>
	Adult Social Care & Health	36,100
BU2 I1	Targeted reviews - direct payments and high cost residential placements, particularly OP/MH	217,500
	Sub Total Adult Social Care	217,500
TOTAL P	EOPLE INVESTMENTS	255,600
PLACE		
	Economic Regeneration	
BU I4	Barnsley Digital Media Centre	10,000
	Sub Total Economic Regeneration	10,000
	Culture, Housing & Regulatory Services	
BU5 15	Town Centre Events Programme .	50,000
BU5 17	Pet Crematorium	10,000
BU5 I14	Private Sector Home Energy Efficiency	25,000
	Sub Total Culture, Housing & Regulatory Services	85,000
	Environment & Transport	
BU6 I4	Waste & Recycling	40,000
BU6 I19	Project management support - Creation of a waste transfer loading station	25,000
BU6 I20	Project Management Support – Transport	25,000
BU6 I21	Asset Tagging: -Mapping and Management	30,000
BU6 I23	Private Drain Clearance Service	40,000
	Sub Total Environment & Transport	160,000
	LACE INVESTMENTS	255,000
COMMUN		
	Customer Services	
BU7 I3	Digital Champions	75,118
BU7 I5	To develop a pilot Home Share scheme in Barnsley	34,000
	Sub Total Customer Services	109,118
DI 10 14	Safer, Stronger & Healthier  Descriptions of the first section and beautiful and a section and a sec	00.700
BU8 I1	Reconfigure of staff teams across safer and healthier to assess strategic	29,730
DI IO IO	functions and operational function	25 000
BU8 I2 BU8 I3	Public Service Hub All Age Early Help	35,000 35,000
BU8 I4	Crowdfunder Barnsley	12,500
BU8 I5	Young Person Housing Transition worker - joint proposal with People	28,000
20010		·
TOTAL	Sub Total Safer, Stronger & Healthier	140,230
	OMMUNITITIES ATE & CORE	249,348
BU13 I1	Energise Barnsley – Investment in the Barnsley Solar Bond	50,000
	<u> </u>	
GRAND T	UTAL	809,948

CORPORATE BUDGET MONITORING AS AT 30th JUNE 2016			
	(col 1) Transfers From	(col 2) : Transfers To:	(col 3) Net Effect
	<u> </u>	<u> </u>	£
SECTION A - VIREMENTS FOR APPROVAL (JUNE):			
sub-total: Virements for approval			_
Sub total. Vironionis for approval			
SECTION B - VIREMENTS ALREADY APPROVED BY CABINET (JUNE):			
sub-total: Virements already approved by Cabinet			-
SECTION C - VIREMENTS WITHIN DELEGATED POWERS (JUNE):			
Facilitation of Reception Service at Civic Customer Services (BU7)	47.0	200	47,000
Safer, Stronger & Healthier Communities - Housing & Welfare (BU8)	- 17,9	17,900	- 17,900 17,900
Transfer of Business Cuppert Bala			
Transfer of Business Support Role Customer Services (BU7)		50,000	50,000
ED Communities	- 50,0	000	- 50,000
Transfer of ICAS DIAL budget			
Education & Early Start Prevention/Procurement & Partnerships (BU1)		48,252	48,252
Childrens Assessment & Care Management -commissioning ( BU2)	- 48,2	252	- 48,252
Additional HR Advisor - Employment Contracts			
BU13 Finance BU14 HR	- 20,9	900 20,900	- 20,900 20,900
5011111		20,000	20,000
Realignment of HR Earmarkings BU14 HR	202	100	- 383,400
BU15 Performance	- 383,4	321,400	321,400
ED HR		62,000	62,000
Realignment of Planned Maintenance Earmarking			
Corporate Budget - Provisions	- 750,0	000	- 750,000
BU11 Assets		750,000	750,000
Realignment of MRP Earmarking			
Corporate Budget - Capital Financing	- 14,472,0		- 14,472,000
Corporate Budget - Provisions		14,472,000	14,472,000
Sub-total: Virements within powers	- 15,742,4	452 15,742,452	-
GRAND TOTAL - ALL VIREMENTS	- 15,742,4	452 15,742,45 <b>2</b>	_
	, , -, -, -		

	DIRECTORATE / DIVISION OF SERVICE BUDGET VARIANCES	(col 1) Original Net	(col 3) Cumulative Approved Variations /Virements	Approved Variations for	Approved Variations for	Approved Variations for	Cumulative Approved Variations Virements	(col 4) Revised Net	(col 5)  Forecast Outturn -	(col 6)	Adjustment for Slippage& Transfer to Reserves JUNE	
		2016-17 Budget	April - May (-)	July 2015	August 2015	September 2015	JUNE (-)	Budget £	JUNE £	Variation £	2016	(-)
	DIRECTORATE											
	<u>PEOPLE</u>											
BU1 BU2 BU3	Education and Early Start Prevention Adult Assessment and Care Management Children Assessment and Care Management ED People	7,796,052 32,712,748 19,823,816 (15,144)	6,001,751 2,831,919 28,330 328,000				48,252 (48,252)	13,846,055 35,496,415 19,852,146 312,856	38,812,595 22,693,661	3,316,180 2,841,515 -		3,351,180 2,841,515
	sub-total People	60,317,472	9,190,000	0	0		-	69,507,472	75,665,167	6,157,695	35,000	6,192,695
	PLACE											
BU4 BU5 BU6	Economic Regeneration Culture, Housing and Regulation Environment and Transport ED Place	2,487,534 1,369,256 26,676,025 187,621	298,560 146,330 205,000			7,000		2,786,094 1,515,586 26,881,025 187,621	1,515,586	1,333,000 -		- - 1,333,000 -
	sub-total Place	30,720,436	649,890	0	0	7,000	0	31,370,326	32,703,326	1,333,000	0	1,333,000
BU7	COMMUNITIES Customer Services	8,505,175	521,000				32,100	9,058,275	9,367,275	309,000		309,000
BU8	Safer Stronger & Healthier Communities ED Communities	3,171,511 301,504	3,247,000 1,990,000				17,900 (50,000)	6,436,411 2,241,504		(513,000)	498,000	(15,000)
	sub-total Communities	11,978,190	5,758,000	0	0	0	0	17,736,190		-204,000	498,000	294,000
BU10	Public Health Public Health ED Public Health	1,412,107 2,833	1,932,000	-	(652,433)			3,344,107 2,833	2,643,107	(701,000)		•
	sub-total Public Health	1,414,940	1,932,000	0	-652,433	0	0	3,346,940	2,645,940	-701,000	701,000	0
	CORE											
BU11 BU12 BU13	Finance & Assets& Information Services Assets IT Finance	2,369,809 5,534,870 4,195,903	1,278,000 489,000 562,112				750,000 (20,900)	4,397,809 6,023,870 4,737,115	6,123,870	(17,934) 100,000 (698,891)		(1,716) 100,000 (100,000)
	Commissioning & Procurement ED Assets, IT & Finance	312,112 85,334	(312,112)					85,334	85,334	-		- 0
	sub-total Finance, Assets & Information Services	12,498,028	2,017,000	0	0	0	729,100	15,244,128		-616,825	615,109	-1,716
		12,430,020	2,017,000	·	Ů	v	723,100	13,244,120	14,027,303	-010,023	013,103	-1,710
D1144	HR, Performance, & Communications	2 624 225	FC0 400			220 442	(202 500)	2 022 425	2 720 446	(444 740)	0	444740
BU14 BU15	HR Performance	2,634,235 2,052,466	560,400			226,113 (190,217)	(362,500)	2,832,135 2,373,866		(111,719) (26,565)		-111719 -26565
BU16	Communications	492,771		_		(35,896)		492,771	438,929	(53,842)		-53842
	ED HR, Performance & Comms	149,583		_			62,000	211,583		(1,454)		-1454
	Chief Executive Management	265,383					02,000	265,383	300,020	34,637		34637
	sub-total HR, Performance & Communications	5,594,438	560,400	0	0	0	20,900	6,175,738	6,016,795	-158,943	0	-158,943
DI IA T	Legal & Governance	875,749						875,749	931,885	EC 420	0	56136
BU17 BU18	Legal Services Elections	507,254	-					507,254		56,136 (16,725)		(16,725)
BU19	Council Governance	1,572,780		-				1,572,780		-	0	0
	ED Legal Services & Governance	109,262	-					109,262	118,835	9,573	0	9573
	sub-total Legal & Governance	3,065,045	0	0	0	0	0	3,065,045	3,114,029	48,984	0	48,984
	OVERALL SERVICE TOTALS	125,588,549	20,107,290	0	-652,433	7,000	750,000	146,445,839	152,304,750	5,858,911	1,849,109	7,708,020
	Other Non Service Items	120,000,040	20,101,200		302,100	7,000	700,000	140,140,000	102,00-1,100	0,000,011	1,040,100	1,100,020
	Capital Financing Costs	25,157,540	27,368,588				(14,472,000)	38,054,128	22,582,128	(15,472,000)		(15,472,000)
	Corporate & Democratic Core & Non Distributed Costs Levies	765,650 1,098,528						765,650 1,098,528	765,650 1,098,528			0
	Corporate Items Provisions	(2,757,042) 18,422,575	750,000				13,722,000	(2,757,042) 32,894,575	(2,757,042)	(7,306,257)		- 7,306,257
	Provisions - Pension Deficit		730,000				15,122,000	02,004,070	20,000,010	(.,500,201)		0
	New Homes Bonus Contribution From Reserves / Balances		(48,225,878)					(48,225,878)		-		0
	sub-total Corporate Budgets	42,687,251	(20,107,290)	-	-	-	(750,000)	21,829,961		(22,778,257)	-	(22,778,257)
	OVERALL AUTHORITY BUDGET	168,275,800	-	-	(652,433)	7,000	-	168,275,800	151,356,454	(16,919,346)	1,849,109	(15,070,237)

	ONGOING BASE BUDGET ISSUES	NON ACHIEVEMENT OF EFFICIENCY ISSUES	TOTAL - ALL BUDGETARY ISSUES	Adjustment for Slippage & Transfer to Reserves	Operational Deficit/Surplus (- )
SERVICE / BUDGET HEAD	JUNE	JUNE	JUNE	JUNE	JUNE
PEOPLE - KEY FINANCIAL RISKS FOR 2016/17					
BU1 - Education and Early Start Prevention					
No budgetary issues					
BU2 - Adult Assessment and Care Management			-		-
Assessment & Care (Older People) - unachieved 15/16 KLOE savings plus increase number and cost of care packages	1,664,834		1,664,834		1,664,834
Assessment & Care (Disabilities) - increase number / cost of LD placements & care	1,206,421		1,206,421		1,206,421
packages Assessment & Care (Mental Health) - increase number / cost of residential care Assessment & Care - increased DOLS assessments / other variances	487,925 657,000		487,925 657,000	35,000	487,925 692,000
SD Management - Better Care Fund uncommitted resources	-700,000		-700,000		-700,000
BU3 - Children Assessment and Care Management Children in Care - LAC placement costs: external residential and foster care Assessment & Care - increased legal counsel / advocacy fees Assessment & Care - Accommodation costs (LIFT funded buildings)	2,391,515 350,000 100,000		2,391,515 350,000 100,000		2,391,515 350,000 100,000
Total - PEOPLE	6,157,695	0	6,157,695	35,000	6,192,695
PLACE - KEY FINANCIAL RISKS FOR 2016/17					
ED PLACE Management					
BU4					
Building Control Fee Shortfall Building Control Staff Underspend	- 26,000 - 26,000		26,000 - 26,000		- 26,000 - 26,000
BU5 no major issues			-		-
BU6 Transport incl. Home to School Transport Contracts Management - Sale of Recyclates Highways Materials Neighbourhood Services incl. Shortfall in Income Income Leasing of Wheeled Bins Prudential Borrowing Corrective Action Proposals/Mitigations Other Miscellaneous	451,000 223,000 265,000 192,000 156,000 - 40,000 - 800,000 - 52,000		451,000 223,000 265,000 192,000 156,000 - 40,000 - 800,000 - 52,000		451,000 223,000 265,000 192,000 156,000 - 40,000 - 800,000 - 52,000
Variations relating to KLOE's Waste PFI etc	5-,555	300,000	300,000		300,000
Household Waste Recycling Centres Travel Training		50,000 75,000	50,000 75,000		50,000 75,000
Route Optimisation Customer Services Review		50,000 9,000	50,000 9,000		50,000 9,000
Wood Chipper Income Generation Recycled Materials Income Generation - Neighbourhood Services		20,000 120,000 50,000	20,000 120,000 50,000		20,000 120,000 50,000
Income Generation - Pest Control Income Generation - Transfer Loading Station		10,000 140,000	10,000		10,000 140,000
Contracts - Contract Management Review	•	114,000	140,000 114,000 -		114,000
Total - PLACE	395,000	938,000	1,333,000	-	1,333,000
COMMUNITIES - KEY FINANCIAL RISKS FOR 2016/17					
BU7					
Catering - Staffing Vacancies Customer Services - Shortfall on Income at Contact Centre / Customer Services	- 14,000		- 14,000		- 14,000
Overspend on Salaries Customer Services, Contact Centre & LIS  Registrars - Overachievement of Income	45,000 76,000		45,000 76,000		45,000 76,000
Provider Services - Staffing In Year Vacancies - Day Services Provider Services - Overspend Staffing / Agency (SWYPT) - Supported Living KLOE Saving still to be identified - SD Customer Services	- 33,000 - 16,000 200,000 51,000		- 33,000 - 16,000 200,000 51,000		- 33,000 - 16,000 200,000 51,000
BU8	21,000				
Healthier Communities - In Year Vacancies	- 27,000		- 27,000		- 27,000
Safer Communities - In Year Vacancies Stronger Communities - In Year Vacancies	- 11,000 - 9,000		- 11,000 - 9,000	8,000	
Think Family Planned Underspend - Earmark to 2017/18	- 403,000		- 403,000	403,000	-
Local Welfare Assistance Scheme - Planned Underspend - Earmark to 2017/18 Commissioning & Market Development- Contract Savings KLOE Saving still to be identified - Sat on SD Safer Stronger Healthier	- 87,000 - 63,000 87,000		- 87,000 - 63,000 87,000	87,000 - -	- 63,000 87,000
ED Communities Transformation Funding - Committed to 2016/17			-	-	-

Total - COMMUNITIES	- 204,000		204,000	498,000	294,00
PUBLIC HEALTH - KEY FINANCIAL RISKS FOR 2016/17					
<u>BU10</u>					
Planned unallocated resources per 4 year plan - To meet future year costs	- 533,000		533,000	533,000	
Employees - Staff working reduced hours against full time positions	- 19,000		19,000	19,000	
Health Checks - Reduced Expenditure Dental Epidemiology	- 139,000 - 10,000		139,000 10,000	139,000 10,000	
Total - Public Health	- 701,000		701,000	701,000	-
CORE - KEY FINANCIAL RISKS FOR 2016/17					
FINANCE, ASSETS & INFORMATION SERVICES					
<u>3U11</u>					
PFI / BSF Contract NPS Contract	- 16,218 45,055		16,218 45,055	16,218	45,05
SD Assets - Vacancy	- 95,771	49,000 -	46,771		46,77
<u>BU12</u>					
Agency staff	100,000		100,000		100,00
<u>BU13</u>					
Benefits/Taxation - System Development Funding - Linked to External Funding	- 265,139	-	265,139	265,139	-
Staff Vacancies	- 433,752	•	433,752	333,752 -	100,00
Total - Finance, Property & Information Services	- 665,825	49,000 -	616,825	615,109 -	1,71
HR, COMMUNICATIONS, PERFORMANCE					
BU14					
Staffing vacancies	- 111,719		111,719		111,71
<u>BU15</u>					
Staffing vacancies	- 26,565	_	26,565		26,56
BU16					
Staffing vacancies	- 53,842	_	53,842		53,84
ED HR	30,012		00,012		00,01
CHIEF EXECUTIVE	- 1,454		1,454		1,45
Management Support	34,637		34,637		34,63
Total IID Communications Borforman					
Total - HR, Communications, Performance	- 158,943		158,943		158,94
LEGAL & GOVERNANCE					
<u>BU17</u>					
Locum Costs	56,136		56,136		56,13
<u>3U18</u>					
Slippage on Election Manger	- 10,377	_	10,377		10,37
Land Charges	- 6,348		6,348		6,34
ED Legal & Governance Joint Authorities	0.000				
Legal Fees-ED	- 9,000 7,760		9,000 7,760		9,00 7,76
Unachievable Income - ED	10,813		10,813		10,81
Total - Legal & Governance	48,984	-	48,984	•	48,98
Total - Core Services	<b>^</b> - 775,784	49,000 -	726,784	615,109 -	111,67
OVERALL SERVICE TOTALS	4,871,911	987,000	5,858,911	1,849,109	7,708,02
CORPORATE BUDGETS (NON SERVICE)			,		, -, -
Corporate Items					
Capital financing MRP/Lower Interest rates	- 15,472,000		15,472,000		15,472,00
New homes bonus	- 15,472,000 - 7,306,257		7,306,257		7,306,25
			_		-
Total - Corporate Budgets	- 22,778,257		22,778,257		22,778,25

Key:
No Cause for Concern <£0

Minor Cause for Concern >£0 <£50K

Major Cause for Concern >£50K

	KEY LINES OF ENQUIRY - VARIANCES AGAINST APPROVED BUDGET	<u>£</u>	<u>£</u>	<u>£</u>
	PEOPLE	Target	Outturn	Variance
	BU1 - Education & Early Start Prevention			
	Delivery on Target Procurement Advice to Schools			
	Short Breaks	50,000 46,000	50,000 46,000	
	Young Carers	20,000	20,000	-
	Review of Council's Interaction with Customers  Reconfiguration of Early Childhood Provision	3,000	3,000 2,000,000	-
	Reconfiguration of Integrated Adolescent Support Service	2,000,000 150,000 <b>2,269,000</b>	150,000 <b>2,269,000</b>	<u> </u>
	BU2 - Adult Assessment & Care Management			
	Delivery on Target			
	Independent Living at Home (ILAH) - reduction in contract value	200,000 <b>200,000</b>	200,000 <b>200,000</b>	-
	BU3 - Children Assessment & Care Management			
	PEOPLE DIRECTORATE SUMMARY			
	KLOE's on target	2,469,000	2,469,000	0
	KLOE's delay in Delivery KLOE's not on target	0	0	0
	TOTAL PEOPLE KLOE's	2,469,000	2,469,000	0
		£	<u>£</u>	£
	<u>PLACE</u>	Target	Outturn	Variance
	<u>BU4</u>			
PLACE 7	Delivery on Target Customer Services Review	31,000	31,000	
PLACE 2 PLACE 1	New Inward Investment Team Increased Planning Fee Income Target	- 70,000 - 25,000	70,000 25,000	
PLACE 4 PLACE 2	Increased Planning Fee Income Target Reduction in proposed service investment	50,000 100,000	50,000 100,000	
	Pathways to Participation	7,000	7,000	-
	<u>BU5</u>	143,000	143,000	
PLACE 8	Delivery on Target Reduce subsidy payment to BPL	150,000	150,000	-
PLACE 12 PLACE 19	Bereavement Fees & Charges Marketing the Cultural Offer Outburst French & Logistics	- 100,000 - 50,000 -	00,000	1
PLACE 20 PLACE14 PLACE 3	Cultural Events & Logistics Other Fees & Charges e.g. Licensing & Dogs Use of additional HRA funding	- 35,000 - 15,000 200,000	35,000 15,000 200,000	
I LAGE 0	Third party Contributions to Various entities running costs Culture Fees & Charges	70,000 50,000	70,000 50,000	-
	DUA	500,000	500,000	-
	BU6 Delivery on Target			
PLACE 18 PLACE 19	MI Card Scheme SYPTE Levy	200,000 165,000	200,000 165,000	
PLACE 36	Track you usage Industrial Shredder & Bailing	18,000 5,000	18,000 5,000	
PLACE 37 PLACE 1 PLACE 13	SYPTE Levy SYPTE Levy Town Centre New Markets Waste	250,000 150,000 25,000	250,000 150,000 25,000	
PLACE 32 PLACE 24	Neighbourhoods - more efficient use of plant & materials Income Generation - Environment Non Core Services	50,000 75,000	50,000 75,000	
PLACE 17	Provision of skips for waste removal/recycling	4,000 942,000	4,000 942,000	-
	PLACE			
PLACE 11	Kloes not on target Waste PFI etc	300,000		300,000
PLACE 15 PLACE 28 PLACE 29	Household Waste Recycling Centres Travel Training Route Optimisation	50,000 75,000 50,000		50,000 75,000 50,000
PLACE 39 PLACE 37	Customer Services Review	139,000 20,000	130,000 -	9,000 20,000
PLACE 21 PLACE 23	Income Generation Recyclates Income Generation - Neighbourhood Services	120,000 50,000		120,000 50,000
PLACE 25 PLACE 26 PLACE 38	Income Generation - Pest Control Income Generation - Transfer Loading Station Contracts - Contract Management Review	25,000 140,000 114,000	15,000 -  	10,000 140,000 114,000
1 2 102 00	Contract Wartagement Neview	2,967,000	2,029,000 -	938,000
	PLACE DIRECTORATE SUMMARY			
	KLOE's on target	1,585,000	1,585,000	0
	Kloes with Delays KLOE's not on target	1,083,000	1,585,000 0 145,000	-938,000
	TOTAL PLACE KLOE's	2,668,000	1,730,000	-938,000
	COMMUNITIES	<u>£</u> Target	<u>£</u> Outturn	<u>£</u> Variance
	BU7			
COM1 COM 5	Delivery on Target Catering Single Point of Contact	27,000 50,547	27,000 50,547	
JOINI	Part or Non Delivery			
СОМ 3	Customer Service Council Interaction	Pa <sup>266,453</sup>	ge 97 266,453	-

	344,000	344,000	-	
BU8				
Delivery on Target Welfare Rights Ward Budgets	200,000 210,000	200,000 210,000		
DAAT / Substance Misuse Early Intervention Contracts	800,000 70,000	800,000 70,000	-	
Community Alarms Minor Staffing Restructures - Healthier Communities	133,000 106,000	133,000 106,000	1	
Delays in delivery Safer Barnsley Restructure	50,000	50,000	- In	Year Restructure Oct 16 saves £25K + Vacancies & Staff Turnover £25
Further Efficiencies to be Identified	87,000	87,000		ontained within underspend of BU 8/9 for 16/17
	1,656,000	1,656,000	-	
COMMUNITIES DIRECTORATE SUMMARY				
KLOE's on target KLOE's with Delays	1,596,547 137,000	1,596,547 137,000	0	
KLOE's not on target	266,453	266,453	0	
TOTAL COMMUNITIES KLOE's	2,000,000	2,000,000	0	
PUBLIC HEALTH	<u>£</u>	<u>£</u>	£	
	Target	Outturn	Variance	
PUBLIC HEALTH DIRECTORATE SUMMARY				
KLOE's on target KLOE's with Delays	0	0	0	
KLOE's not on target	0	0	0	
TOTAL PUBLIC HEALTH KLOE's	0	0	0	
CORE SERVICES				
FINANCE, ASSETS & INFORMATION SERVICES	<u>£</u>	<u>£</u>	<u>£</u>	
Delivery on Target	Target	Outturn	Variance	
Subscriptions	65,000		-	
Insurances Stationary	50,000 15,000	50,000 15,000		
Travel Agency Staff	11,000 50,000	11,000 50,000	1	
Facilities Management IT Re-structure	70,000 2,000,000	70,000 2,000,000		
Mobile phones Additional Income	44,000 100,000	44,000 100,000		
			-	
Delays in delivery BSF	340,000	291,000 -	49,000	
	2,745,000	2,696,000 -	49,000	
LEGAL & GOVERNANCE	£	£	<u>£</u>	
<u> </u>	= Target	Outturn	Variance	
HUMAN RESOURCES, COMMUNICATIONS AND PERFORMANCE & PARTNERSHIPS	<u>£</u>	<u>£</u>	<u>£</u>	
<u></u>	Target	Outturn	Variance	
Delivery on Target				
PERF1 - Equality & Diversity	6,000 6,000	6,000 6,000	-	
CORE SERVICES SUMMARY				
KLOE's on target	2,411,000	2,411,000	0	
KLOE's with Delays	340,000	291,000	-49,000	
KLOE's not on target	0	0		
TOTAL CORE SERVICES KLOE'S	2,751,000	2,702,000	-49,000	
OVERALL KLOE SUMMARY				
KLOE's on target	8,061,547	8,061,547	0	
KLOE's with Delays KLOE's not on target	477,000 1,349,453	428,000 411,453	-49,000 -938,000	
	9,888,000	8,901,000	-987,000	
	9,000,000	0,301,000	-907,000	

COM 1 COM 2 COM 4 COM 11 COM 11

COM 11 COM 11

	Original Budget 2016/17	Forecast Outturn	Variance
	£	£	£
Income			
Dwellings Rent	71,104,130	71,104,130	0
Non Dwellings Rent	391,480	391,480	0
Heating Charges	644,180	644,180	0
Other Charges for Services & Facilities	788,670	835,750	47,080
Contributions towards Expenditure	517,920	735,110	217,190
	73,446,380	73,710,650	264,270
Expenditure			
Repairs & Maintenance (including fees)	18,458,620	18,458,620	0
Supervision and Management	16,677,430	16,902,430	225,000
Rents Rates Taxes & Other Charges	171,800	171,800	0
Provision for bad and doubtful debts	1,066,560	1,066,560	0
Depreciation & Impairment of Fixed Assets	13,027,970	13,027,970	0
Debt Management Costs	94,580	94,580	0
-	49,496,960	49,721,960	225,000
Net Cost of Services	-23,949,420	-23,988,690	-39,270
Interest Payable and similar charges	11,678,770	11,678,770	0
Voluntary MRP	0	0	0
Repayment of Debt	2,304,980	2,304,980	0
Amortised Premiums and Discounts	77,570	77,570	0
Investment Income	-134,560	-134,560	0
Transfer from the Major Repairs Reserve	8,272,170	8,272,170	0
Revenue Contribution to Capital	14,185,180	5,985,270	-8,199,910
Total Surplus (-)/ Deficit for the year	12,434,690	4,195,510	-8,239,180
Adjust for slippage on Revenue Contributions to Capital			8,199,910
Net improvement in the financial position			39,270

# Key:-

No Cause for Concern Minor Cause for Concern Major Cause for Concern





### BARNSLEY METROPOLITAN BOROUGH COUNCIL

This matter is not a Key Decision within the Council's definition and has not been included in the relevant Forward Plan

Report of the Director of Finance, Assets and Information Technology

### CAPITAL PROGRAMME PERFORMANCE - QUARTER ENDING 30 JUNE 2016

#### 1. Purpose of the Report

- 1.1. To consider the financial performance of the Council's Capital Programme to the quarter ended June 2016 and assess the implications against the Council's Medium Term Financial Strategy (MTFS). The key headlines are:-
  - The position of the Council's Capital Programme for the <u>2016/17 financial year</u> is currently projected to be an overall lower than anticipated expenditure of **£7.435M**; and
  - The position of the Council's Capital Programme over the <u>five year period to 2020/21</u> is currently projected to be an overall increase in expenditure of £5.907M.

### 2. Recommendations

It is recommended that Cabinet:

- Note both the 2016/17 and overall five year Capital Programme positions;
- Approve the 2016/17 scheme slippage totalling -£0.844M and scheme re-phasing totalling -£12.498M (paragraphs 4.4, 4.5 and Appendix B refer);
- Approve the decrease in scheme costs in 2016/17 of -£0.788M, (paragraph 4.6 and Appendix B refer) and approve the adjustments to the capital programme plans to reflect this change;
- Approve the new schemes in 2016/17 of £6.695M, (paragraph 4.7 and Appendix B refer) to be funded from resources previously approved and approve the adjustments to the capital programme plans to reflect this change.

#### 3. Capital Programme & Funding Position

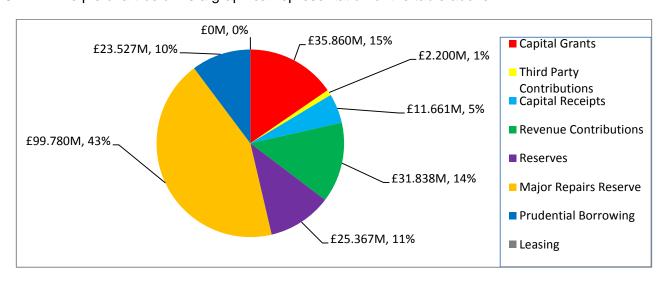
3.1. The Council's capital programme is planned over the five year period for 2016/17 through 2020/21 inclusive. Appendix A shows detailed plans per scheme under each respective Directorate.

<u>Directorate</u>	2016/17 Capital Programme £M	Later Years Capital Programme £M	Total Capital Programme £M
People	7.137	4.448	11.585
Place	28.469	7.525	35.994
Communities	4.310	-	4.310
Finance, Assets & IS	23.831	18.954	42.785
Housing Revenue Account	39.443	96.116	135.559
Total	103.190	127.043	230.233

3.2. The Council's capital programme is funded from a range of sources. The table below shows the resources allocated to capital plans for the Council's five year capital programme. It should be noted that this funding only relates to direct Council expenditure (or where the Council acts as the Accountable Body). A number of schemes also lever in private and public sector match funding but this is not reflected below unless the Council incurs spend.

Funding Source	2016/17 Planned	Later Years Planned	Total Planned
<u>Funding Source</u>	Resources	Resources	Resources
	£M	£M	£M
Capital Grants	25.355	10.505	35.860
Third Party Contributions (Inc. S106)	2.144	0.056	2.200
Capital Receipts	7.475	4.186	11.661
Revenue Contributions	16.930	14.908	31.838
Reserves	6.413	18.954	25.367
Major Repairs Reserve	21.346	78.434	99.780
Prudential Borrowing	23.527	-	23.527
Leasing	-	-	-
Total	103.190	127.043	230.233

- 3.3. As per the reserves strategy, £0.2M of this funding has yet to materialise. Please refer to Section 8 for further detail.
- 3.4. The pie chart below is a graphical representation of the table above.



### 4. Capital Programme Monitoring Position – By Directorate

4.1. The table below shows both the 2016/17 capital programme position and the overall, five year programme position as at 30<sup>th</sup> June. Appendix A shows detailed plans / outturn per scheme under each respective Directorate.

<u>Directorate</u>	2016/17 Capital Programme £M	2016/17 Actuals £M	2016/17 Projected Outturn £M	2016/17 Variance £M	Total Capital Programme £M	Total Projected Outturn £M	Total Variance £M
People	7.137	1.437	7.137	-	11.585	11.585	-
Place	28.469	2.869	33.542	5.073	35.995	41.901	5.907
Communities	4.310	0.522	2.657	(1.653)	4.310	4.310	-
Finance, Assets & IS	23.831	2.426	23.831	-	42.785	42.785	-
Housing Revenue Account	39.443	3.450	28.588	(10.855)	135.558	135.558	-
Total	103.190	10.704	95.755	(7.435)	230.233	236.140	5.907

4.2. The reasons for the 2016/17 variance of **£7.435M** and the overall net variance of **£5.907M** is shown in more detail in the table below and in more detail at paragraphs 4.3 - 4.7 (2016/17 only) and paragraph 4.7 (overall capital programme).

	2016/17 £M	Later Years £M	Total £M
Reported Variance as at 30 <sup>th</sup> June	(7.435)	13.342	5.907
As a result of:			
Slippage	(0.844)	0.844	-
Re-phasing	(12.498)	12.498	-
	(13.342)	13.342	-
Increases / (Decreases) in Scheme Costs			
People	-	-	-
Place	(0.788)	-	(0.788)
Communities	-	-	` _
Finance, Assets & IS	-	-	-
Housing Revenue Account	-	-	-
	(0.788)	-	(0.788)
New Schemes – Funding Previously Approved	,		
Place	6.695	-	6.695
	6.695	-	6.695
Total	(7.435)	13.342	5.907

#### **2016/17 Position**

4.3. Overall, the 2016/17 position is currently projected as a lower than planned expenditure totalling -£7.435M, predominately as a result of reductions within the HRA and the Place Directorate respectively.

#### 4.4. **2016/17 Slippage**

Of the variation in expenditure against approved plans, -£0.844M relates to scheme slippage, where expenditure plans are expected to be utilised in a future year rather than the current year, due to events out of the control of the respective project managers. There are no financial implications in terms of the overall capital programme. The schemes that have been significantly slipped (over £0.5M) are detailed below:

Place: Project Management of the Delivery of New Retail and Leisure Facilities (-£0.605M)

The procurement exercise has now been completed and early work on the scheme has commenced. Slippage of £0.605M in scheme costs have been identified due to the preplanning stage not due to be completed until March 2017 and planning stage not due to be completed until July 2017 which is later than originally planned.

#### Various: Others (-£0.239M)

A number of other schemes have reported slippage in 2016/17, individually less than £0.5M, totalling -£0.239M. Appendix B identifies these schemes individually.

 Recommendation 2 of this report is to formally approve the slippage of plans into later years within the capital programme as outlined above.

### 4.5. **2016/17 Re-phasing**

An amount totalling -£12.498M relates to net scheme re-phasing (where schemes are now due to complete in a different financial year to the year in which it was originally planned due to actions of project leads). There are no financial implications in terms of the overall capital programme. The schemes that have been significantly re-phased (over £0.5M) are detailed below:

#### Communities: Disabled Facilities Grant (-£1.653M)

A substantial increase in Barnsley's grant allocation for 2016/17 has provided the opportunity to review current adaptation provision with the aim of improving systems and integrating assistive technology, aids and adaptations for the future.

An independent review of the DFG service (functions & processes) has now been completed resulting in an approved programme of works commencing from September 2016. Additional staffing resources required to accelerate activity have been delayed which means that work totalling £1.653M has been re-phased into 17/18.

## HRA: Housing Growth RIF (-£7.750M)

The overall scheme programme for the HRA Residential Investment Fund (RIF) is £14.344M to support the Council's strategic housing objectives. The approach and principles on how the RIF will be spent have been under consideration but delays to the original programme have occurred because of the complex nature of legal advice being sought. This has resulted in the majority of the 2016/17 allocation of £8.0M slipping into future years. However a review of the overall programme has now been concluded and a revised 5 year programme is currently being developed.

#### HRA: Non Barnsley Homes Schemes Replacement Items (-£0.758M)

The Replacement Items budget has been reviewed in the light of last year's outturn and anticipated demand levels for this year, and is subsequently forecasting an estimated decrease of £0.758M in 2016/17 expenditure against approved plans. Predicting the outturn of this demand led budget with certainty is difficult, so this has initially been re-phased to 2017/18 but will be scrutinised / reviewed as the year progresses.

#### HRA: Single Property Acquisition (-£1.200M)

Re-phasing totalling £1.200M on Single Property Acquisitions from 2016/17 into 2017/18 is reported. This realigns the budget profiles in both years so that they more accurately reflect typical annual outturns in line with the likely number of suitable acquisitions and their anticipated value in any one year.

### HRA: New Build (-£1.097M)

Re-phasing on New Build schemes totalling £1.097M from 2016/17 into 2017/18 relates to the Acquisition of Section 106 properties at Locksley Gardens, Birdwell. The properties relate to a development at Tankersley where the developer is experiencing difficulties commencing the scheme. The project is being kept under review.

### Various: Others (-£0.040M)

In quarter 1, a number of schemes have reported re-phasing of less than £0.5M individually in 2016/17, totalling -£0.040M. Appendix B identifies these schemes individually.

 Recommendation 2 of this report is to formally approve the rephasing of plans into later years within the capital programme (outlined above) and the recycling of these resources to Highways schemes.

#### 4.6. **2016/17 Variation in Costs**

An amount totalling £0.788M relates to an estimated net decrease in expenditure across a large number of schemes as a result of cost variations / scheme completion.

No individual schemes are significant in value though the majority of the cost variations / schemes completed relate to schemes within the Place directorate, specifically around highways projects.

The funding associated with these schemes is restricted to how it can be used and therefore falls back to unallocated resources, which paragraphs 5.2 refers.

• Recommendation 3 of this report is to formally approve the variation of plans within the capital programme due to cost variations as outlined above.

#### New Schemes / Approvals

4.7. The Council's Capital Programme is updated for the approved changes outlined in this and previous monitoring reports as well as any individual capital reports submitted into Cabinet for approval.

This report seeks approval for the new schemes identified during the quarter, totalling £6.695M, with significant individual schemes (over £0.5M) detailed below. A full list of the schemes totalling £6.695M are provided at Appendix B under the Place Directorate. There are no resource issues in respect of these schemes as resources have been approved via previous Cabinet Reports, paragraph 5.2 refers.

#### Place: Highways Planned Maintenance Programme (£3.708M)

The 2016/17 local roads programme in respect of Highways Maintenance has been agreed during quarter 1 and this programme, which includes a number of schemes, relates to the planned maintenance element. Individual schemes relate to highways, footways, street lighting, structures, drainage and traffic signs respectively. The funding associated with these schemes relates to the Local Transport Maintenance Block grant allocation and Council resources identified for capital highways maintenance, which was agreed by Cabinet via a previous Cabinet Report.

# Place: Junction 38 to Town Centre Cycle Route (£0.550M)

This scheme will see the creation of a cycleway from Yorkshire Sculpture Park into Barnsley Town Centre. The proposed route involves utilising existing footways and Public Rights of Way, some of which are over private land so landowner negotiations will be required. The project will help link employment sites to tourism areas whilst promoting health and having a positive impact on air quality and congestion. The scheme is funded from DfT Sustainable Transport Exemplar Programme (STEP) funding via Sheffield City Region.

#### Various: Others (£2.546M)

In addition to the significant schemes above, there are a number of schemes that require approval, totalling £2.546M. The majority of these schemes relate to the Place directorate, specifically around highways projects. Appendix B identifies these schemes individually.

• Recommendation 4 of this report is to formally approve the new schemes within the capital programme as outlined above.

#### **Overall Capital Programme Position**

4.8. In terms of the capital programme in future years, there are no anticipated variances in addition to the issues outlined within the 2016/17 position in paragraphs 4.4 through paragraph 4.7.

Therefore, the total variation on the programme equates to a net increase of £5.907M, relating to new schemes and variations in cost across a number of major schemes within the Place directorate. The specific schemes and variation amounts are highlighted in Appendix B to this report.

4.9. The funding assigned to the overall net increase can be analysed as follows and referred to in paragraph 5.2:

	Total £M
Reported Variance as at 30 <sup>th</sup> June	5.907
New Schemes – Funding Previously Approved * Variation in Costs – Funding Restricted to Specific Schemes / Areas*	6.695 (0.788)
Total	5.907

<sup>\*</sup> see Appendix B Place schemes

## 5. <u>Unallocated Resources</u>

5.1. There was a balance of resources at the start of the period, over and above the funding identified at Table 3.2., totalling £29.231M, the majority of which is ring-fenced as to how it can be spent. Of the £29.231M only £0.455M is identified as unrestricted and available for use with the remaining £28.776M relating to restricted use.

Members should note the distinction between resources 'in the bank' in 2016/17 and indicative allocations that haven't yet been aligned to specific schemes. These allocations are due to be received in future years but are indicatively built into the programme, which are subject to change.

5.2. The unallocated resources position is analysed in the tables below, split between funding that restricted / earmarked to a specific area / activity and funding that is unrestricted

Restricted / Earmarked Funding		2016/17 £M	Later Years (Indicative) £M	Total £M
Highways Funding	Place	8.281	17.249	25.530
Section 106 Monies	Place	1.927	-	1.927
HRA Major Repairs Reserve	HRA	_	0.312	0.312
Schools Grants	People	0.833	-	0.833
Other	Various	0.174	-	0.174
Opening Resources Unallocated to Schemes		11.215	17.561	28.776
Resources Committed by other Cabinet Reports Resources To Be Used as per this Report (Paragraph 4.7) Resources Made Available as per this Report (Paragraph 4.6)		(6.695) 0.788		(6.695) 0.788
Revised Restricted Resources Unallocated to	Schemes	5.308	17.561	22.869

Unrestricted Funding		2016/17 £M	Later Years (Indicative) £M	Total £M
Community Kiosks / Library Grant Opening Resources Unallocated to Schemes	Communities	0.455 <b>0.455</b>	-	0.455 0.455
			_	
Resources Committed by other Cabinet Reports Resources To Be Used as per this Report (Paragraph 4.7)		(0.455)	-	(0.455) -
Resources Made Available as per this Report (Paragraph 4.6)		-	-	-
Revised <u>Unrestricted</u> Resources Unallocated t	o Schemes	-	-	-

- 5.3. Of the £29.231M unallocated resources, £23.890M was added in October following approval of the Highways Capital Programme Report (Cab.7.10.2015/8) and provides the indicative future funding allocation. Of this overall amount, £6.7M has been allocated to new schemes (see Appendix B Place) and a further £0.788M of resources has been made available as set out at para 4.6 of this report.
- 5.4. In relation to the remaining restricted funds, the Highways Asset Management Strategy, also approved by Cabinet in October (Cab.7.10.2015/7), will identify the programme of schemes to be delivered to utilise these funds.
- 5.5. In relation to available unrestricted funds, the £0.455M Communities Grant referred to in the table in paragraph 5.2 was reported to Cabinet in the Capital Programme report (Cab 9.9.2015/8). These resources are due for consideration around provision of new ICT equipment for the new Town Centre Library. A formal report is current going through the Cabinet process to formally approve this and is taken into account in the table above.
- 5.6. Ongoing reviews of existing resources/ unallocated balances will be carried out by the Capital 'Oversight' Board. Any unrestricted resources will be considered as part of the update on the strategic reserves strategy.

### 6. Capital Programme Monitoring Position – By Corporate Priority / Outcome

6.1. The table below provides an analysis of the capital plans within the Council's five year capital programme, identifying the capital resources that are aligned to achieving the Council's 3 main Corporate Priorities and the 12 front facing outcomes. Any performance issues arising from the capital schemes assigned to each Corporate Priority are discussed within each relevant outcome section with material items referenced in the Corporate Performance Report. Appendix A shows detailed plans / outturn per scheme aligned to each Corporate Outcome.

Corporate Priorities	Corporate Outcomes	2016/17 Capital Programme £M	2016/17 Actuals £M	2016/17 Projected Outturn £M	2016/17 Variance £M	Total Capital Programme £M	Total Projected Outturn £M	Total Variance £M
ತ್ತು	(1) Create More & Better Jobs & Good Business Growth	14.734	1.930	14.544	(0.190)	21.622	21.622	-
OUND	(2) Increase Skills To Get More People Working	1	ı	-	1	-	-	-
	(3) Develop A Vibrant Town Centre	25.299	2.032	24.694	(0.605)	44.253	44.253	-
FE	(4) Strengthen Our Visitor Economy	0.308	0.152	0.300	(0.008)	0.878	0.870	(0.008)
	(5) Create More & Better Housing	45.202	3.871	32.672	(12.530)	141.329	141.321	(0.008)
	Sub Total	85.543	7.985	72.210	(13.333)	208.082	208.066	(0.016)
EVINC FIRE	(6) Every Child Attends a Good School	6.839	1.502	6.839	-	11.287	11.287	-
能是	(7) Early, Targeted Support For Those That Need It	0.001	1	0.001	1	0.001	0.001	1
	(8) Children & Adults Are Safe From Harm	0.733	0.051	0.733	1	0.733	0.733	1
PEO.	(9) People Are Healthier, Happier, Independent & Active	1.211	0.205	1.182	(0.028)	1.267	1.261	(0.006)
10(412)00-100000111111110	Sub Total	8.784	1.758	8.755	(0.028)	13.288	13.282	(0.006)
	(10) People Volunteering & Contributing Towards Stronger Communities	-	-	-	-	-	-	-
	(11) Protecting The Borough For Future Generations	8.283	0.958	14.211	5.928	8.283	14.211	5.928
STIS THE THE THE THE THE THE THE THE THE THE	(12) Customers Can Contact Us Easily & Use More Services Online	0.580	0.002	0.580	-	0.580	0.580	-
	Sub Total	8.863	0.960	14.791	5.928	8.863	14.791	5.928
	Total	103.190	10.704	95.755	7.435	230.233	236.140	5.907

# 7. Capital Programme 'Oversight' Board

- 7.1. The Capital Programme 'Oversight' Board has been set up to have oversight for the performance management of the Council's capital programme including Sheffield City Region schemes where the Council is the lead Authority.
- 7.2. The Oversight Board is particularly important in assisting to address the Council's capital priorities leading up to 2020, particularly as future funding reduces/ changes. This is especially the case in relation to capital resources that will be re-directed to City Regions as a result of local Devolution Deals and changing Government policies/ priorities.

# 8. Reserves Strategy

- 8.1. An updated reserves strategy will be reported separately to Cabinet later this month as part of an updated MTFS.
- 8.2. The reserves identified as being available for capital investment will need to be considered alongside the priorities emerging from the work outlined at para 7.2.



# OUTCOME 1 - CREATE MORE & BETTER JOBS & GOOD BUSINESS GROWTH

# 1. Financial Position

The financial position for Outcome 1, for both current year and overall is shown below. This outcome is currently forecasting an overall underspend position of £0.040M. A full list of schemes at outcome level is provided at Appendix A with the variance analysis shown in Appendix B.

Directorate	2016/17 Capital Programme £M	Actuals to June 2016	Projected Outturn 2016/17 £M	2016/17 Variance £M	Overall Capital Programme £M	Overall Projected Outturn £M	Overall Variance £M
PLACE / CORE	14.734	1.930	14.544	(0.190)	21.622	21.622	-

# 2. Significant Schemes

The three most significant schemes in terms of total value that are contributing to Outcome 1 are:

Scheme / Programme	Directorate	2016/17 Capital Programme £M	Actuals to June 2016	Projected Outturn 2016/17 £M	2016/17 Variance £M	Overall Capital Programme £M	Overall Projected Outturn £M	Overall Variance £M
Goldthorpe Master Plan	PLACE	1.523	0.901	1.420	(0.102)	1.523	1.523	-
Strategic Business Parks	PLACE	1.245	0.534	1.158	(0.087)	2.053	2.053	-
M1 Junction 36 Phase 1 Hoyland	PLACE	11.055	0.201	11.055	-	17.101	17.101	-

#### **Goldthorpe Master Plan**

#### Overview

The Goldthorpe Masterplan capital investment is focussed on the redevelopment of the Goldthorpe Primary School on a new site in the middle of town. The existing school will relocate into the new building, with the old school building demolished and sold as an opportunity for a new retail development.

#### **Financial**

Actual expenditure up to June 2016 on this scheme totals £0.901M against approved scheme plans of £1.523M. This scheme is currently forecasting an overall balanced position.

# Outcomes / Impact

The school build started on site in August 2015 and has a 48 week build programme. The school build practically completed in May 2016 with a partial handover of the building, awaiting installation of the kitchen from the existing school. The school closed to pupils on Wed 12<sup>th</sup> July and the school decants on Friday 15<sup>th</sup>-18<sup>th</sup> July.

A developer had an option on the existing school site but this option was mutually terminated because the potential end user for the site could not be secured. To minimize the risk on the existing school and to address financial viability issues demolition of the existing school is being progressed and a demolition contractor has been appointed.

The scheme delivered is of outstanding quality and the school have been involved throughout the entire build process, to ensure it meets their needs and expectations. Robertsons (Contractor) have exceeded our expectations in terms of community engagement and have used local labour and sub-contractors where feasible.

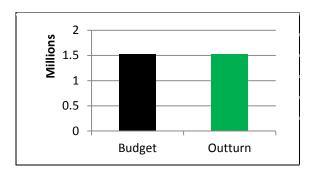
The new school will be occupied from the September term.

#### Future Outlook

There is ongoing risk of attracting new retail development on the existing school site and the subsequent capital receipt. This risk is being mitigated by progressing the demolition of the existing school site once vacated to increase its attractiveness to potential investors. This approach also reduces the impact of an empty building in the village.

# **Financials**

- Overall Budget £1.523M
- Projected Spend £1.523M
- Projected Variance £0



# **Outputs / Outcomes**

- 190 Houses Demolished
- 310 school places
- 20,000 sqft potential new retail space
- 85% of work delivered by SME's

#### Strategic Business Parks

### **Overview**

The Strategic Business Parks project aims to provide employment land at 3 key strategic locations;

- M1 Junction 36 (Phase 1 Hoyland) (123 hectares)
- M1 Junction 36 (Phase 2 Goldthorpe) (73 hectares plus a further 98 hectares reserved)
- M1 Junction 37 (43 hectares)

The sites will be allocated as part of the emerging draft Local Plan 2014-2033, which is currently out for consultation as a publication version. The proposed infrastructure would be funded by Sheffield City Region Investment Fund and the Jobs and Business Plan together with private investment in the sites. This overall Strategic Business Parks project will contribute significantly to the Council's aspiration of creating 17,500 new jobs over the next 20 years.

#### **Financial**

Actual expenditure up to the end of June 2016 on this scheme totals £0.534M against approved scheme plans of £1.245M. The scheme is currently forecasting an overall balanced position.

#### **Future Outlook**

M1 Junction 36 (Phase 1 Hoyland)

- o Funding Agreement / Development Agreements all signed March 2016
- Highways Infrastructure Works Started on Site End of May 2016

- o Highways Infrastructure Works Due for Completion Summer 2017
- Local Plan programmed for Adopted Summer 2017
- 3<sup>rd</sup> Party Employment sites Infrastructure Works Planning Permission obtained 12 months after Local Plan Adoption
- o 3rd Party Employment Sites Infrastructure Works Start on Site spring 2018
- o 3rd Party Employment Sites Infrastructure Works completed 2024

#### M1 Junction 36 (Phase 2 Goldthorpe)

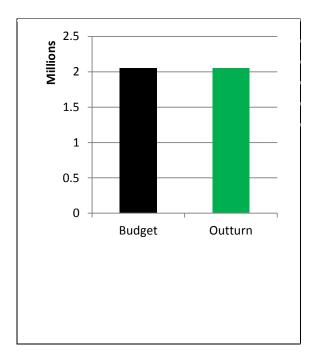
- o Traffic Modelling to be completed by July / August 2016
- o Options to be designed and costed by February 2017
- o BMBC Local Plan expected to be adopted Spring/Summer 2017
- o 1B Business Case Submitted Summer/Autumn 2017 (subject to Local Plan Adoption)
- Funding Agreement / Development Agreements signed Spring 2018
- o 3rd Party Employ't Sites Infrastructure Works Planning Permission Obtained (12 month after Local plan adopted)
- o 3rd Party Employment Sites SCRIF Infrastructure Works Start on Site 2019/2020
- 3rd Party Employment Sites SCRIF Infrastructure Works completed 2020/2021

#### M1 Junction 37

- o 1A SCRIF Business Case to proceed to 1B full business case
- Transport Options to be designed and costed summer 2016
- BMBC Local Plan expected to be adopted Spring/Summer 2017
- 1B Business Case Submitted Summer/Autumn 2017 (subject to Local Plan Adoption)
- Funding Agreement / Development Agreements signed Spring 2018
- 3rd Party Employment Sites Infrastructure Works Planning Permission obtained (12 month after Local plan Adopted)
- o 3rd Party Employment Sites SCRIF Infrastructure Works Start on Site 2019/2020
- 3rd Party Employment Sites SCRIF Infrastructure Works phase one completed 2020/2021

# **Financials**

- Overall Budget £2.053M
- Projected Spend £2.053M
- Projected Variance £0



# **Outputs / Outcomes**

#### M1 Junction 36 (Phase 1 Hoyland) (123 hectare)

- 1.8km of new and improved highways infrastructure
- 4,744 direct jobs and 1,582 indirect jobs (by 2033)
- 273,280 sqm of commercial floor space (by 2033)

# M1 Junction 36 (Phase 2 Goldthorpe) (43 hectare proposed allocation plus a further 128 hectare reserved)

- 1,640 direct jobs (based on 43 hectare allocated)
- 98,400 sqm of commercial floor space (based on 60sqm per job) by 2033

#### M1 Junction 37 (50 hectare)

- 3,851 direct jobs
- 231,060 sqm of commercial floor space (based on 60sqm per job) by 2033
- 1,700 new homes

NB. Outputs and outcomes are linked to the areas allocated through the Local Plan process and are still subject to change. NB Figures in this box are still to be revised to reflect publication version.

# M1 Junction 36 Phase 1 Hoyland

#### <u>Overview</u>

This site will be allocated as part of the emerging draft Local Plan 2014-2033, which is currently out for consultation as a publication version. The proposed infrastructure would be funded by Sheffield City Region Investment Fund and the Jobs and Business Plan together with private investment in the sites. This project will contribute significantly to the Council's aspiration of creating 17,500 new jobs over the next 20 years.

#### **Financial**

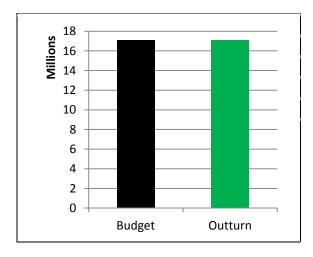
Actual expenditure up to the end of June 2016 on this scheme totals £0.201M against approved scheme plans of £11.055M. The scheme is currently forecasting an overall balanced position.

#### Future Outlook

- o Funding Agreement / Development Agreements all signed March 2016
- o Highways Infrastructure Works Started on Site End of May 2016
- o Highways Infrastructure Works Due for Completion Summer 2017
- Local Plan programmed for Adopted Summer 2017
- 3<sup>rd</sup> Party Employment sites Infrastructure Works Planning Permission obtained 12 months after Local Plan Adoption
- o 3rd Party Employment Sites Infrastructure Works Start on Site spring 2018
- o 3rd Party Employment Sites Infrastructure Works completed 2024

# **Financials**

- Overall Budget £17.101M
- Projected Spend £17.101M
- Projected Variance £0M



# **Outputs / Outcomes**

#### M1 Junction 36 (Phase 1 Hoyland) (123 hectare)

- 1.8km of new and improved highways infrastructure
- 4,744 direct jobs and 1,582 indirect jobs (by 2033)
- 273,280 sqm of commercial floor space (by 2033)

NB. Outputs and outcomes are linked to the areas allocated through the Local Plan process and are still subject to change. NB Figures in this box are still to be revised to reflect publication version.



# **OUTCOME 3 – DEVELOP A VIBRANT TOWN CENTRE**

### 1. Financial Position

The financial position for Outcome 3, for both current year and overall is shown below. The outcome is currently forecasting an overall balanced position. A full list of schemes at outcome level is provided at Appendix A with the variance analysis shown in Appendix B.

Directorate	2016/17 Capital Programme £M	Actuals to June 2016	Projected Outturn 2016/17 £M	2016/17 Variance £M	Overall Capital Programme £M	Overall Projected Outturn £M	Overall Variance £M
PLACE / CORE	25.299	2.032	24.694	(0.605)	44.253	44.253	-

# 2. Significant Schemes

The two most significant schemes in terms of total value that are contributing to Outcome 3 are:

Scheme / Programme	Directorate	2016/17 Capital Programme £M	Actuals to June 2016	Projected Outturn 2016/17 £M	2016/17 Variance £M	Overall Capital Programme £M	Overall Projected Outturn £M	Overall Variance £M
Town Centre Redevelopment	CORE	22.947	2.024	22.947	-	41.901	41.901	-
Delivery of New Retail & Leisure Facilities	PLACE	2.299	0.008	1.694	(0.605)	2.299	2.299	-

#### **Town Centre Redevelopment**

#### Overview

The Better Barnsley capital investment is focussed on the redevelopment of the BMBC owned assets and land in Barnsley town centre. The investment will include enabling works and demolition to clear derelict and underused assets, the creation of a temporary market structure to house the semi-open market traders, the refurbishment and extension of the existing metropolitan centre, the creation of a new library, new landscaped public open space (the Market Square) and high quality car parking on the former CEAG site. These ambitious plans will boost regeneration, acting as a catalyst for further investment in the town.

Since the Better Barnsley prospectus was launched in July 2014 and outline planning permission was secured, we've seen the open market relocated into the town centre precinct, the demolition of the former Zero Ice building, demolition of the Kendray Street bridge, the demolition of Central Offices and asbestos removal from other buildings due for demolition. Full planning approval has been secured for the temporary market building and the new CEAG car park which is due to open May 2016.

The design process is currently at RIBA Stage 3 for the Library and Metropolitan Centre and RIBA Stage 2 for the public realm. The main contractor Henry Boot was appointed in February 2016.

#### <u>Financial</u>

Actual expenditure up to June 2016 on this scheme totals £2.024M against approved scheme plans of £22.947M. This scheme is currently forecasting an overall balanced position.

#### Outcomes / Impact

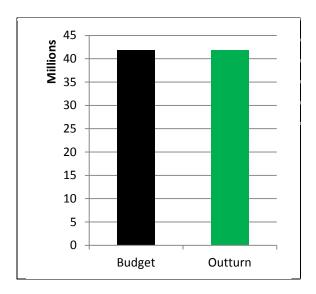
See below

#### **Future Outlook**

The project is making good progress on site. The enabling and demolition works are well underway and the relevant statutory permissions are in place. There are additional elements of work that were not included in the original Cabinet approval which will need to be considered for future funding. These elements include wider public realm improvements including potentially additional funding for the market square and a bridge over Jumble Lane crossing. The costs of the public realm will be clarified through the Stage 2 design process and external funding sources are being considered for both this and the bridge.

# **Financials**

- Overall Budget £41.901M
- Projected Spend £41.901M
- Projected Variance £0



# **Outputs / Outcomes**

- a) Approximately 27,017sqm Brownfield land reclaimed / redeveloped.
- b) Demolition of approximately 33,000sqm of floorspace.
- c) Up to 12,000sqm of refurbished retail / market floorspace.
- d) Up to 30,500sqm of new available floorspace for use classes A1. A3, A4, to increase and widen the retail offer in the town centre.
- e) Creation of a 3,000sqm new public library
- f) Creation of a new public square
- g) Creation of new public car park
- d) Job creation through new retail / commercial development.
- e) Regeneration of the town centre to encourage wider growth and investment in Barnsley.
- f) Local supply chain opportunities in construction activity.
- g) Training opportunities through construction activity.

# **Delivery of New Retail & Leisure Facilities**

#### Overview

The Council is looking to engage with a private sector development management company to bring forward the new development sites created as part of the wider Better Barnsley scheme. This will include working with the Council to provide:

- Fully tendered construction contract with a fixed price;
- Detailed planning consent;
- Pre-lets or key anchors secured including a cinema;
- A detailed financial model and cost plan
- Securing private sector finance to fund the new leisure and retail elements of the Better Barnsley scheme

The Council has completed the procurement exercise and has appointed Turner and Townsend and Queensberry Real Estate as the development management organisation. Early work has commenced including

- Integration of phase one and phase two of the scheme
- Detailed discussions with cinema operators and key retailers
- Development of a financial appraisal of the scheme
- Early work to promote the scheme to potential financial investors

## <u>Financial</u>

Actual expenditure up to June 2016 on this scheme totals £0.008M, against approved plans of £2.299M. This scheme is currently forecasting an overall balanced position although some potential cost pressures are being identified as detailed design work is carried out on phase 2. Work is ongoing to understand these cost pressures in detail.

#### Outcomes / Impact

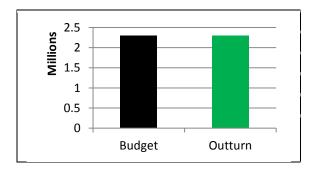
This project is part of the wider Better Barnsley scheme. Both this and the redevelopment of the Metropolitan Centre, Library and associated demolition work have to work together to achieve the desired end outcomes. Without the success delivery of new retail and leisure units in the town centre, the impact of the redevelopment will affected and vice versa. It is one project and the outputs and outcomes need to be considered as such.

## Future Outlook

- Stage A feasibility work complete by October 2016
- Stage B Pre-planning stage complete by March 2017
- Stage C Planning stage complete by July 2017
- Stage D Securing investment stage complete by September 2017

# **Financials**

- Overall Budget £2.299M
- Projected Spend £2.299M
- Projected Variance £0



# **Outputs / Outcomes**

- Estimated 650 permanent retail and leisure jobs to be created along with associated construction jobs and safeguarding jobs within the market.
- Approx 300,000 sq ft of new retail and leisure space in the town centre.
   Estimated £50M private investment to be secured.



# **OUTCOME 5 – CREATE MORE AND BETTER HOUSING**

# 1. Financial Position

The financial position for Outcome 5, for both current year and overall is shown below. The overall variance of -£0.008M relates to reductions in costs against a scheme. The funding related to this scheme is restricted as to what it can be used on.

The majority of the -£12.530M 2016/17 variance relates to rephasing of HRA schemes (Paragraphs 4.5 refers).

A full list of schemes at outcome level is provided at Appendix A with the variance analysis shown in Appendix B.

Directorate	2016/17 Capital Programme £M	Actuals to June 2016	Projected Outturn 2016/17 £M	2016/17 Variance £M	Overall Capital Programme £M	Overall Projected Outturn £M	Overall Variance £M
HRA / PLACE / COMMUNITES	45.202	3.872	32.672	(12.530)	141.329	141.321	(0.008)

# 2. Significant Schemes

The three most significant schemes in terms of total value that are contributing to Outcome 5 are:

Scheme / Programme	Directorate	2016/17 Capital Programme £M	Actuals to June 2016 £M	Projected Outturn 2016/17 £M	2016/17 Variance £M	Overall Capital Programme £M	Overall Projected Outturn £M	Overall Variance £M
Barnsley Homes Standard / Decent Homes	HRA	13.675	0.417	13.675	-	72.747	72.747	1
Non Barnsley Homes Standard	HRA	5.464	0.510	4.706	(0.758)	26.151	26.151	-
New Build / Acquisitions	HRA	4.286	1.647	3.189	(1.097)	7.784	7.784	-

### **Barnsley Homes Standard / Decent Homes Schemes**

# Overview

Berneslai Homes fulfilled its Decent Homes target by achieving full decency of its housing stock in December 2010. As the decency standard is essentially a time based elemental standard, when a number of elements in a property require replacement because they are old and because of their condition, the property is said to be non-decent and requires improvement. The Barnsley Homes Standard (BHS) Programme improves these properties in planned improvement programmes and based on a whole house approach or elemental basis as appropriate.

#### Financial

Actual expenditure to June 2016 on this programme totals £0.417M against the approved 2016/17 plan of £13.675M.

Revised scheme costs are reported as part of this report, the most significant of which relate to delivery of the 2015/16 Darfield and Athersley North schemes, where reduced costs of £0.310M and £0.136M respectively are expected. With regard to Darfield, the budget reduction was due mainly to a large number of replacement kitchens being initially identified by the Building Surveyors which subsequently were confirmed as not failing the decency standard and so not requiring replacement. The Athersley North scheme budget reduced due to less works required than initially expected. The reductions on these schemes have been slightly offset by minor anticipated increases on a number of others, resulting in anticipated net scheme savings of £0.106M. The net savings will be utilised to support the five year BHS programme.

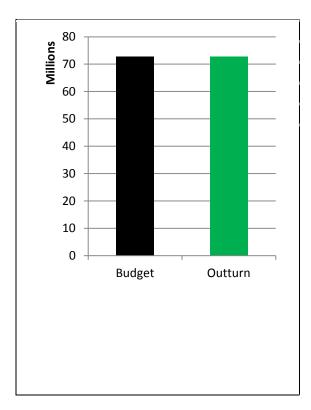
#### **Future Outlook**

At this stage there are no significant issues that pose any delays to delivery. The 2016/17 programme (seven schemes) has commenced with the first four schemes on site.

Over the three year period from 2014 onwards, around 2,700 dwellings will receive works designed to keep them maintained at the Government's Decency Standard. Works are ongoing planning Barnsley Homes Standard programmes of work beyond 2017 and the 2017/18 addresses have been published on the Berneslai Homes website, albeit with an information note stressing that this programme is subject to budget confirmation. The works will be undertaken by Berneslai Homes stock maintenance partners, Kier Building Maintenance and Berneslai Homes Construction Services.

# **Financials**

- Overall Budget £72.747M
- Projected Spend £72.747M
- Projected Variance £0



# **Outputs / Outcomes**

The BHS programme, which ensures that the housing stock is maintained at Decency Standard, improves the quality and lifetime of social housing, ultimately delivering sustainable communities.

- Works to 958 properties are programmed to take place in 2016/17 to maintain the decency standard. Works are progressed well and all properties are scheduled to complete before March 31<sup>st</sup> 2017. Four schemes are on site and progressing well. 48 properties have so far been handed over as complete.
- On certain schemes and larger properties within the BHS programme, air source heat pumps instead of traditional boilers are being installed. This 'greener' technology attracts renewable heat incentive (RHI) income to the HRA, currently estimated at over £1M over a seven year period although this is expected to increase as more Air Source Heat Pumps are installed.

# **Non Barnsley Homes Standard Schemes**

#### Overview

The Non BHS schemes incorporated in the PRIP contact include:-

- The Major Adaptations budget which assists people with specific identified needs within the Borough, allowing them to continue to live as independently as possible in the home of their choice.
- The Replacement Items budget comprising items which are reported by tenants and subsequently on inspection deemed beyond repair. These are placed into a planned rolling programme of work throughout the year.

  Properties where BHS works are planned are excluded except in very urgent or emergency cases.
- The Structural Extensive / Void Replacement Programme which allows for structural and replacement items in both tenanted and void properties where the existing property elements are beyond repair or dangerous. The budget allows for extensive works to single properties which do not lend themselves to ongoing or imminent programmed works.

## <u>Financial</u>

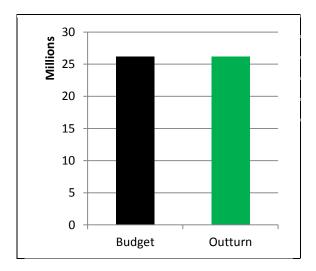
Actual expenditure to June 2016 on these schemes totalled £0.510M against the approved 2016/17 plan of £5.464M. Of this expenditure, £0.181M relates to Major Adaptations, £0.126M Replacement Items and £0.203M the Structural Extensive/Void Replacement Programme, compared to plans of £1.887M, £2.358M and £1.219M respectively. The Replacement Items budget has been reviewed in the light of last year's outturn and anticipated demand levels, and is subsequently forecasting an estimated decrease of £0.758M in 2016/17 expenditure against approved plans. This has been rephased to 2017/18. Rephasing of £0.050M on the Central Budget from 2016/17 to 2017/18 is also forecast.

#### Future Outlook

These are demand led budgets and assessing expenditure is more difficult as both the quantity and scope of works may vary. These budgets are however closely monitored, to ensure over commitment does not exist.

# **Financials**

- Overall Budget £26.151M
- Projected Spend £26.151M
- Projected Variance £0



# **Outputs / Outcomes**

Non BHS schemes make a real difference to tenants lives, improving the quality of social housing available and enabling them to continue living in the home of their choice.

The impact of these demand led budgets to June 2016 in 2016/17 is as follows:-

- 126 properties benefitted from major adaptation works.
- 340 jobs ordered against the replacement items budget.
- 76 jobs ordered against the structural extensive / void replacement budget.

This compares to 150 properties for the same period last year for major adaptations, 251 replacement items jobs and 44 structural extensive / void replacement jobs, noting that this does not reflect the scope of the works.

# **New Build Schemes**

#### Overview

BMBC is committed to acquisition and small new build programmes with a view to improving the housing offered for its customers. Properties are also being acquired for rent through the Single Property Acquisitions budget contributing to the provision of affordable housing and increasingly Section 106 New Build properties from Housing Developers.

#### **Financial**

Actual expenditure to June 2016 on New Build schemes totals £1.647M against the approved 2016/17 plan of £4.286M. Rephasing on New Build schemes totalling £1.097M from 2016/17 into 2017/18 relates to the Acquisition of Section 106 properties at Locksley Gardens, Birdwell. The properties relate to a development at Tankersley where the developer is having difficulties commencing the scheme. The project is being kept under review.

Actual expenditure to June 2016 on Single Property Acquisitions total £0.325M against the approved 2016/17 plan of £3.244M. Rephasing totalling £1.200M from 2016/17 into 2017/18 is reported as part of this report, realigning the budget profiles in the respective years to more accurately reflect likely typical outturns.

#### Future Outlook

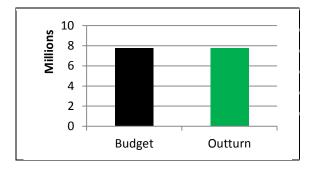
The New Build development at Roy Kilner Road, Wombwell 37 units will be completed and pass into management in August 2016. The Meadow View Hoyland project of 4 houses was completed in January 2016. The Green Street, Worsbrough scheme (6 units) started on site in January 2016 with completion scheduled for Early September 2016. The conversion of 39 Huddersfield Road (5 Units) started on site in November 2015 and will be completed in August 2016. In total 52 "new" housing units to be delivered in 2016 through this route.

We are working in partnership with the BMBC Housing Growth team on two new build projects linked to Clearance schemes and Compulsory Purchase Orders in Goldthorpe (6 units) and Worsborough (6 units). The Goldthorpe Scheme is included with the HRA Capital Programme with £1M earmarked in 2017/18. The Worsborough Scheme is not part of the HRA Capital Programme and expenditure can only be contained from within the HRA Residential Investment Fund (RIF). Planning Applications have been submitted for both projects. Any future New Build schemes will only be possible if money is identified by the Council from within the HRA RIF.

Single Property Acquisitions are subject to property availability, price, condition, location and suitability for addition to the housing stock for the Authority. Uncertainty in the current economic climate is likely to impact on property availability.

# **Financials**

- Overall Budget £7.784M
- Projected Spend £7.784M
- Projected Variance £0



# **Outputs / Outcomes**

Delivery of this programme ensures expanding housing opportunities within communities, improving the provision of affordable housing offered.

- The recently revised New Build programme includes an approved proposal to build 52 new homes.
- 5 properties have been acquired in 2016/17 with 2 of them expected to generate £0.030M HCA Empty Homes Grant. This compares to 8 property acquisitions for the same period last year.



# **OUTCOME 6 – EVERY CHILD ATTENDS A GOOD SCHOOL**

## 1. Financial Position

The financial position for Outcome 6, for both current year and overall is shown below. The outcome is currently forecasting an overall balanced position. A full list of schemes at outcome level is provided at Appendix A with the variance analysis shown in Appendix B.

Directorate	2016/17 Capital Programme £M	Actuals to June 2016 £M	Projected Outturn 2016/17 £M	2016/17 Variance £M	Overall Capital Programme £M	Overall Projected Outturn £M	Overall Variance £M
PEOPLE / CORE / PLACE	6.839	1.502	6.839		11.287	11.287	ı

# 2. Significant Schemes

The two most significant schemes in terms of total value that are contributing to Outcome 6 are:

Scheme / Programme	Directorate	2016/17 Capital Programme £M	Actuals to June 2016	Projected Outturn 2016/17 £M	2016/17 Variance £M	Overall Capital Programme £M	Overall Projected Outturn £M	Overall Variance £M
School Condition	People	1.759	0.128	1.725	(0.034)	3.091	3.057	(0.034)
Additional Pupil Places	People	4.441	1.022	4.474	0.034	7.557	7.591	0.034

# **School Condition**

#### Overview

The school condition programme (funded from DfE capital grant) comprises of a number of schools schemes that relates to, and addresses, the major defective building elements that have been identified. These include health and safety measures, which reduces the risk of school closure, within the current backlog of maintenance. The schemes will ensure that pupils are taught in safe, dry, warm and bright environments.

#### **Financial**

Actual expenditure up to June 2016 on these schemes totals £0.128M against approved scheme plans of £1.759M. These schemes are currently forecasting an underspend of £0.034M.

#### Outcomes / Impact

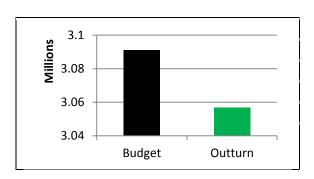
In total there were 19 Capital New Starts Schemes to be completed over the Summer Holiday period. At the 31st August 2015, 15 had been completed and handed back to the school. The 4 schemes that ran over into September all related to roofing works, which was due to a number of factors, including unforeseen elements, inclement weather and contractor resourcing issues. These schemes were fully complete at the end of October Half-Term.

## Future Outlook

All schemes will continue to be monitored throughout the defect liability (warranty) period to ensure the works are functioning as designed. Works to the Final Accounts are currently ongoing and any significant variances that arise during this period will be reported so that corrective action can be implemented.

# **Financials**

- Overall Budget £3.091M
- Projected Spend £3.057M
- Projected Variance (£0.034M)



# **Outputs / Outcomes**

- The condition of 12 schools were significantly improved
- 78% of schemes completed within the 6 week holiday period

# **Additional Pupil Places**

#### Overview

The Authority has a statutory duty to ensure there are sufficient school places in the borough to provide appropriate education for its pupils. The Pupil Places programme comprised a number of capital schemes aimed at increasing the number of primary school places to meet increased demand. This is mainly achieved by providing additional classroom space in specific schools in areas of greatest need.

These schemes can be categorised into two areas; meeting the immediate demand for places in 2016 and planning for future need in 2017 and 2018. A number of schemes are currently on site which will increase school capacity in readiness for children starting school in September. Included within these are the projects phased over a number of year with future phases to follow in 2017 and 2018.

#### <u>Financial</u>

Actual expenditure up to June 2016 on these schemes totals £1.022M against approved scheme plans of £4.441M. These schemes are currently forecasting an overspend of £0.034M.

#### Outcomes / Impact

These schemes are required to meet the Authority's statutory obligations to provide sufficient & appropriate number of pupil places across the borough. Improved facilities that increase the value of the schools' building portfolio. From the schemes that make up the Capital Programme for Additional Pupil Places, 5 relate to schemes that will provide Reception places for 1st September 2016. These schemes were a mixture of refurbishment and new build.

There are currently 5 major schemes on site, with project values ranging from £0.500M to £1M. Works are currently progressing at Wombwell Park Street, Churchfield Primary, Hunningley, Penistone St Johns Primary and Thurlstone Primary. The scheme at Hunningley will be complete by 1<sup>st</sup> September 2016 and the Penistone St. Johns (CE) Primary scheme will continue into planned completion date of 20<sup>th</sup> October 2016. There have been complications at Wombwell Park Street, Churchfield Primary and Thurlstone that will result in some elements of work being delayed. Whilst this is unfortunate, it will not affect the delivery of school places for children starting school in September 2016.

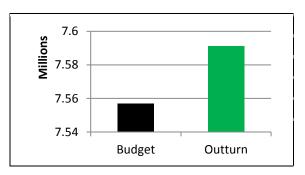
Design work has started on the 2<sup>nd</sup> Phase of works at Hunningley and final phase of works at Penistone St. Johns Primary (Infant Block) and Milefield Primary. These schemes will be ready for September 2017. Initial feasibility /concept drawings have been prepared for the development of the Junior Block at Penistone St Johns Primary. This scheme will be delivered in September 2018.

# Future Outlook

All schemes will continue to be monitored throughout the year to ensure that at each stage the project costings are contained within the funding available. The key milestone for this is the receipt of tender prices, as this reflects the current market value. Any significant variances that arise will be addressed and fed into future years schemes so that corrective action can be implemented.

# **Financials**

- Overall Budget £7.557M
- Projected Spend £7.591M
- Projected Variance £0.034M



# **Outputs / Outcomes**

 Creation of additional 665 schools places Provide sufficient & appropriate number of pupil places across the Borough



# OUTCOME 11 – PROTECTING THE BOROUGH FOR FUTURE GENERATIONS

# 1. Financial Position

The financial position for Outcome 11, for both current year and overall is shown below. The overall variance of -£5.928M relates to an increase in costs against a number of schemes. A full list of schemes at outcome level is provided at Appendix A with the variance analysis shown in Appendix B.

Directorate	2016/17 Capital Programme £M	Actuals to June 2016	Projected Outturn 2016/17 £M	2016/17 Variance £M	Overall Capital Programme £M	Overall Projected Outturn £M	Overall Variance £M
PLACE / COMMUNITIES / CORE	8.283	0.958	14.211	5.928	8.283	14.211	5.928

# 2. Significant Schemes

The two most significant schemes in terms of total value that are contributing to Outcome 11 are:

Scheme / Programme	Directorate	2016/17 Capital Programme £M	Actuals to June 2016	Projected Outturn 2016/17 £M	2016/17 Variance £M	Overall Capital Programme £M	Overall Projected Outturn £M	Overall Variance £M
Highways Maintenance	Place	2.866	0.558	8.076	5.210	2.866	8.076	5.210
Vehicle Replacement Programme	Place	2.743	-	2.743	-	2.743	2.743	-

#### **Highways Maintenance Schemes**

## **Overview**

Highways Maintenance schemes cover a number of different infrastructure asset types including carriageways (local and principal roads), footways, structures (bridges/retaining walls etc.), town centre projects, drainage, street lighting, traffic signals and signs. These schemes maintain and improve these infrastructure assets. These schemes are funded from the Council's highways maintenance capital allocation and the Local Transport (DfT) Capital Maintenance Block grant, which are annual allocations. The overall variance of £5.210M represents new schemes that have been identified for delivery in 2016/17.

#### **Financial**

Actual expenditure up to June 2016 on this scheme totals £0.558M against approved scheme plans of £2.866M. These schemes are currently forecasting an overall estimated increase in expenditure against approved plans totalling £2.866M. This expenditure is to be funded by unallocated funded restricted to the Place Directorate therefore there are no implications against the Council's capital resources.

# Outcomes / Impact

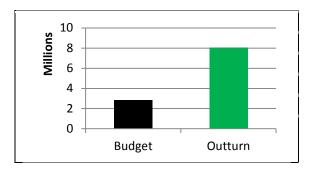
These schemes will continue to deliver Town centre public realm improvements to further enhance its attractiveness and encourage private sector investment thereby enhancing the current visitor and retail experience. It will also ensure that the highway network is safely maintained to ensure minimum disruption and providing an effective transport network to support and attract new businesses to the borough.

#### **Future Outlook**

Resources will continue to be prioritised to schemes to ensure that assets are maintained in the most cost effective manner.

# **Financials**

- Overall Budget £2.866M
- Projected Spend £8.076M
- Projected Variance £5.210



# **Outputs / Outcomes**

- Improved road safety
- Improved network condition
- Increase in people cycling and walking
- Increase in bus patronage
- Reduced congestion
   Contributes to increase town centre patronage

# **Vehicle Replacement Programme**

#### Overview

This scheme allows the replacement of a range of vehicles/items of plant used by various service areas throughout the Authority, Berneslai Homes and Norfolk Property Services for the period 1<sup>st</sup> April 2016 to 31<sup>st</sup> March 2017.

#### **Financial**

Actual expenditure up to June 2016 on this scheme totals £0M against approved scheme plans of £2.743M. This scheme is currently forecasting an overall balanced position.

# Outcomes / Impact

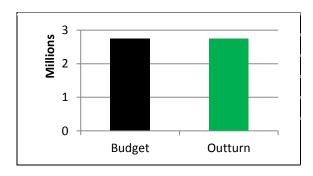
See below

#### **Future Outlook**

N/A

# **Financials**

- Overall Budget £2.743M
- Projected Spend £2.743M
- Projected Variance £0M



# Outputs / Outcomes

- Replacement of an aging fleet with the latest specification vehicles which benefit from the latest engine and safety technology
- Reduction in fuel consumption and carbon emissions
- Reduction in the number of external hire vehicles
- Increased vehicle availability
- Reduction in maintenance costs
- Where possible, smaller, more efficient vehicles can be specified

Project Description	2016/17 Plan	2016/17 Actuals	2016/17 Outturn	2016/17 Variance	Overall Plan	Overall Outturn	Overall Variance
(1) Create more and better jobs and good business growth							
Industrial Estates Refurbishment	145,506	57,128	145,506	0	145,506	145,506	
Wombwell Library Extension	20,246	5.7==5	20,246	0	20,246	20,246	
Hoyland Town Centre Regeneration	261,867	232,934	261,867	0	261,867	261,867	
Core Services - Assets, IT and Finance	427,619	290,062	427,619	0	427,619	427,619	
Penistone Managed Workspace Phase 11	5,244		5,244	0	5,244	5,244	
Penistone Market	1,056	93	1,056	0	1,056	1,056	
Goldthorpe Master Plan- Eco Plan	1,522,808	901,212	1,420,355	-102,453	1,522,808	1,522,808	
Digital Barnsley	78,666		78,666	0	113,000	113,000	
Strategic Business Parks Eco Plan	1,245,182	533,547	1,157,530	-87,652	2,053,050	2,053,050	
Property Development Fund	279,308	4,012	279,308	0,7052	279,308	279,308	
Project Management Costs	119,089	350	119,089	0	119,089	119,089	
M1 Junction 36 Phase 1 Hoyland	11,054,750	201,124	11,054,750	0	17,101,075	17,101,075	
Place	14,306,103	1,640,338	14,115,998	-190,105	21,194,630	21,194,630	
(1) Create more and better jobs and good business growth Total	14,733,722	1,930,400	14,543,617	-190,105	21,622,249	21,622,249	
(3) Develop a vibrant Town Centre	14,755,722	2,330,400	14,545,017	130,103	21,022,243	21,022,243	
Town Centre Redevelopment	22,946,625	2,024,361	22,946,625	0	41,900,625	41,900,625	
Core Services - Assets, IT and Finance	22,946,625	2,024,361	22,946,625	0	41,900,625	41,900,625	
Urban Centre Infrastructure	52,964	_,,	52,964	0	52,964	52,964	
Delivery of New Retail and Leisure Facilities	2,299,051	7,895	1,693,921	-605,130	2,299,051	2,299,103	5
Place	2,352,015	7,895	1,746,885	-605,130	2,352,015	2,352,067	5.
(3) Develop a vibrant Town Centre Total	25,298,640	2,032,255	24,693,510	-605,130	44,252,640	44,252,692	5:
(4) Strengthen our visitor economy	23,230,040	2,032,233	24,033,310	003,130	44,232,040	44,232,032	<u> </u>
Grimethorpe Hall	4,801		4,801	0	4,801	4,801	
Pulic Art Strategy Cooper Gallery	43,000	1,182	43,000	0	43,000	43,000	
Public Art Strategy Brassed Off	11,000	1,102	11,000	0	11,000	11,000	
Barnsley Civic Hall	7,945		11,000	-7,945	7,945	0	-7,94
Newcomen Engine	3,236		3,236	0	3,236	3,236	7,54
Cannon Hall Capital 2012/13	28		3,230	-28	28	0	-2
Elsecar Buiding 2 - Restoration	2,015	56,382	2,016	1	2,015	2,016	-
Worsbro Mill Milling Equipment	1,074	30,302	1,074	0	1,074	1,074	
Arts Council SSF 2014/15	2,691	4,355	2,450	-241	2,691	2,450	-24
Cooper Gallery Rd 2 Building Works	19,961	38,329	19,961	0	19,961	19,961	2-7
Visitor Economy Attraction	190,768	23,355	190,768	0	760,768	760,768	
Parks for People	21,546	28,375	21,546	0	21,546	21,546	
Place	308,065	151,978	299,851	-8,214	878,065	869,851	-8,21
(4) Strengthen our visitor economy Total	308,065	151,978	299,851	-8,214	878,065	869,851	-8,21
(5) Create more and better housing	300,003	131,370	233,031	0,224	070,003	003,031	0,22
Disabled Facilities Grant	3,480,317	414,918	1,827,112	-1,653,205	3,480,317	3,480,317	
Communities	3,480,317	414,918	1,827,112	-1,653,205	3,480,317	3,480,317	
14/15 BHS Athersley North (CS)	21,196	118	21,196	0	21,196	21,196	
14/15 Doncaster Road (Kier)	5,396	-82	5,396	0	5,396	5,396	
14/15 BHS Lundwood (CS)	3,330	-347	0,550	0	0	0,550	
14/15 BHS Town (CS)	16,891	589	16,891	ام	16,891	16,891	
14/15 BHS Town Kingstone (CS)	8,326	-3,528	8,326	٥	8,326	8,326	
14/15 BHS Town Old Town (CS)	79,798	-3,328 -816	79,798		79,798	79,798	
14/15 BHS Wombwell (Kier)	228,762	-1,172	228,762		228,762	228,762	
		-1,172 469		٥		11,648	
14/15 BHS Worsbrough Dale (CS) 15/16 BHS Athersley	11,648 200,000	-4,570	11,648	125 762	11,648 200,000		125 70
· ·	· · · · · · · · · · · · · · · · · · ·		64,238	-135,762		64,238	-135,76
15/16 BHS Birdwell (Kier)	31,811	-742	38,623	6,812	31,811	38,623	6,81
15/16 Bolton on Dearne (Kier)	537,294	97,725	616,523	79,229	537,294	616,523	79,22

Project Description	2016/17 Plan	2016/17 Actuals	2016/17 Outturn	2016/17 Variance	Overall Plan	Overall Outturn	Overall Variance
15/16 Darfield (CS)	396,700	-3,376	87,145	-309,555	396,700	87,145	-309,55
15/16 BHS Goldthorpe (Kier)	135,140	-15,204	174,242	39,102	135,140	174,242	39,10
15/16 BHS Highgate (Kier)	50,413	-10,212	86,629	36,216	50,413	86,629	36,21
15/16 Monk Bretton (CS)	409,461	5,816	494,590	85,129	409,461	494,590	85,12
15/16 BHS Worsbrough Dale (CS)	,	-624	92,697	92,697	0	92,697	92,69
15/16 BHS New Lodge (CS)	93,825	-71,321	93,825	0	93,825	93,825	,
Churchfield Sprinkler System	8,234	,	8,234	0	8,234	8,234	
10/11 DH Worsbro Common	5,25	0	-1	-1	0	-1	
11/12 BHS New Starts	740,947	75,746	847,080	106,133	56,056,025	56,162,158	106,13
15/16 Solar Panel Meter Upgrade & Loft W	149,570		149,570	0	149,570	149,570	
16/17 BHS Elsecar	797,727	329	797,727	0	1,063,727	1,063,727	
16/17 BHS Hoyland	2,487,204	259,368	2,487,204	0	3,349,804	3,349,804	
16/17 BHS Cudworth / Shafton	3,934,969	35,221	3,934,969	0	5,264,969	5,264,969	
16/17 BHS Dodworth	1,106,476	3,368	1,106,476	0	1,482,676	1,482,676	
16/17 BHS Gilroyd	679,566	1,805	679,566	0	911,366	911,366	
16/17 BHS Kendray / Monk Bretton	703,095	48,157	703,095	0	946,295	946,295	
16/17 BHS Staincross	956,741	-362	956,741	0	1,287,341	1,287,341	
Housing Growth (RIF)	8,000,000	6,475	250,000	-7,750,000	14,343,751	14,343,751	
15/16 Central Heating	516,508	53,739	466,508	-50,000	2,395,782	2,395,782	
15/16 Major Adaptations	1,887,125	180,517	1,887,125	750 400	9,843,983	9,843,983	
16/17 Replacement Items	2,358,400	126,208	1,600,000	-758,400	9,952,863	9,952,863	
15/16 Community Centre Rewires	67,201	3,653	67,201	0	325,605	325,605	
15/16 Void Replacements / Extensive Structural	1,218,582	203,158	1,218,582	0	6,353,816	6,353,816	
11/12 Conv Sheltered Accom Heat Pumps	50,383	1,034	50,383	0	50,383	50,383	
14/15 Community Refurbishment Scheme	25.400	46		0	0	0	
DISTRICT HEATING	26,108	24,550	26,108	0	26,108	26,108	
District Heating G6 Meters	154,006	93,155	154,006	0	154,006	154,006	
District Heating Pollyfox	969,589	1,808	969,589	0	969,589	969,589	
11/12 District Heating	652,865	150,658	652,865	0	3,001,961	3,001,961	
12/13 Single Property Acquisition	3,244,376	357,485	2,044,376	-1,200,000	4,367,576	4,367,576	
1 - New Build - General *		2,310	0	0	2,704,178	2,704,178	
1 - New Build - General *	49,158	997	49,158	0	49,158	49,158	
1 - New Build - General *	1,604,890	760,640	1,604,890	0	1,647,187	1,647,187	
1 - New Build - General *	1,096,987			-1,096,987	1,096,987	1,096,987	
1 - New Build - General *	29,376	385	29,376	0	29,376	29,376	
1 - New Build - General *	303,734	114,422	303,734	0	318,793	318,793	
1 - New Build - General *	700,000	657,095	700,000	0	1,425,750	1,425,750	
1 - New Build - General *	501,795	183,766	501,795	0	512,493	512,493	
09/10 New Build Vernon Cres	517		517	0	517	517	
12/13 SHOP/COMMUNITY CENTRE CONV	13,818	3,248	13,818	0	13,818	13,818	
14/15 Boiler Replacements	179,048	12,590	179,048	0	179,048	179,048	
1 - Community Buildings - General *	926	478	926	0	926	926	
1 - Community Buildings - General *		48	0	0	0	0	
1 - Community Buildings - General *		3,396	0	0	0	0	
1 - Community Buildings - General *		80	0	0	0	0	
1 - Community Buildings - General *	1,663	247	1,663	0	1,663	1,663	
1 - Community Buildings - General *	54,652	46,603	54,652	0	54,652	54,652	
1 - Community Buildings - General *	254,228	4,886	254,228	0	254,228	254,228	
1 - Community Buildings - General *	92,632	28,086	92,632	0	92,632	92,632	
14/15 Conversions	17,215	2,057	17,215	0	17,215	17,215	
15/16 Lift Replacements Sheff Rd Flats	598,393	876	598,393	0	598,393	598,393	

Project Description	2016/17 Plan	2016/17 Actuals	2016/17 Outturn	2016/17 Variance	Overall Plan	Overall Outturn	Overall Variance
15/16 Environmental Imps	288,963	817	288,963	0	293,732	293,732	
05/06 Lift Refurbishment	20,120		20,120	0	20,120	20,120	
07/08 CAPITALISED SALARIES	165,572		165,572	0	870,301	870,301	
Insurance 15 Garden St Thurnscoe	581		581	0	581	581	
11/12 Asset Management Database	273,750		273,750	0	273,750	273,750	
15/16 INSURANCE	3,388	-1	3,388	0	3,388	3,388	
11/12 Solar Photovoltaic Project	2,062	687	2,062	0	2,062	2,062	
15/16 Rose Tree Est Window Panels	32,960	168	32,960	0	32,960	32,960	
07/08 STOCK REDUCTION/ACQUISITION PROG	34,205		34,205	0	346,636	346,636	
Stock Reduction - Osbourne House Demoltion	74,199		74,199	0	74,199	74,199	
07/08 STOCK REDUCTION WORSBROUGH	111,883	7,810	111,883	0	111,883	111,883	
Housing Revenue Account	39,443,048	3,450,534	28,587,661	-10,855,387	135,558,717	135,558,717	
BUILDING CONTROL - MOBILE WORKING	7,567	2,123,221		-7,567	7,567	0	-7,56
Affordable Housing Enabling	74,837		74,837	0	74,837	74,837	1,44
HMR 2008/11	1,428,025	2,121	1,428,025	0	1,428,025	1,428,025	
LAIP - URBAN CENTRES	30,851	-,	30,851	n	30,851	30,851	
LAIP - COALFIELDS	79,726		79,726	n	79,726	79,726	
LAIP - Fair Access	6,493	1,819	17,588	11,095	17,588	17,588	
SMITHIES LANE G&T SITE	62,759	1,013	62,759	11,055	62,759	62,759	
Empty Homes	95,511		95,511	0	95,511	95,511	
Baden Street Regeneration	192,000	-51	191,949	-51	192,000	191,949	-5
Heat yor Homes for Less	51,096	2,379	25,590	-25,506	51,096	51,096	-5
HCA Empty Homes Match Funding Allocation	250,000	2,379	250,000	-23,300	250,000	250,000	
Place	2,278,865	6,268	2,256,837	-22,028	<b>2,289,960</b>	2,282,343	-7,61
(5) Create more and better housing Total	45,202,230	3,871,719	32,671,609	-12,530,621	141,328,994	141,321,376	-7,61 -7,61
(6) Every child attends a good school	43,202,230	3,071,713	32,071,003	-12,530,021	141,320,334	141,321,370	-7,01
BSF Carlton	210,288		210,288	0	210,288	210,288	
BSF ICT	210,200	52,710	0	0	0	0	
BSF Capital Contribution Variations		58,886	0	0	0	0	
Core Services - Assets, IT and Finance Total	210,288	111,596	210,288	0	210,288	210,288	
Burton Road Primary	238,658	238,658	238,658	0	238,658	238,658	
SCHOOL ACCESS WORKS	57,088	250,050	57,088	0	57,088	57,088	
HEALTH & SAFETY REACTIVE WORKS	245,095	90,495	245,095	0	245,095	245,095	
ROYSTON PARKSIDE ROOF	45,000	30,433	45,000	0	45,000	45,000	
Silkstone Common Extension	2,545	434	2,545	0	2,545	2,545	
Gooseacre Electrical	1,052	434	1,052	0	1,052	1,052	
Bank End Boiler	11,681		11,681	0	11,681	11,681	
Burton Road Condition	253		253	0	253	253	
Greenfield Condition	233	78	78	78	0	78	7
dieeimeid Condition		838	838	838	0	838	83
			000	030	U	030	03
Kendray Windows	344	838		ما	211	211	
Kendray Windows Keresforth Roof	211		211	0	211	211	
Kendray Windows Keresforth Roof Royston Meadstead Condition	2,820	91	211 2,820	0	2,820	2,820	
Kendray Windows Keresforth Roof Royston Meadstead Condition Shawlands Admissions	2,820 1,760		211 2,820 1,760	0	2,820 1,760	2,820 1,760	
Kendray Windows Keresforth Roof Royston Meadstead Condition Shawlands Admissions Kexbrough Windows	2,820 1,760 2,062	91	211 2,820 1,760 2,062	0	2,820 1,760 2,062	2,820 1,760 2,062	
Kendray Windows Keresforth Roof Royston Meadstead Condition Shawlands Admissions Kexbrough Windows Kexbrough Kitchen	2,820 1,760	91 6,511	211 2,820 1,760 2,062 8,471	0 0 0 0	2,820 1,760 2,062 8,471	2,820 1,760 2,062 8,471	
Kendray Windows Keresforth Roof Royston Meadstead Condition Shawlands Admissions Kexbrough Windows Kexbrough Kitchen Greenfield Roof	2,820 1,760 2,062 8,471	91	211 2,820 1,760 2,062 8,471 678	0 0 0 0 0 678	2,820 1,760 2,062 8,471 0	2,820 1,760 2,062 8,471 678	67
Kendray Windows Keresforth Roof Royston Meadstead Condition Shawlands Admissions Kexbrough Windows Kexbrough Kitchen Greenfield Roof Athersley South Roof	2,820 1,760 2,062 8,471 1,155	91 6,511	211 2,820 1,760 2,062 8,471 678 1,155	0 0 0 0 0 678	2,820 1,760 2,062 8,471 0 1,155	2,820 1,760 2,062 8,471 678 1,155	67
Kendray Windows Keresforth Roof Royston Meadstead Condition Shawlands Admissions Kexbrough Windows Kexbrough Kitchen Greenfield Roof Athersley South Roof The Edmunds Roof	2,820 1,760 2,062 8,471 1,155 894	91 6,511 678	211 2,820 1,760 2,062 8,471 678 1,155	0 0 0 0 0 678	2,820 1,760 2,062 8,471 0 1,155 894	2,820 1,760 2,062 8,471 678 1,155 894	67
Kendray Windows Keresforth Roof Royston Meadstead Condition Shawlands Admissions Kexbrough Windows Kexbrough Kitchen Greenfield Roof Athersley South Roof The Edmunds Roof Churchfield Heating	2,820 1,760 2,062 8,471 1,155 894 4,627	91 6,511	211 2,820 1,760 2,062 8,471 678 1,155 894 4,627	0 0 0 0 0 678 0	2,820 1,760 2,062 8,471 0 1,155 894 4,627	2,820 1,760 2,062 8,471 678 1,155 894 4,627	67
Kendray Windows Keresforth Roof Royston Meadstead Condition Shawlands Admissions Kexbrough Windows Kexbrough Kitchen Greenfield Roof Athersley South Roof The Edmunds Roof	2,820 1,760 2,062 8,471 1,155 894	91 6,511 678	211 2,820 1,760 2,062 8,471 678 1,155	0 0 0 0 0 678	2,820 1,760 2,062 8,471 0 1,155 894	2,820 1,760 2,062 8,471 678 1,155 894	67

Project Description	2016/17 Plan	2016/17 Actuals	2016/17 Outturn	2016/17 Variance	Overall Plan	Overall Outturn	Overall Variance
Worsbrough Common Pupil Places	154,897	1,084	154,897	0	154,897	154,897	
.acewood Admissions	44,819		44,819	0	44,819	44,819	
Birkwood Fire Alarm	1,160		1,160	0	1,160	1,160	
Wilthorpe Fire Alarm	1,823		1,823	0	1,823	1,823	
Cawthorne Windows	91		91	0	91	91	
Penistone St Johns - Access/Steps	5,060		5,060	0	5,060	5,060	
Thurlstone Toilets	,,,,,,	71	.,	0	0	0	
Barugh Green Kitchen	7,654		7,654	0	7,654	7,654	
Churchfields Kitchen	500		500	0	500	500	
Bank End Flood	1,201	3,882	0	-1,201	1,201	0	-1,20
Millhouse Primary - New Classroom	9,509	91	9,509	0	9,509	9,509	1)20
Wellgate - Rewire old school	3,999	51	3,999	0	3,999	3,999	
Silkstone Primary - Renew flat roof over	5,445	260	5,445	0	5,445	5,445	
Milefield - Replace coal boiler with gas	2,541	200	2,541	0	2,541	2,541	
Mapplewell Primary - Replace Heating Boi	2,907	83	2,907	0	2,907	2,907	
Cawthorne Primary - Renew pitched roof	10,273	03	10,273	0	10,273	10,273	
Kexbrough Primary - Renew Junior Roof	8,840	234	8,840	0	8,840	8,840	
	10,532	435	10,532	0	10,532	10,532	
Mapplewell Primary - Recover leaking roo		33		0	683	683	
Hoyland Greenfield Primary - Replace win	683		683	0			
Doncaster Road Primary - Replace windows	44,220	1,947	44,220	0	44,220	44,220	
Doncaster Road Primary - Rebuild Boundar	291		291	ŭ	291	291	
Worsbrough Common Primary	41,591		41,591	0	41,591	41,591	
Hoylandswaine Primary	4,590	70	4,590	0	4,590	4,590	
Hunningley - Alterations to facilitate bu	21,399	78	21,399	0	21,399	21,399	
Hunningley - Increase Admission Number t	595,096	4,961	595,096	0	595,096	595,096	
Wombwell Park Street - Increase Admissio	1,030,708	567,066	1,030,708	0	1,030,708	1,030,708	
Thurlstone Primary - Increase Admission	561,613	162,541	561,613	0	561,613	561,613	
Milefield - Increase Admission Number to	599,833		599,833	0	599,833	599,833	
Pensitone St Johns - Alterations for Bul	146,691	442	146,691	0	146,691	146,691	
Summer Lane Primary - Alterations for Bu	19,653		19,653	0	19,653	19,653	
Churchfields - Increase Admission Number	633,187	278,539	633,187	0	633,187	633,187	
Richard Newman Primary - Alterations to	14,888	95	29,888	15,000	14,888	29,888	15,00
Basic Needs Allocation	602,276		620,751	18,475	3,718,422	3,736,897	18,47
Kexbrough Primary Rewire Junior Block	72,000	742	72,000	0	72,000	72,000	
Keresforth Primary Renew Heating Distribution	150,000	623	150,000	0	150,000	150,000	
Worsbrough Common Renew Flat Roof Phase 1	50,000	891	50,000	0	50,000	50,000	
Silkstone Primary Tarmac Repairs to Playground	30,000		30,000	0	30,000	30,000	
Milefield Boilers/Roofing	320,000	5,353	320,000	0	320,000	320,000	
Wilthorpe Primary Kitchen Ventilation	80,000	420	80,000	0	80,000	80,000	
Birdwell Primary Install new Fire Alarm System	35,000	307	35,000	0	35,000	35,000	
Barugh Green Primary Install New Fire Alarm	35,000	1,036	35,000	0	35,000	35,000	
Athersley South Re-Roofing Works Phase 1	50,000	1,093	50,000	0	50,000	50,000	
Millhouse Pitched Roofing Renewal	150,000	872	150,000	0	150,000	150,000	
Captial Maint Allocation	165,475		81,607	-83,868	1,497,475	1,413,607	-83,80
Shawlands - Holy Rood Replace Heating Boiler	85,000	388	85,000	0	85,000	85,000	
Penistone St Johns - Increase Ad - P2		1,364		0	0	0	
Penistone St Johns - Increase Ad - P2A		269		0	0	0	
Penistone St Johns - Increase Admissions - P3		304		0	0	0	
Burton Road Primary - Increase Admission		5,025		0	0	0	
The Forest Academy - Alterations to Bulg		5,661		0	0	0	
Oakhill Primary - Alterations to Bulge		1,248		0	0	0	

Project Description	2016/17 Plan	2016/17 Actuals	2016/17 Outturn	2016/17 Variance	Overall Plan	Overall Outturn	Overall Variance
Gawber Primary - Replace Fan Convector			35,000	35,000	0	35,000	35,00
Hoyland Greenfield - Drainage Repairs			15,000	15,000	0	15,000	15,00
People	6,438,291	1,388,066	6,438,288	-3	10,886,437	10,886,434	
Hoyland Primary School Car Park	40,000	2,326	40,000	0	40,000	40,160	16
Keresforth Primary School	150,000	,	150,000	0	150,000	150,000	
Place	190,000	2,326	190,000	0	190,000	190,160	16
(6) Every child attends a good school Total	6,838,579	1,501,987	6,838,576	-3	11,286,725	11,286,882	15
(7) Early, Targeted support for those that need it							
MILEFIELD CHILDRENS CENTRE	1,153		1,153	0	1,153	1,153	
People	1,153	0	1,153	0	1,153	1,153	
(7) Early, Targeted support for those that need it Total	1,153	0	1,153	0	1,153	1,153	
(8) Children and adults are safe from harm	· ·		·		,	•	
Integrated Learning Disability Day Servi	34,890	2,903	34,890	0	34,890	34,890	
CACI / Jontek Interface	200	,	200	0	200	200	
Communities	35,090	2,903	35,090	0	35,090	35,090	
Target Operating Model - ICT Development	11,000	14,000	0	0	0	0	
Better Care Fund	690,002	34,650	690,002	0	690,002	690,002	
Purchase 3a Springs Lane Child Res Unit	7,971	,	7,971	0	7,971	7,971	
People	697,973	48,650	697,973	0	697,973	697,973	
(8) Children and adults are safe from harm Total	733,063	51,553	733,063	0	733,063	733,063	
(9) People are healthier, happier, independent and active	.00,000		,	_	120,120	/	
Telecare Central Call	2,560		2,560	0	2,560	2,560	
Communities	2,560	0	2,560	0	2,560	2,560	
King George V Recreation Ground	3,297		_,,	-3,297	3,297	0	-3,29
Goldthorpe Recreation Ground MUGA	46,659		46,659	0	46,659	46,659	-, -
Provision of MUGA Grimethorpe	102,763	600	102,763	0	102,763	102,763	
Dodworth Road Recreation Ground	35,963	2,108	35,963	0	35,963	35,963	
Leslie Road Play Area	62,170	_,	62,170	0	62,170	62,170	
Worsbrough Dale Park Improvements	9,024	1,259	9,024	0	9,024	9,024	
Carlton Recreation Ground / Carlton Marsh	361	_,	361	0	361	361	
Wombwell Cemetery Chapel Conversion		59,402	0	0	0	0	
Worsbrough Mill Open Space Improvements	8,829	20,000	8,829	0	8,829	8,829	
Bridleway Improve at Reema Dev Site	8,800		8,800	0	8,800	8,800	
Royston Highway Improvements	7,108		7,108	0	7,108	7,108	
Former Yorkshire Traction Site Sheffield Road MUGA	90,024		90,024	0	90,024	90,024	
Former Yorkshire Traction Site Sheffield Road Public ROW Lin	55,809		55,809	0	111,618	111,618	
West Haigh Wood Grimethorpe	6,877		6,877	0	6,877	6,877	
Heathercliffe Public Rights of Way	5,115		5,115	0	5,115	5,115	
Cliffe Wood Replacement Fencing	2,844	1,091	2,844	0	2,844	2,844	
Locke Park MUGA	99,403	92,556	99,403	0	99,403	99,403	
Higham Cricket Club Pavilion	72,138	,	72,138	0	72,138	72,138	
River Dearne Management Scheme	54,600		54,600	0	54,600	54,600	
Royston Park Car Park Contribution	13,131	1,850	13,131	n	13,131	13,131	
Royston Oakwood Recreation Ground	23,052	2,143	23,052	o	23,052	23,052	
Royston Park Play Equip & Skate Park Refurb	46,378	=,==0	46,378	n	46,378	46,378	
Londoner Site Lamb Lane Drainage	5,000	2,460	5,000	0	5,000	5,000	
Play Refurbishment Penistone	1,699	1,862	1,862	163	1,699	1,862	16
St Andrews Square	2,302	1,002	1,002	-2,302	2,302	1,002	-2,30
Shaw Lane Astro Turf	32,000		32,000	2,302	32,000	32,000	-2,30
Brierley Park	20,000		20,000	0	20,000	20,000	
Crane Moor Refurbishment	1,000	175	1,000	0	1,000	1,000	

Project Description	2016/17 Plan	2016/17 Actuals	2016/17 Outturn	2016/17 Variance	Overall Plan	Overall Outturn	Overall Variance
Hoylandswaine Cricket Club	10,000	5,000	10,000	0	10,000	10,000	
Smithies Lane Recreation DDA Ramp	10,000		10,000	0	10,000	10,000	
Wortley Rugby Club	20,000		20,000	0	20,000	20,000	
Rabbit Ings Natural Barriers	10,000	5,000	10,000	0	10,000	10,000	
Cross Street Monk Bretton 14 Aff Homes	28,000		28,000	0	28,000	28,000	
Adwick Wash - Biodiversity & Access Improvements	20,000		20,000	0	20,000	20,000	
Brickyard Pond Improvements	15,000	3,369	15,000	0	15,000	15,000	
Barnsley Boundary Footpath Improvements	10,000	-,	10,000	0	10,000	10,000	
The Mullins Anti-Vehicle Protection	10,000		10,000	0	10,000	10,000	
Thurnscoe Park Infrastructure Improvements	22,000		22,000	0	22,000	22,000	
Thurnscoe Park Play Refurbishment	20,000	905	20,000	0	20,000	20,000	
Hill End Mapplewell 25 Aff Homes	55,000		55,000	0	55,000	55,000	
Park Road Parking Facility	78,000		78,000	0	78,000	78,000	
Wombwell Community Garden	25,000		2,000	-23,000	25,000	25,000	
Royston Canal - Fishing Platforms	5,000	4,725	5,000	0	5,000	5,000	
GREEN CORRIDOR-ROYSTON	2,935	1,723	2,935	n	2,935	2,935	
GREEN CORRIDOR ROTSTON  GREEN CORRIDOR-GC WIDE	4,966		4,966	n	4,966	4,966	
Little Don Cycle Route	46,099		46,099	0	46,099	46,099	
Place	1,208,346	204,506	1,179,911	-28,435	1,264,155	1,258,720	-5,43
(9) People are healthier, happier, independent and active Total	1,210,906	204,506	1,182,471	-28,435	1,266,715	1,261,280	-5,43
(11) Protecting the Borough for future generations				, in the second			
Harry Road Allotments Improvement Works	7,510	7,510	7,510	0	7,510	7,510	
Carlton Marsh	750		750	0	750	750	
Hoyland Nether Public Hall	90,382	58,300	90,382	0	90,382	90,382	
Worsbrough Dale Pavillion	65,125	2,228	65,125	0	65,125	65,125	
Pocket Peace Garden Cudworth Park	7,512	1,859	7,512	0	7,512	7,512	
Wilthorpe Park Improvements	29,550	30,000	30,000	450	29,550	30,000	45
Gooseacre Improvements	2,550	2,550	2,550	0	2,550	2,550	
Water Reduction Work on Various Sites	7,950	,	7,950	0	7,950	7,950	
Communities	211,329	102,447	211,779	450	211,329	211,779	45
PURCHASE OF LEASEHOLD - TUMBLING LANE	246,157	,	246,157	0	246,157	246,157	
Core Services - Assets, IT and Finance	246,157	0	246,157	0	246,157	246,157	1
Bus Stop Improvements at Dodworth	15,493	31	15,493	0	15,493	15,493	
Bus Stop Improve School St Thurnscoe	9,294	42	9,294	0	9,294	9,294	
Barnsley Crematorium Car Park Enhancement	388	1,953	388	0	388	388	
Works/Fees - non grant (DLG)	32,359			-32,359	32,359	0	-32,35
Burton Bank Quarry - Completion	22,289			-22,289	22,289	0	-22,28
Travel Plans	20,000			-20,000	20,000	0	-20,00
Modelling - Highways Schemes	40,000			-40,000	40,000	0	-40,00
Cudworth Bypass	146,218	83,386	119,000	-27,218	146,218	119,000	-27,21
Road Safety / Danger Reduction	83,507	4,241	63,000	-20,507	83,507	63,000	-20,50
Social Inclusion		300	5,000	5,000	0	5,000	5,00
School Travel	20,000		20,000	0	20,000	20,000	
Aids To Pedestrian Movements		791	30,000	30,000	0	30,000	30,00
New Footways		10,844	195,000	195,000	0	195,000	195,00
Cycling Facilities		27,924	30,000	30,000	0	30,000	30,00
Traffic Signals		2,905		0	0	0	
Residual Exp On Completed Schemes	3,967	555	56,836	52,869	3,967	56,836	52,86
Fees For Future Schemes	26,972	14,428	80,000	53,028	26,972	80,000	53,02
A61 QBC - Phase 3 - Burton Rd Jct	36,365	1,468	20,000	-16,365	36,365	20,000	-16,36
Condition Surveys	,	42,373	160,000	160,000	0	160,000	160,00

Project Description	2016/17 Plan	2016/17 Actuals	2016/17 Outturn	2016/17 Variance	Overall Plan	Overall Outturn	Overall Variance
Assessment Programme		35,752	140,000	140,000	0	140,000	140,00
Retaining Walls General		35,080	140,000	140,000	0	140,000	140,00
FLOOD REPAIR - PRINCIPAL ROADS NEWWORK	16,449		16,449	0	16,449	16,449	
Barnsley Hotspot Programme	31,521	10,293	0	-31,521	31,521	0	-31,52
A61 QBC Smithies Junction Improvemen	97,874	260	15,000	-82,874	97,874	15,000	-82,87
EA Surface Flooding Schemes	17,313			-17,313	17,313	0	-17,31
Eldon Street Traffic Management Scheme		992		0	0	0	
Cycle Parking	1,105			-1,105	1,105	0	-1,10
Darfield Property Level Flood Protection	98,708			-98,708	98,708	0	-98,70
BSF Highways Implications at ALC's	31,973		31,973	0	31,973	31,973	
BOULDER BRIDGE LANE DRAINAGE IMPS	7,873			-7,873	7,873	0	-7,87
LSTF Main Bid - Barnsley Access Impr Cor		419		0	0	0	
LSTF Main Bid - DV Enterprise Corridor	7,205			-7,205	7,205	0	-7,20
BOD Property Level Flood Protection	53,041	1,709		-53,041	53,041	0	-53,04
Street Lighting Structural Replacements		12,822	0	0	0	0	
Carriageways Planned Maintenance	349,528	294,078	2,200,000	1,850,472	349,528	2,200,000	1,850,47
Footways Planned Maintenance	208,909	26,187	890,000	681,091	208,909	890,000	681,09
Street Lighting Planned Maintenance	282,900	44,174	597,000	314,100	282,900	597,000	314,10
Structures Planned Maintenance	84,867	33,968	520,000	435,133	84,867	520,000	435,13
Drainage Planned Maintenance	330,615	53,347	617,000	286,385	330,615	617,000	286,38
Traffic Signs & SNP Planned Maintenance	358,931	4,075	500,000	141,069	358,931	500,000	141,06
Key Route Barnsley to Doncaster North	76,000	8,259		-76,000	76,000	0	-76,00
Key Route Barnsley to Pontefract	20,000			-20,000	20,000	0	-20,00
Key Route Barnsley to Wakefield		408		0	0	0	
Interface with Central Database	39,627			-39,627	39,627	0	-39,62
Hough Lane Railway Bridge	60,000			-60,000	60,000	0	-60,00
New Scheme Planning & Design	9,920	445		-9,920	9,920	0	-9,92
LED Street Lighting Replacements	672,803		672,803	0	672,803	672,803	
A628 Beevor Court Retaining Wall	,	2,758		0	0	0	
Mandela Gardens	50,000		50,000	0	50,000	50,000	
Wellington St (Wortley St to New St)	36,439			-36,439	36,439	0	-36,43
Eastgate Barnsley	30,111			-30,111	30,111	0	-30,11
A635 Doncaster Road - SWR	63,392			-63,392	63,392	0	-63,39
B6099 Keresforth Hill Road - SWR	90,000			-90,000	90,000	0	-90,00
DFT Pothole Fund Scheme	,	-6,402	218,000	218,000	0	218,000	218,00
Lang Avenue Property Flood Protection	189,814	32,015	130,000	-59,814	189,814	130,000	-59,81
Dearne Hall Rd Bridge Retaining Wall	279,606	5,733	279,606	0	279,606	279,606	
West Moor Dyke Culvert		363		0	0	0	
Safety Barriers (PRN)		603		0	0	0	
A6135 Sheffield Rd Hoyland Common	7,262	-33,585	0	-7,262	7,262	0	-7,26
Grahams Orchard Peel St/Sq	459,698	20,408	470,000	10,302	459,698	470,000	10,30
Church St, shambles St, St Marys Place	170,000		170,000	0	170,000	170,000	
Town Hall Environment Works	9,235		,	-9,235	9,235	0	-9,23
Shafton Bypass r/about-visibility	30,000		30,000	0	30,000	30,000	-, -
Peel Sq TM	69,687	1,543	100,000	30,313	69,687	100,000	30,31
Bradberry Balk Lane TM		1,332	,	0	0	0	
Rotherham Rd/Carlton Rd - mova		1,691		0	0	0	
Traffic MGT - Server Upgrade		2,284		0	0	0	
Pontefract Rd Cycle Route	283,171	872	350,000	66,829	283,171	350,000	66,82
Canal St - Smithies Lane Cycle Route		9,880	,	0	0	0	
Cundy Cross Signalisation		-,	350,000	350,000	0	350,000	350,00

	2016/17 Plan	2016/17 Actuals	2016/17 Outturn	2016/17 Variance	Overall Plan	Overall Outturn	Overall Variance
Project Description	2010/17 Flaii	2010/17 Actuals	2010/17 Outturn	2010/17 Variance	Overall Flair	Overall Outturn	Overall variance
Principal Roads			1,068,000	1,068,000	0	1,068,000	1,068,000
Jct 38 to Town Centre Cycle Route			550,000	550,000	0	550,000	550,000
Park Springs Road to Broomhill			100,000	100,000	0	100,000	100,000
BIN REPLACEMENT PROGRAMME		62,313	0	0	0	0	0
Vehicle Replacements 2010/11 and 2011/12	2,743,183		2,743,183	0	2,743,183	2,743,183	0
Place	7,825,612	855,317	13,753,025	5,927,413	7,825,612	13,753,025	5,927,413
(11) Protecting the Borough for future generations Total	8,283,098	957,763	14,210,961	5,927,863	8,283,098	14,210,961	5,927,863
(12) Customers can contact us easily and use more services online							
Development of CIS	201	951	951	750	201	951	750
Libraries Mgmt Information System - LMIS	113,513		113,513	0	113,513	113,513	0
Replacement Programme for People's Netwo	33,865		33,865	0	33,865	33,865	0
Goldthorpe - Relocation of Connects	718	1,210		-718	718	0	-718
Customer Services Project	432,162		432,162	0	432,162	432,162	0
Communities	580,459	2,161	580,491	32	580,459	580,491	32
(12) Customers can contact us easily and use more services online Total	580,459	2,161	580,491	32	580,459	580,491	32
Grand Total	103,189,915	10,704,322	95,755,302	-7,434,613	230,233,161	236,139,998	5,906,837

<sup>\*</sup> These schemes are scheduled to be created but at the time of writing, no scheme existed.

Project Description	2016/17 Variance	2016/17 Slippage	2016/17 Rephasing	2016/17 Variation in Scheme Costs	2016/17 New Schemes	Overall Variance	Overall Slippage	Overall Rephasing	Overall Variation in Scheme Costs	Overall New Schemes
(1) Create more and better jobs and good business growth										
Goldthorpe Master Plan- Eco Plan	-102,453	-102,453	0		0	-0	0	0	-0	
Strategic Business Parks Eco Plan	-87,652	-87,652	0	0	0	-0	0	0	-0	0
Place Total	-190,106	-190,105	0	0	0	-1	0	0	-1	0
(1) Create more and better jobs and good business growth Total	-190,106	-190,105	0	0		-1	0	0	-1	0
Delivery of New Retail and Leisure Facilities	-605,130	-605,130	0	0	0	52	0	0	52	0
Place Total	-605,130	-605,130	0	0	0	52	0	0	52	0
(3) Develop a vibrant Town Centre Total	-605,130	-605,130	0	0	0	52	0	0	52	0
(4) Strengthen our visitor economy										
Barnsley Civic Hall	-7,945	0	0	-7,945	0	-7,945	0	0	-7,945	
Cannon Hall Capital 2012/13	-28	0	0	-28	0	-28	0	0	-28	
Arts Council SSF 2014/15	-241	0	0	-240	0	-241	0	0	-241	
Place Total	-8,214	0	0	-8,213	0	-8,214	0	0	-8,214	0
(4) Strengthen our visitor economy Total	-8,214	0	0	-8,213	0	-8,214	0	0	-8,214	0
(5) Create more and better housing										
Disabled Facilities Grant	-1,653,205	0	-1,653,205	0	0	0	0	0	0	0
Communities Total	-1,653,205	0	-1,653,205	0	0	0	0	0	0	0
15/16 BHS Athersley	-135,762	0	0	-135,762	0	-135,762	0	0	-135,762	0
15/16 BHS Birdwell (Kier)	6,812	0	0	6,812	0	6,812	0	0	6,812	0
15/16 Bolton on Dearne (Kier)	79,229	0	0	79,229	0	79,229	0	0	79,229	
15/16 Darfield (CS)	-309,555	0	0	-309,555	0	-309,555	0	0	-309,555	0
15/16 BHS Goldthorpe (Kier)	39,102	0	0	39,102	0	39,102	0	0	39,102	
15/16 BHS Highgate (Kier)	36,216	0	0	36,216	0	36,216	0	0	36,216	
15/16 Monk Bretton (CS)	85,129	0	0	85,129	0	85,129	0	0	85,129	
15/16 BHS Worsbrough Dale (CS)	92,697	0	0	92,697	0	92,697	0	0	92,697	0
11/12 BHS New Starts	106,133	0	0	106,133	0	106,133	0	0	106,133	0
Housing Growth (RIF)	-7,750,000	0	-7.750.000	0	0	0	0	0	0	
15/16 Central Heating	-50,000	0	-50,000	0	0	0	0	0	0	0
16/17 Replacement Items	-758,400	0	-758,400	0	0	0	0	0	0	0
12/13 Single Property Acquisition	-1,200,000	0	-1,200,000	0	0	0	0	0	0	-
1 - New Build - General	-1,096,987	0	-1,096,987	0	0	0	0	0	0	-
Housing Revenue Account Total	-10,855,384	0	-10,855,387	2	0	3	0	0	3	0
BUILDING CONTROL - MOBILE WORKING	-7,567	0	0	-7,567	0	-7,567	0	0	-7,567	0
LAIP - Fair Access	11,095	0	11,095	0	0	-0	0	0	-0	
Baden Street Regeneration	-51	0	0	-51	0	-51	0	0	-51	
Heat yor Homes for Less	-25.506	-25.506	0	0	0	0	0	0	0	
Place Total	-22,029	-25,506	11,095	-7,618	0	-7,618	0	0	-7,618	Ů
(5) Create more and better housing Total	-12,530,618	-25,506	-12,497,497	-7,616	0	-7,615	0	0	-7,615	0
(6) Every child attends a good school	12,000,010	20,000	12,401,401	7,010	•	7,010			7,010	
Greenfield Condition	78	0	0	78	0	78	0	0	78	0
Kendray Windows	838	0	0	838	0	838	0	0	838	
Greenfield Roof	678	0	0	678	0	678	0	0	678	
	-1,201	0	0	-1,201	0	-1,201	0	0		0
Bank End Flood	15,000	0	0		0		0	0	-1,201	-
Richard Newman Primary - Alterations to		0	0	15,000	0	15,000	0	-	15,000	
Basic Needs Allocation	18,475	0		18,475	0	18,475	0	0	18,475	
Captial Maint Allocation	-83,868	ŭ	0	-83,868	0	-83,868	0	0	-83,868	
Gawber Primary - Replace Fan Convector	35,000	0	0	35,000 15.000	0	35,000	0	0	35,000	
Hoyland Greenfield - Drainage Repairs	15,000	•	-	-,	0	15,000			15,000	0
People Total	-0	0	0	0	0	-0	0	0	-0	0
Hoyland Primary School Car Park	0	0	0	0	0	160	0	0	160	
Place Total	0	0	0	0	0	160	0	0	160	
(6) Every child attends a good school Total	-0	0	0	0	0	160	0	0	160	0
(9) People are healthier, happier, independent and active										
King George V Recreation Ground	-3,297	0	0	-3,297	0	-3,297	0	0	-3,297	
Play Refurbishment Penistone	163	0	0	163	0	163	0	0	163	
St Andrews Square	-2,302	0	0	-2,302	0	-2,302	0	0	-2,302	
Wombwell Community Garden	-23,000	-23,000	0	0	0	0	0	0	0	
Place Total	-28,436	-23,000	0	-5,436	0	-5,436	0	0	-5,436	0
(9) People are healthier, happier, independent and active Total	-28,436	-23,000	0	-5,436	0	-5,436	0	0	-5,436	0
Wilthorpe Park Improvements	450	0	0		0	450	0	0	450	0
Communities Total	450	0	0	450	0	450	0	0	450	0
Works/Fees - non grant (DLG)	-32,359	0	0	-32,359	0	-32,359	0	0	-32,359	
Burton Bank Quarry - Completion	-22,289	0	0	-22,289	0	-22,289	0	0	-22,289	
Travel Plans	-20,000	0	0	-20,000	0	-20,000	0	0	-20,000	
Modelling - Highways Schemes	-40,000	0	0	-40,000	0	-40,000	0	0	-40,000	0

Project Description	2016/17 Variance	2016/17 Slippage	2016/17 Rephasing	2016/17 Variation in	2016/17 New Schemes	Overall Variance	Overall Slippage	Overall Rephasing	Overall Variation in	Overall New Schemes
				Scheme Costs					Scheme Costs	
Cudworth Bypass	-27,218	0	0	-27,218	0	-27,218	0	0	-27,218	0
Road Safety / Danger Reduction	-20,507	0	0	-20,507	0	-20,507	0	0	-20,507	0
Social Inclusion	5,000	0	0	0	5,000	5,000	0	0	0	5,000
Aids To Pedestrian Movements	30,000	0	0	0	30,000	30,000	0	0	0	30,000
New Footways	195,000	0	0	0	195,000	195,000	0	0	0	195,000
Cycling Facilities	30,000	0	0	0	30,000	30,000	0	0	0	30,000
Residual Exp On Completed Schemes	52,869	0	0	52,869	0	52,869	0	0	52,869	0
Fees For Future Schemes	53,028	0	0	53,028	0	53,028	0	0	53,028	0
A61 QBC - Phase 3 - Burton Rd Jct	-16,365	0	0	-16,365	0	-16,365	0	0	-16,365	0
Condition Surveys	160,000	0	0	0	160,000	160,000	0	0	0	160,000
Assessment Programme	140,000	0	0	0	140,000	140,000	0	0	0	140,000
Retaining Walls General	140,000	0	0	0	140,000	140,000	0	0	0	140,000
Barnsley Hotspot Programme	-31,521	0	0	-31,521	0	-31,521	0	0	-31,521	0
A61 QBC Smithies Junction Improvemen	-82,874	0	0	-82,874	0	-82,874	0	0	-82,874	0
EA Surface Flooding Schemes	-17,313	0	0	-17,313	0	-17,313	0	0	-17,313	0
Cycle Parking	-1,105	0	0	-1,105	0	-1,105	0	0	-1,105	0
Darfield Property Level Flood Protection	-98,708	0	0	-98,708	0	-98,708	0	0	-98,708	0
BOULDER BRIDGE LANE DRAINAGE IMPS	-7,873	0	0	-7,873	0	-7,873	0	0	-7,873	0
LSTF Main Bid - DV Enterprise Corridor	-7,205	0	0	-7,205	0	-7,205	0	0	-7,205	0
BOD Property Level Flood Protection	-53,041	0	0	-53,041	0	-53,041	0	0	-53,041	0
Carriageways Planned Maintenance	1,850,472	0	0	00,011	1,850,472	1,850,472	0	0	0	1,850,472
Footways Planned Maintenance	681,091	0	0	0	681,091	681,091	0	0	0	681,091
Street Lighting Planned Maintenance	314,100	0	0	0	314,100	314,100	0	0	0	314,100
Structures Planned Maintenance	435,133	0	0	0	435,133	435,133	0	0	0	435,133
Drainage Planned Maintenance	286,385	0	0	0	286,385	286,385	0	0	0	286,385
Traffic Signs & SNP Planned Maintenance	141,069	0	0	0		141,069	0	0	0	141,069
Key Route Barnsley to Doncaster North	-76,000	0	0	-76,000	141,003	-76,000	0	0	-76,000	141,003
Key Route Barnsley to Doncaster North	-20,000	0	0	-20,000	0	-20,000	0	0	-20,000	0
Interface with Central Database	-39,627	0	0	-39,627	0	-39,627	0	0	-39,627	0
	-60,000	0	0	-60,000	0	-60,000	0	0	-60,000	0
Hough Lane Railway Bridge	· ·	0	0		0	· ·	0	0		0
New Scheme Planning & Design	-9,920 -36,439	0	0	-9,920 -36,439	0	-9,920 -36,439	0	0	-9,920	0
Wellington St (Wortley St to New St)		0	0		0	· ·	U	•	-36,439	0
Eastgate Barnsley	-30,111	0	0	-30,111	0	-30,111	0	0	-30,111	0
A635 Doncaster Road - SWR	-63,392	•	•	-63,392	0	-63,392	0	0	-63,392	0
B6099 Keresforth Hill Road - SWR	-90,000	0	0	-90,000	0	-90,000	0	0	-90,000	0
DFT Pothole Fund Scheme	218,000	0	0	0	218,000	218,000	0	0	0	218,000
Lang Avenue Property Flood Protection	-59,814	0	0	-59,814	0	-59,814	0	0	-59,814	0
A6135 Sheffield Rd Hoyland Common	-7,262	0	0	-7,262	0	-7,262	0	0	-7,262	0
Grahams Orchard Peel St/Sq	10,302	0	0	10,302	0	10,302	0	0	10,302	0
Town Hall Environment Works	-9,235	0	0	-9,235	0	-9,235	0	0	-9,235	0
Peel Sq TM	30,313	0	0	30,313	0	30,313	0	0	30,313	0
Pontefract Rd Cycle Route	66,829	0	0	66,829	0	66,829	0	0	66,829	0
Cundy Cross Signalisation	350,000	0	0	0	350,000	350,000	0	0	0	350,000
Principal Roads	1,068,000	0	0	0	1,068,000	1,068,000	0	0	0	1,068,000
Jct 38 to Town Centre Cycle Route	550,000	0	0	0	550,000	550,000	0	0	0	550,000
Park Springs Road to Broomhill	100,000	0	0	0	100,000	100,000	0	0	0	100,000
Place Total	5,927,413	0	0	-766,837	6,694,250	5,927,413	0	0	-766,837	6,694,250
(11) Protecting the Borough for future generations Total	5,927,863	0	0	-766,387	6,694,250	5,927,863	0	0	-766,387	6,694,250
(12) Customers can contact us easily and use more services online										
Development of CIS	750	0	0	750	0	750	0	0	750	0
Goldthorpe - Relocation of Connects	-718	0	0	-718	0	-718	0	0	-718	0
Communities Total	32	0	0	32	0	32	0	0	32	0
(12) Customers can contact us easily and use more services online Total	32	0	0	32	0	32	0	0	32	0
Grand Total	-7,434,609	-843,741	-12,497,497	-787,620	6,694,250	5,906,841	0	0	-787,408	6,694,250

# **BARNSLEY METROPOLITAN BOROUGH COUNCIL**

This matter is not a Key Decision within the Council's definition and has not been included in the relevant Forward Plan

Report of the Director of Finance, Assets and Information Services

# TREASURY MANAGEMENT ACTIVITIES & INVESTMENT PERFORMANCE - QUARTER ENDING 30 JUNE 2016

# 1. Purpose of the Report

1.1 The CIPFA (Chartered Institute of Public Finance and Accountancy) Code of Practice for Treasury Management recommends that members be updated on treasury management activities regularly (TMSS, annual and mid-year reports). This report, therefore, ensures that the Council is implementing best practice in accordance with the Code.

#### 2. Recommendations

- 2.1 It is recommended that Members note:-
  - the Treasury Management activities undertaken for the period and compliance with the Prudential Indicators;
  - the Authority's Capital Programme Funding Position; and
  - the performance of the Authority's investments for the reported quarter.

## 3. Economic Summary

- 3.1 As a result of the vote to leave the EU following the Referendum on 23<sup>rd</sup> June 2016, financial markets are in turmoil with commentators stating that the global economy is in "completely unchartered waters". Moving forward into the second quarter, markets will remain volatile until it becomes clear what deal and trade agreements will be negotiated. As a result, the economy is expected to contract over the next two years.
- 3.2 There are huge variables which could have a major impact on the UK economy and interest rates over the next four to five years especially emanating from the political uncertainty in the UK and Europe.
- 3.3 Following "Brexit", the rating agency Standard and Poor's downgraded the sovereign rating of the UK from AAA to AA. The downgrade reflects S&P's view that the leave result will weaken the predictability, stability, and effectiveness of policymaking in the UK and affect its economy, GDP growth, and fiscal and external balances. The rating agency Moody's followed suit and downgraded four local authorities from a "stable" outlook to a "negative" outlook.
- 3.4 In the past we have tended to see a high correlation between rates in the US and in the UK. The Federal Reserve in the US increased rates in December 2015 and confidence was high that there would be a series of further rises. Since then, more downbeat news on the international scene and then the "Brexit" vote, has caused a re-emergence of caution over the timing and pace of further increases. The impact that this has on the UK economy will be closely monitored.

3.5 A detailed economic commentary on developments during quarter ended 30<sup>th</sup> June 2016 is provided at Appendix 1.

#### **4. Interest Rate Forecast**

- 4.1 Interest rates have been at 0.5% for more than seven years after they were slashed during the UK's downturn and the global financial crisis in 2008. Before the referendum, economists were forecasting that in the event of a vote to stay, the next move in official interest rates would be up. However, following the leave vote, the Governor of the Bank of England, Mark Carney, has said the UK economy is already showing signs of strain and the base rate could be **cut** from 0.5% in an attempt to improve business and consumer confidence.
- 4.2 The Council's treasury advisor, Capita Asset Services, undertook a quarterly review of its interest rate forecasts on 4<sup>th</sup> July 2016 after letting markets settle down somewhat after the "Brexit" result. Expectations are for the Bank Rate to be cut by 0.25% either at the Monetary Policy Committee (MPC) meeting on 14<sup>th</sup> July 2016, or at the quarterly Inflation Report meeting on 4<sup>th</sup> August when it has greater opportunity to report in depth on its research and findings. The Bank Rate could even be cut to 0% or 0.10% over this period.
- 4.3 The latest forecast from Capita is as follows:

	Sep-16	Dec-16	Mar-17	Jun-17	Sep-17	Dec-17	Mar-18	Jun-18	Sep-18	Dec-18	Mar-19
Bank Rate	0.25%	0.25%	0.25%	0.25%	0.25%	0.25%	0.25%	0.50%	0.50%	0.50%	0.50%

- 4.4 The above forecast shows the timing of the first increase in the Bank Rate to be quarter 2 of 2018 and increases then to be at a slower pace than before. Mark Carney, continues to state that increases in Bank Rate will be slow and gradual after they do start. The MPC is concerned about the impact of increases on many heavily indebted consumers, especially when the growth in average disposable income is still weak and for some consumers, who have had no increases in pay, could be non-existent.
- 4.5 A detailed commentary on interest rate forecasts is provided at Appendix 2.

#### 5. Annual Investment Strategy

- 5.1 The Treasury Management Strategy Statement (TMSS) for 2015/16, which includes the Annual Investment Strategy, was approved by the Council in February 2016. It sets out the Council's investment priorities as being:
  - Security of capital;
  - Liquidity; and
  - Yield.
- 5.2 As at 30<sup>th</sup> June 2016, the Authority has £43.7M of investments, broken down as follows:

Counterparty	Rating	Principal	Status
		£	
Lloyds	Α	5.0M	Fixed deposit to 20.08.16
Goldman Sachs International Bank	Α	5.0M	Fixed deposit to 02.12.16
Landesbanken Hessen Thuringen	A+	3.0M	Fixed deposit to 07.03.17
Barclays	A-	5.2M	Instant Access
Svenska Handelsbanken	AA	5.3M	Instant Access
Money Market Funds	AAAmmf	11.2M	Instant Access
Enhanced Money Market Funds	AAAmmf	9.0M	Accessible within 3 days
Total		43.7M	

- 5.3 All of the above investments are in-line with the 2016-17 Treasury Management Strategy. Having experienced financial crisis in the past, the Annual Investment Strategy was designed to deal with economic instability. Advice from our Treasury Management Advisors, Capita, is that the current instability stems from a crisis of confidence in the market, not a liquidity crisis. UK banks have been subject to rigorous stress testing by the Bank of England to ensure there will be no repeat of the financial crisis of 2008. The banks that are on the Authority's lending list have much stronger balance sheets now than before 2008, and they have sufficient capital to cover their obligations.
- The table below summarises the investment transactions undertaken during the first quarter. There was a net increase of almost £18M during the period, due to a large proportion of funding being received in the first quarter of the year. This surplus was invested in short-term fixed deposits with counterparties meeting the Authority's investment criteria. An analysis of the Authority's investment portfolio as at 30th June 2016 is provided at Appendix 3.
- 5.5 Officers can confirm that the approved limits within the Annual Investment Strategy were not breached during the quarter ended 30th June 2016.

	Balance on 01/04/2016 £m	Investments Made £m	Investments Repaid £m	Balance on 30/06/2016 £m	Increase/ (Decrease) in Investments for Q1 £m
Long-Term Investments	9.000	-	-	9.000	0.000
Short-Term Investments	5.000	8.000	-	13.000	8.000
Money Market Funds / Instant Access	11.850	93.672	83.822	21.700	9.850
TOTAL INVESTMENTS	25.850	101.672	83.822	43.700	17.850

5.6 Investment rates available in the market were broadly stable during the first half of the quarter but then took a slight downward path in the second half concluding with a significant drop after the referendum. Officers will continue to closely monitor the situation but in the immediate term will not make any fixed term-investments. Surplus cash will be invested in instant access accounts and Money Market Funds.

5.7 The 7 day London Interbank Bid Rate (LIBID) is used as a performance indicator for measuring the return on investments. The average 7 day LIBID for the 1st Quarter was 0.36%. The average rate of return on the Authority's total investments for the quarter exceeded the benchmark and was 0.58%.

#### 6. The Authority's Capital Programme Funding Position

6.1 Borrowing transactions during the quarter are summarised in the table below:

	Balance on 01/04/2016 £m	Debt Repaid £m	New Borrowing £m	Balance on 30/06/2016 £m	Increase/ (Decrease) in Borrowing £m
Short Term Borrowing	28.003	17.500	29.500	40.003	12.000
PWLB Borrowing	423.645	0.904	-	422.741	(0.904)
Other Long Term Loans	63.500	-	-	63.000	(0.500)
Long Term Local Authority	1.757	-	-	1.757	0.000
TOTAL BORROWING	516.905	18.404	29.500	527.501	10.596

- 6.2 The Authority's debt position remained relatively stable during the quarter with a slight increase in external debt of £10.596M consisting of short-term temporary borrowing from other Local Authorities. This represents an inexpensive method of financing and will continue to form an integral part of the borrowing strategy for 2016-17.
- 6.3 There has been significant volatility in PWLB rates during in quarter 1, culminating in a progressive fall in rates during the first three weeks in June as confidence rose that the polls were indicating an "IN" result for the referendum, followed by a sharp rise in the run up to the 23<sup>rd</sup> June as the polls swung the other way, then a sharp fall to the end of the month following the "Brexit" vote. This volatility makes it extremely difficult to make long term borrowing decisions and the situation will be closely monitored.
- Affordability and the 'cost of carry' (the difference between long-term borrowing rates and short-term investment rates) remain important influences on the borrowing strategy and the Authority determines it cost effective in the short-term to use internal resources. The Authority's internally borrowed position is a good insulator against volatile "post-Brexit" rates.

#### **New Borrowing**

- 6.5 During the quarter ended 30<sup>th</sup> June 2016, the 50 year PWLB target (certainty) rate for new long term borrowing remained at 3%. However, the target rate was cut to 2.20% on 4<sup>th</sup> July 2016 due to the fall in gilt yields after the referendum.
- 6.6 Due to the overall financial position no new long-term borrowing was undertaken during the quarter. The PWLB certainty rates for the quarter ended 30th June 2016 are shown within Appendix 2.

#### Borrowing in Advance of Need

6.7 The Council has not borrowed in advance of need during the quarter ended 30th June 2016.

# 7. Debt Rescheduling

7.1 During the quarter ended 30th June 2016, no debt rescheduling was undertaken. Various borrowing opportunities are currently being explored with an ongoing review of the Council's treasury management position.

#### **8. Compliance with Treasury and Prudential Limits**

- 8.1 It is a statutory duty for the Council to determine and keep under review the affordable borrowing limits. The Council's approved Prudential and Treasury Indicators (affordability limits) are included in the approved TMSS.
- 8.2 During the financial year to date the Council has operated within the treasury and prudential indicators set out in the Council's Treasury Management Strategy Statement and in compliance with the Council's Treasury Management Practices. The Prudential and Treasury Indicators are shown in Appendix 4.

#### 9. Review of TM Activities

- 9.1 Financial markets will remain volatile in the midst of political and economic uncertainty. Financial Services continue to closely monitor the Council's borrowing position together with a potential movement in interest rates.
- 9.2 Affordability and the 'cost of carry' (the difference between long-term borrowing rates and short-term investment rates) remain important influences on the borrowing strategy and the Authority determines it cost effective in the short-term to use internal resources. However, the Council will not be able to sustain a temporary / internally borrowed position and will need to fix out more borrowing in the near future to fund town centre spend. In addition to this, the Council has a number of loans that will mature over the next 2-3 years at relatively high rates. Financial Services will again seek to replace these loans at lower rates as part of the process to optimise the Council's longer term borrowing position.
- 9.3 Ongoing work is being undertaken on other areas affecting capital financing including a review of the Council's BSF programme and the Council's LOBO's. Both these are complex areas and will be outlined in further detail through separate updates and reports.
- 9.4 The change to Minimum Revenue Provision (MRP) was implemented in 2015/16 and the impact on the budget monitoring position is reported in the Quarter 1 Corporate Financial Performance report.

#### 10. Benchmarking

- 10.1 The Council receives benchmarking information from Capita which compares investment performance against that of their other clients. This information has the added advantage of including risk weightings and allows comparison with other counterparties who are receiving the same investment advice. Quarterly information for June 2016 was not available at the time of writing this report but will be provided in due course.
- 10.2 Officers will continue to measure and manage its exposure to treasury management risks by using benchmarking data and other performance indicators.

# **APPENDICES**

- 1. Detailed Economic Commentary on Developments During Quarter Ended 30<sup>th</sup> June 2016
- 2. Detailed Commentary on Interest Rate Forecasts and Capita Asset Services' Forward View
- 3. Analysis of Investment Portfolio as at 30<sup>th</sup> June 2016
- 4. Prudential and Treasury Indicators as at 30<sup>th</sup> June 2016

# Detailed Economic Commentary on Developments during Quarter Ended 30<sup>th</sup> June 2016

- During the quarter ended 30 June 2016:
  - The UK voted to leave the EU;
  - The economic recovery lost some momentum ahead of the vote;
  - Growth remained highly dependent on consumer spending;
  - The jobs recovery slowed, but wage growth picked up;
  - Inflation remained stuck at very low levels;
  - Sharp fall in sterling following the referendum result;
  - Post-referendum uncertainty brought the prospect of a near-term rate cut onto the agenda;
  - Both the ECB and the Federal Reserve kept policy unchanged.
- The economic recovery lost a little momentum in the first three months of 2016. Business surveys suggested that activity slowed further in run up to the EU referendum.
- Industrial production rose by a monthly 2% in April which suggests that the sector may have pulled out of recession in the second quarter and construction output rose by a monthly 2.5%. Beyond the referendum, the first PMI survey conducted after the vote released on August 1st will provide an initial indication of the extent to which the vote to leave has affected activity. The first post-referendum official activity data are for industrial production, due to be released on August 9th.
- Consumers generally appear to have taken pre-referendum uncertainty in their stride, with household spending still the principal driver of economic growth. The pace of retail sales volumes growth has picked up, rising to a healthy annual rate of 6% in May. However, consumer confidence is likely to weaken following the referendum result.
- The labour market performed fairly well prior to the EU referendum too, with employment rising by 55,000 in the three months to April. Admittedly, this is below the strong rises seen last year, but some easing in the pace of the jobs recovery was always to be expected given how much slack has already been eroded. Indeed, the International Labour Organisation (ILO) unemployment rate fell to 5.0% in the three months to April, its lowest in over a decade.
- However, the labour market story hasn't been entirely positive. At least some of April's rise in pay growth was probably down to the imposition of the National Living Wage, so may not entirely be a reflection of a tighter labour market. And much of the rise in employment in the three months to April was driven by self-employment, which may reflect people struggling to find employee roles. In any case, employment growth may slow markedly in the next few months due to the disruption associated with the vote to leave the EU.
- Away from the labour market, inflation has been very subdued in the months preceding the EU referendum. CPI inflation has stood at just 0.3% every month so far this year, with the exception of March when Easter timing effects distorted the figures. But price pressures are likely to pick up in the months ahead. Around 80% of the difference between headline inflation and the Bank of England's 2% target is due to low food and energy price inflation. But the dampening influence of food and energy prices is set to wane as last year's sharp falls drop out of the annual comparison. What's more, sterling dropped by more than 8% following the UK's decision to leave the EU, leaving it around 14% below its mid-November peak. This should eventually feed through to higher inflation, which is expected to rise above the Bank of England's 2% target in the first half of part year.

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- Like the Bank of England, both the Federal Reserve in the United States and the ECB kept rates on hold during Q2. The financial market turmoil which followed the results of the UK's EU referendum could delay hikes even further. Meanwhile, we expect the ECB to respond to the economic damage generated by the UK's vote to leave the EU by accelerating the pace of its asset purchases and possibly with another small cut in interest rates.
- Finally, the FTSE 100 has now recovered the ground it lost following the UK's vote to leave the EU, and stands around 3% higher than at the start of Q2. But the multinational-heavy FTSE 100 has benefitted from sterling's collapse, which boosts the value of firms' overseas earnings. The FTSE 250, which better reflects the domestic economy, is down 5% since the start of the quarter. Meanwhile, 10-year bond yields have sunk to new record lows of just under 1% on the back of safe-haven demand.

### **Detailed Commentary on Interest Rate Forecasts and Capita Asset Services' Forward View**

#### **Post EU Referendum Interest Rate Review**

Our treasury management advisers, Capita Asset Services have provided us with the following update to their interest rate forecasts and PWLB rate forecasts.

	NOW	Sep-16	Dec-16	Mar-17	Jun-17	Sep-17	Dec-17	Mar-18	Jun-18	Sep-18	Dec-18	Mar-19	Jun-19
BANK RATE	0.50	0.25	0.25	0.25	0.25	0.25	0.25	0.25	0.50	0.50	0.50	0.50	0.50
3 month LIBID	0.50	0.30	0.30	0.30	0.30	0.30	0.40	0.50	0.50	0.60	0.60	0.60	0.60
6 month LIBID	0.55	0.50	0.50	0.50	0.50	0.60	0.60	0.70	0.70	0.70	0.70	0.70	0.70
12 month LIBID	0.75	0.60	0.60	0.60	0.60	0.70	0.80	0.90	0.90	0.90	0.90	0.90	0.90
5 yr PWLB	1.20	1.00	1.10	1.10	1.10	1.10	1.10	1.10	1.20	1.20	1.20	1.30	1.30
10 yr PWLB	1.80	1.60	1.60	1.60	1.70	1.70	1.70	1.70	1.80	1.80	1.80	1.80	1.90
25 yr PWLB	2.50	2.40	2.40	2.40	2.50	2.50	2.50	2.50	2.60	2.60	2.60	2.70	2.70
50 yr PWLB	2.20	2.20	2.20	2.20	2.30	2.30	2.30	2.30	2.40	2.40	2.40	2.50	2.50

- The outcome of the EU referendum has necessitated a review of interest rate forecast as the UK now faces a very different situation from what it was in prior to 23rd June 2016 both politically and economically.
- This also puts the Monetary Policy Committee (MPC), in a very difficult position in terms of knowing how much the vote for Brexit will impact the real economy. What most forecasters expect is that the first two quarters growth in 2016 of around +0.4% is likely to fall to zero in the second half of the year. However, after the initial shock, the economy may recover some momentum so Capital Economics are forecasting growth of 1.5% for 2017, (after average overall growth for 2016 of 1.5%), and then recovery back to 2.5% in 2018. The Governor of the Bank of England, Mark Carney, made clear that the MPC will consider cutting Bank Rate in the very near future but will also give consideration to using further quantitative easing (QE) purchasing of gilts, (and possibly other assets), as a means of providing further stimulus to economic growth by lowering borrowing rates.
- Capita's interest rate forecast shown above is based on a cut of Bank Rate of 0.25% in the current quarter. However, a further cut to zero or possibly 0.10% is not being ruled out. The first increase in Bank Rate does not then occur until quarter 2 2018 and the pace of increases thereafter has also been slowed down from previous forecasts. However, there are so many variables over this time period that it is very likely that these forecasts will be subject to significant updating as events evolve on both the political and economic scenes.
- Carney's comments last Friday on the possibility of further quantitative easing caused an immediate fall in gilt yields of around 25 37 basis points (bps) in gilts with a duration of 10 and 50 years, so it could be said that just the threat of further QE has already achieved a significant drop in gilt yields and so borrowing costs. This, arguably, means that the benefits of actually implementing further QE are reduced. PWLB rate forecasts have been revised downward to take account of these movements in gilt yields since the referendum which have fallen to all-time lows (with 2 year gilt yields even briefly turning negative!).
- However, Carney did make a strong point that it is not the role of the Bank of England to be the sole combatant in helping to stimulate growth of the UK economy and employment by using the monetary policy measures at its disposal. The Government has fiscal policy as a powerful tool to promote growth and it has various policy measures it could employ. Already the Chancellor of the Exchequer has said that the target of achieving a budget surplus in 2020 will need to be put back to avoid austerity measures creating an unwelcome headwind for arowth during the near future. In addition,

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there are already comments in the public arena around lowering corporation tax - from falling from 20% to 17% by 2020 to falling from 20% to 15% as a stimulus to stop corporates moving out of the UK and attracting corporates to come to the UK. Fiscal policy could also include cuts in income tax, national insurance, VAT etc to stimulate consumer demand in the economy: however, such cuts may impact on the size of the budget deficit.

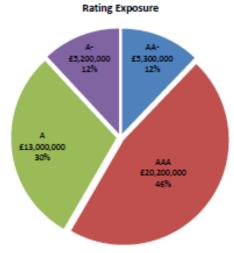
- In addition, the Government could take advantage of the plunge in gilt yields to borrow extra money to invest in infrastructure to improve the productivity of the UK economy.
- However, what will be vital will be to ensure that the UK retains the trust of international investors, both in terms of the fact that about 30% of all gilts are owned by overseas investors, who will want to be assured that the Government is not borrowing beyond the means of the economy to sustain the ability to pay interest and to repay the debt, and in terms of the value of sterling against other currencies. The current size of the balance of payments deficit of 6.9% of GDP is a major concern. The fall of 14% in the value of sterling since November 2015 will feed through eventually to stimulate demand for UK exports and to choke off imports into the UK by making home made goods and services more competitive. However, this will take time to feed through into reducing the size of this deficit.
- What will make the decision making of the MPC more difficult in the next few years is that the fall in the value of sterling will feed through over the next 3-4 years into the economy and cause an increase in inflation. Manufacturers and service providers could absorb some of the extra costs from the increased cost of imports of materials etc, or could increase productivity to offset extra costs, so there is considerable uncertainty about the timing and size of this feedthrough into inflation. Capital Economics have revised their interest rate forecast for inflation as follows: 2016 0.6%; 2017 2.2% (was 1.5%); 2018 2.8% (was 2.1%). The MPC's target for CPI inflation is 2% but in the past they have looked through temporary spikes of imported inflation on the basis that they will drop out of the calculation of CPI after 12 months. So it is by no means certain that the MPC will, or will not, take action to counter such a rise in inflation.
- Apart from the uncertainties already explained above, downside risks to current forecasts for UK gilt yields and PWLB rates currently include:
  - Emerging country economies, currencies and corporates destabilised by falling commodity prices and / or Fed. rate increases, causing a further flight to safe havens (bonds).
  - o Geopolitical risks in Europe, the Middle East and Asia, increasing safe haven flows.
  - o UK economic growth and increases in inflation are weaker than we currently anticipate.
  - Weak growth or recession in the UK's main trading partners the EU and US.
  - A resurgence of the Eurozone sovereign debt crisis.
  - Recapitalisation of European banks requiring more government financial support.
  - o Monetary policy action failing to stimulate sustainable growth and combat the threat of deflation in western economies, especially the Eurozone and Japan.
- The potential for upside risks to current forecasts for UK gilt yields and PWLB rates, especially for longer term PWLB rates include: -
  - The pace and timing of increases in the Fed. funds rate causing a fundamental reassessment by investors of the relative risks of holding bonds as opposed to equities and leading to a major flight from bonds to equities.
  - UK inflation returning to significantly higher levels than in the wider EU and US, causing an increase in the inflation premium inherent to gilt yields.

# Analysis of Investment Portfolio as at 30<sup>th</sup> June 2016

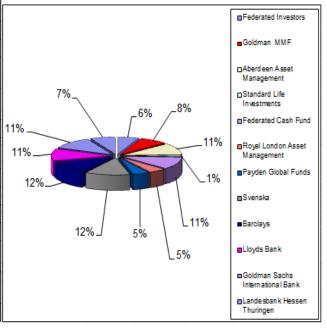
Borrower	Principal (£)	Interest Rate	Start Date	Maturity Date	Lowest Long Term Rating	Historic Risk of Default
MMF Federated Investors (UK)	2,500,000	0.46%		MMF	AAA	0.000%
MMF Aberdeen	4,800,000	0.48%		MMF	AAA	0.000%
MMF Goldman Sachs	3,400,000	0.46%		MMF	AAA	0.000%
MMF Standard Life	500,000	0.53%		MMF	AAA	0.000%
Barclays Bank Plc	5,200,000	0.50%		Call	A-	0.000%
Svenska Handelsbanken AB	5,300,000	0.45%		Call	AA-	0.000%
EMMF Federated Sterling Cash Plus Fund	5,000,000	0.63%		EMMF	AAA	0.000%
EMMF Royal London Asset Management Cash Plus	2,000,000	0.62%		EMMF	AAA	0.000%
EMMF Payden Sterling Reserve Fund	2,000,000	0.97%		EMMF	AAA	0.000%
Lloyds Bank Plc	5,000,000	1.00%	20/08/2015	22/08/2016	A	0.009%
Goldman Sachs International Bank	5,000,000	0.75%	02/06/2016	02/12/2016	A	0.026%
Landesbank Hessen-Thueringen Girozentrale (Helaba)	3,000,000	0.80%	07/06/2016	07/03/2017	Α	0.042%
Total Investments	£43,700,000	0.63%				0.007%

# 12%

Counterparty Rating	£	%	
AAAmmf	20,200,000	46%	
AA-	5,300,000	12%	
A	5,200,000	12%	
A-	13,000,000	30%	
TOTAL	43,700,000	100%	



Investments by			
Counterparty	£	Туре	%
Federated Investors	2,500,000	MMF	6%
Goldman MMF	3,400,000	MMF	8%
Aberdeen Asset			
Management	4,800,000	MMF	11%
Standard Life			
Investments	500,000	MMF	1%
Federated Cash Fund	5,000,000	Short Duration	11%
Royal London Asset			
Management	2,000,000	Short Duration	5%
Payden Global Funds	2,000,000	Short Duration	5%
Svenska	5,300,000	Non-UK Bank	12%
Barclays	5,200,000	UK Bank	12%
Lloyds Bank	5,000,000	UK Bank	11%
Goldman Sachs			
International Bank	5,000,000	UK Bank	11%
Landesbank Hessen			
Thuringen	3,000,000	Non-UK Bank	7%
TOTAL	43,700,000		100%



# Prudential and Treasury Indicators as at 30<sup>th</sup> June 2016

Prudential Indicators	Limit for 2016/17 £'000	Actual at 30/06/2016 £'000	Compliance with Indicator
Maximum debt compared to Authorised Limit	961.000	787.632	Yes
Average debt compared to Operational Boundary	931.000	782.329	Yes

Maturity structure of fixed rate borrowing - upper and lower limits	Upper Limit (%)	Lower Limit (%)	Actual Fixed Borrowing 30/06/16 £'000	% Fixed Borrowing at 30/06/16	Compliance with Indicator
Under 12 months	50	0	132.328	30%	Yes
12 months to 2 years	25	0	4.358	1%	Yes
2 years to 5 years	25	0	16.281	4%	Yes
5 years to 10 years	25	0	49.819	11%	Yes
10 years to 20 years	75	0	33.125	7%	Yes
20 years to 30 years	75	0	25.500	6%	Yes
30 years to 40 years	75	0	77.400	17%	Yes
40 years to 50 years	75	0	106.030	24%	Yes

Prudential Indicators	Limit for 2016/17 (%)	Actual at 30/06/2016 (%)	Compliance with Indicator
Upper limit of fixed interest rates based on net debt	90%	90%	Yes
Upper limit of variable interest rates based on net debt	25%	10%	Yes
Prudential Indicators	Limit for 2016/17 £'000	Actual at 30/06/2016 £'000	Compliance with Indicator
Upper limit for principal sums invested over 364 days	20.000	0	Yes



#### BARNSLEY METROPOLITAN BOROUGH COUNCIL

This matter is not a Key Decision within the Council's definition and has not been included in the relevant Forward Plan.

Report of the Director of Human Resources, Performance & Communications

### ENTERPRISE ACT 2016 - REPAYMENT OF PUBLIC SECTOR EXIT PAYMENTS

# 1. Purpose of report

1.1 The purpose of this report is to apprise Cabinet of the contents of the Small Business Enterprise and Employment Act 2015, its implications in respect of the Repayment of Public Sector Exit Payments regulation and to seek agreement in principle to establish an internal waiver process to deal with this regulation.

### 2. Recommendations

- 2.1 That Members note the contents of the report and agree in principle to the establishment of an internal waiver process in regard to Repayment of Exit Payments by former Council employees.
- 2.2 That a further Cabinet Report is submitted should the Treasury Regulations differ from the advice received from the Local Government Association on the indicative regulations to be applied to the waiver process to ensure that the Council complies with the legislation.

### 3. Introduction

3.1 In Autumn 2015 the Government announced that it had decided to press ahead with further proposals to modernise the terms and conditions of public sector workers by taking forward targeted reforms in areas where the public sector has more generous rights than most of the private sector. Additionally, these reforms are intended to assist in rebalancing the public finances, with the Government focused on delivering maximum value for taxpayers.

As part of this, the Government commenced consultations on a number of issues related to public sector exit payments and these were later confirmed in the Enterprise Act. The Act includes a clause whereby employees earning over £80K who receive an exit payment upon leaving employment and then

subsequently return within 12 months to the public sector are obliged to repay these monies to their the former employer. There is a tapering of payment amount to be recovered during the 12 month period. As a reference point in the Council this would apply to staff on Grade 17 and above.

- 3.2 The following 'exit payments' detailed below are those which are included in payments to be recovered:
  - Redundancy payments
  - Payments on voluntary exits
  - Pension strain costs
  - Severance or ex-gratia payments
  - Pay in lieu of notice
- 3.3 Excluded from the Governments proposal are ill health payments, compensation payments in respect of death or injury attributable to the employment and any payments following litigation from unfair dismissal or breach of contract.
- 3.4 There is already a Council policy in place namely the 'Pay Policy' that restricts former Council employees and other former public sector employees who are in receipt of exit payments from returning to the Council either in an employed capacity or as a consultant or agency worker. In these circumstances a return to the Council is only permitted in exceptional circumstances and it has been clearly identified that the individual has specialist skills or knowledge that are vital to the success of the organisation or where recruitment to the post/role has proved especially problematic.
- 3.5 Employees who meet the criteria contained within the Act (i.e. earnings of 80K and above) and who are made redundant by the Council may wish to seek alternative employment with other public sector employers. The introduction of a waiver will remove the barrier to employment that the repayment of exit payments may bring.

### 4. Proposal and justification

4.1 The Enterprise Act provides an option for Councils to apply a waiver process to the Repayment of Exit Payments regulation however further HM Treasury Regulations have yet to be published which will detail fully the circumstances when a waiver can be applied. On the assumption that this provision remains as advised by the Local Government Association, then it is proposed to utilise the waiver in respect of the Repayment of Exit Payments element of the legislation.

In terms of the recovery of exit payments the waiver will be utilised as detailed above. A further Cabinet Report will be submitted should the Regulations, when published, differ from those anticipated. It is likely that this waiver would be used very rarely as the number of cases where the criteria for repayment will apply would be extremely small.

This waiver will only apply to former Barnsley Council employees and cannot be extended to former employees of other public sector organisations.

# 5. Consideration of alternative approaches

5.1 An alternative option would be to not agree to the introduction of a waiver but this could be detrimental to former employees who wish to secure employment within the public sector as they would be required to repay exit payments made as a result of being made redundant.

### 6. Financial implications

6.1 There are no direct costs implications arsing from this report.

### 7. <u>Employee implications</u>

7.1 Council employees will be advised of this provision within the Enterprise Act and the utilisation of a waiver in respect of the repayment of exit payments should they return to public sector employment.

### 8. Consultations

8.1 Consultations have taken place with the Senior Management Team and recognised Trade Unions who support this approach.

### 9. Risk management issues

9.1 No issues are anticipated in respect of this report.

### 10. Promoting equality, diversity, and social inclusion

10.1 The waiver will be applied fairly and consistently across the Council's workforce where the criteria are met.

### 11. Glossary

n/a

### 12. List of appendices

N/A

### 13. Background papers

13.1 Contained in working files in Human Resources and are available for inspection.

Financial Implications / Consultation .....

Consultation (To be signed by senior Financial Services officer where no financial implications)

#### BARNSLEY METROPOLITAN BOROUGH COUNCIL

This matter is a Key Decision within the Council's definition and has been included in the relevant Forward Plan

Report of the Director of Finance, Assets & IT

### Proposed Sale by the Council as Trustee of the North & South Lodges Locke Park

### 1. Purpose of Report

1.1 To consider the sale of the North Lodge and the South Lodge ("the lodges") shown edged black on the attached plans, which are situated within the curtilage of Locke Park ("the park") by the Council as Trustee of Locke Park by most appropriate means on a long leasehold basis, in order to achieve best value.

### 2. Recommendations

It is recommended that Cabinet recommends to Council;-

- 2.1 That subject to consultation with the Charity Commission and the statutory procedures under the Charities Act 2011 being complied with, the Council in its capacity as Trustee of Locke Park approves the sale of the North Lodge and the South Lodge shown edged black on the attached plans.
- 2.2 That the Director of Finance, Assets and IT on behalf of the Council as Trustee dispose of the North Lodge and the South Lodge by most appropriate means as recommended by an independent surveyor acting on behalf of the Council as Trustee, to achieve best value.
- 2.3 That the Director of Legal and Governance is given delegated authority to address any representations made by the general public to the proposal on behalf of the Council as Trustee and to conclude the necessary legal documentation relating to the disposal of the properties.
- 2.4 That the Director of Legal and Governance is given delegated authority to seek the consent of the Charity Commission to use the proceeds of sale in accordance with the Trust's Governing Documents with such monies being applied towards improvements for the benefit of the remainder of the park, and that until concluded that the Council as Trustee holds the capital receipt on trust.
- 2.5 That once settled and consent of the Charity Commission is obtained, approval is sought for the delegated authority to be granted to the Service Director Stronger, Safer & Healthier Communities (Park Services) to use the proceeds in accordance with the requirements and any directions made by the Charity Commission.

### 3. Introduction

- 3.1 The Council is Trustee of Locke Park by virtue of a Trust Deed which contains several freehold conveyances dated 7 January 1863, 20 August 1874, 9 October 1874 and 31 December 1914 ("the Trust Deed"). There is also a small part of the park with no formal title deed.
- 3.2 The Trust Deed specifies that the park is to be laid out as recreation or pleasure grounds for the benefit of the inhabitants of Barnsley and for the social wellbeing and recreation of those people.
- 3.3 The Park includes a number of properties within its boundaries, including the two lodges. In the past the lodges were occupied as residential premises, although this use ceased in September 2013 in respect of the North Lodge and May 2015 for the South Lodge. Since then the two lodges have been shuttered up for security purposes and have remained vacant.

### 4. Proposal and Justification

- 4.1 It is proposed that, subject to consultation with the Charity Commission and the procedures under the Charities Act being adhered to (and this includes giving public notice of the proposal and inviting representations), the Council as Trustee, grants consent to the disposal of the lodges. The proceeds will be held by the Council as Trustee on trust and the receipts will be applied in accordance with a direction given by the Charity Commission. It is anticipated that the Charity Commission will direct that these proceeds must be applied towards future improvements or maintenance in the Park in accordance with the Trust Deed.
- 4.2 If the Council as Trustee approves the sale of the lodges, it will be necessary for public notices to be put in a local newspaper and public representations will be invited for the period of one month from the date of publication. It is considered that the proposal will not result in any material change in or detriment to the use of the Park. It is also proposed that there be delegated to the Director of Legal and Governance the function of addressing any representations received to the proposed disposals and subject thereto, entering into the necessary legal documentation to give effect to the proposal.
- 4.3 The sale of the lodges will bring the properties back into use and should see them improved and used for residential purposes once again. It will also remove a health and safety risk for the Council as well as removing an ongoing maintenance, repair and security liability for the Council.

### 5. Consideration of Alternative Approaches

5.1 If approval is not granted, the Council as Trustee will remain responsible for the properties. Until the Council as Trustee identifies funding to bring the lodges into a

- decent state of repair and available for letting the properties would remain empty and shuttered up and probably continue to deteriorate.
- 5.2 The budget costs for works on the lodges in respect of repairs, security and standing charges in 2015 amounted to £27,000. If available to let the properties would require active management and have a potential rental income in the region of £450 £550 per month. However to achieve this sort of rental the Council would have to refurbish and improve the lodges, which would be an additional cost to the Council.
- 5.3 There is an obvious need to bring these properties back into use as they cannot remain shuttered up and vacant indefinitely. Not only do they look unsightly, in their current state they are attracting a degree of interest from local youths, which is leading to some incidents of anti-social behaviour.
- 5.4 The fact that the lodges are Grade 2 listed buildings would in reality remove the possibility of the Council as Trustee considering demolishing the lodges and incorporating the sites within the park. It is highly unlikely that such consents would be forthcoming in any event. In addition there would be a substantial cost to such an approach, even if it were possible. Also if demolished, the Trust would lose the possibility of any future potential income being generated from the sites and therefore this is not considered best value.

### 6. <u>Local Area Implications</u>

- 6.1 By granting consent to the disposal any improvements made to the lodges by the purchasers will enhance the surrounding environment and remove a potential attraction for vandalism and anti-social behaviour. When fit for occupation a further housing opportunity in the Locke Park area will have been created.
- Once the lodges have been sold the capital receipts received by the Council as Trustee can be used to support maintenance, improvements and repairs for the benefit of the Park and consequently, the local community.

### 7. Compatibility with European Convention on Human Rights

7.1 There are no issues arising as a result of this report.

### 8. Promoting Equality and Diversity and Social Inclusion

8.1 There are no issues arising as a result of this report.

### 9. Reduction of Crime and Disorder

9.1 In investigating the options set out in this report, the Council's duties under section 17 of the Crime and Disorder Act have been considered.

### 10. Conservation of Biodiversity

10.1 There are no issues arising as a result of this report.

### 11. Risk Management Issues, including Health and Safety

11.1 The sale of the lodges will enable the purchasers to bring back into use empty properties and once occupied they will be less of a danger in terms of health and safety. On disposal the health and safety management of the properties will pass onto the purchasers.

# 12. <u>Financial Implications</u>

- 12.1 The sale of the lodges will generate a capital receipt in the region of £265,000. The estimated sale value of the lodges being as follows: -
  - North Lodge being £135,000
  - South Lodge is £130,000.

This money will be held on Trust and applied in accordance with the directions made by the Charity Commission.

- 12.2 The intention is that the Council as Trustee will apply its sale proceeds towards improvements within the remainder of the park but the Charity Commission will need to approve this proposal.
- 12.3 The purchasers will pay the Council's reasonable professional costs involved in the drafting and completion of the leasehold sale as is normal practice.
- 12.4 There are no VAT implications arising as a result of this report.
- 12.5 The financial implications are shown in the attached Appendix A.

### 13. **Employee Implications**

13.1 There are no implications arising from this report.

### 14. Glossary

14.1 Not Applicable

### 15. List of Appendices

- 15.1 Appendix A Financial Implications.
- 15.2 Appendix B Site Plans

16.	Background Papers
16.1	Correspondence regarding this matter is held on the files in Asset Management – not available for inspection contains exempt information.

Office Contact Tim Hartley Telephone No 774615 Date 10 August 2016

### Proposed Sale by the Council as Trustee of the North & South Lodges Locke Park

### **Annex - Consultations**

- (a) **Financial Implications** The Financial Service Manager and the Insurance and Taxation Manager have been consulted on behalf of the Director Finance, Assets & Information Services and details are given in item 12 of the report.
- (b) **Employee Implications** Not Applicable
- (c) Legal Implications The Director of Legal and Governance will ensure compliance with the statutory procedure under the Charities Act 2011 and that the Charity Commission is consulted on the proposals and any necessary consent obtained. In addition the Director of Legal and Governance will address any representations made by the general public to the proposal on behalf of the Council as Trustee and will conclude the necessary legal documentation relating to the disposal of the land. The Director of Legal and Governance will ensure the Council as Trustee holds the capital receipt on trust until a direction is given by the Charity Commission as to its application.
- (d) **Policy Implications** Not Applicable
- (e) **ICT Implications** Not Applicable
- (f) **Local Members** Local Members have been sent a copy of this report for comment and information.
- (g) **Health and Safety Considerations** The proposals in this report will be carried out giving full consideration to current Health and Safety Legislation
- (h) **Property Implications** This report has been prepared by the Head of Asset Management, Assets Business Unit on behalf of the Council.
- (i) **Implications for Other Services** This report has been circulated for comment to officers in the Stronger, Safer & Healthier Communities (Park Services) Directorate.
- (j) **Implications for Service Users** The implications of this report to service users is that the on-going maintenance of the park will be supported by the sales and two empty properties will be brought back into use.
- (k) **Communications Implications** None

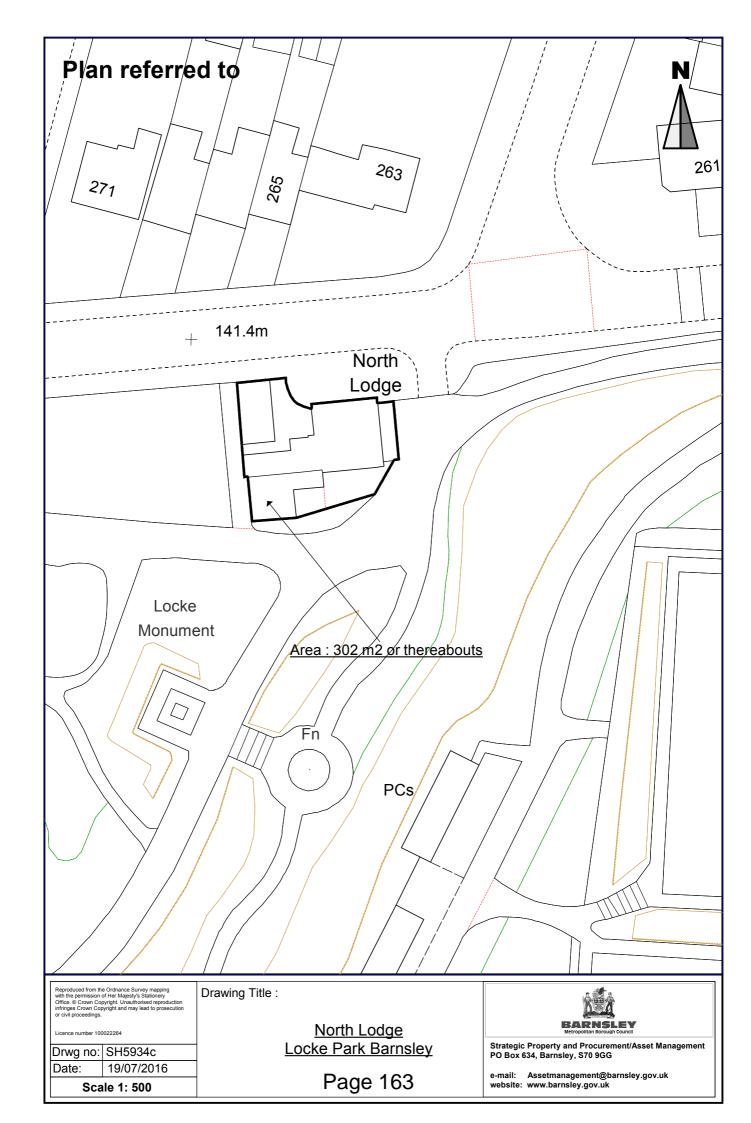
# Report of the Director of Finance, Assets & Information Technology

# FINANCIAL IMPLICATIONS

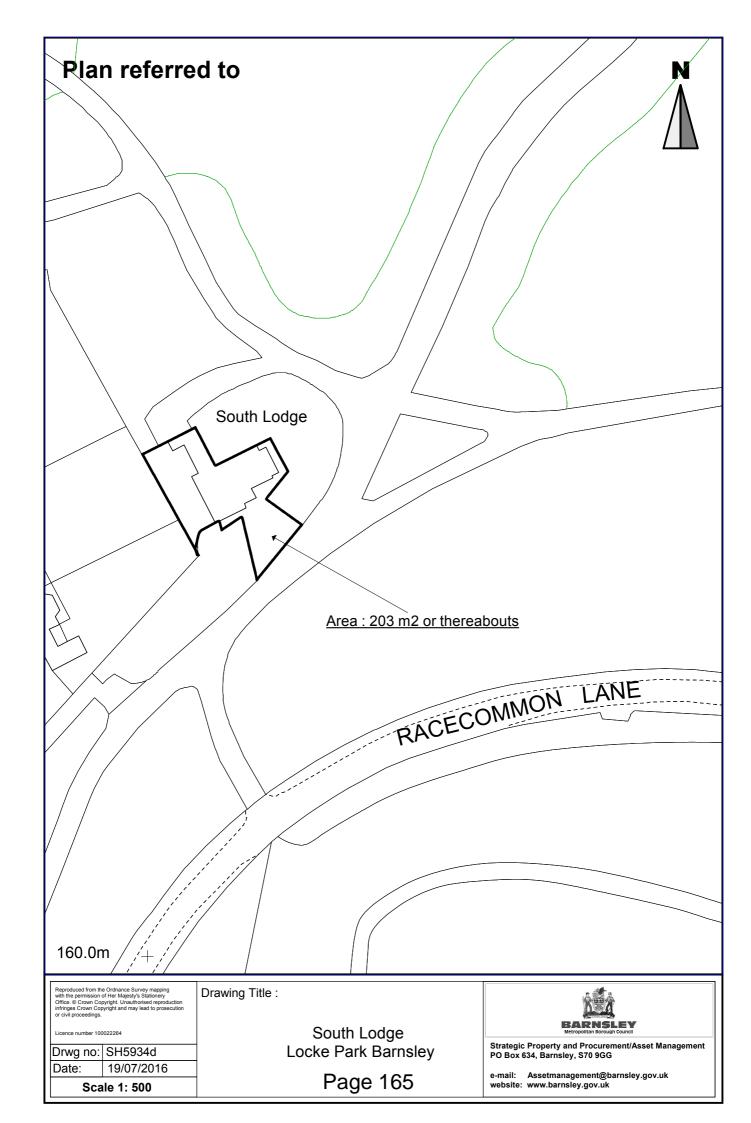
# The Sale of North & South Lodges at Locke Park

i) <u>Capital Expenditure</u>	2016/17 £	2017/18 £	2018/19 £	Total £
Capital Receipt	-265,000			-265,000
	-265,000	0	0	-265,000
To be financed from:  The capital receipt will be earmarked on behalf of the projects at Locke Park	Trust for reinv	vestment back	c into future	
Overall Impact	-265,000	0	0	-265,000
ii) Revenue Effects  Expenditure	2016/17 (£)	2017/18 (£)	2018/19 (£)	2019/20 (£)
-	0	0	0	0
To be financed from:				
-	0	0	0	0
Overall Impact =	0	0	0	0
Agreed by:			the Director of	· · · · · · · · · · · · · · · · · · ·











### BARNSLEY METROPOLITAN BOROUGH COUNCIL

This matter is a Key Decision within the Council's definition and has been included in the relevant Forward Plan

Report of the Director of Finance, Assets and IT

### SALE OF LAND AT KING STREET ELSECAR BARNSLEY

### 1. Purpose of Report

1.1 To approve the disposal of the surplus land at King Street Elsecar shown edged black on the attached plan to DJ Atkinson Construction, by way of a conditional contract, which will be subject to satisfactory planning consent being achieved for a proposed residential redevelopment of the site.

### 2. Recommendations

- 2.1 That the Director of Finance, Assets and IT be authorised to exchange conditional contracts on the sale to DJ Atkinson Construction immediately.
- 2.2 That the Head of Service, Assets be authorised to finalise the heads of terms and contract details for the proposed disposal.
- 2.3 That the Director of Legal & Governance be authorised to complete the sale of the site to DJ Atkinson Construction.

### 3. Introduction

- 3.1 Following an unsuccessful informal tendering exercise in 2014, the Council has been in negotiations with DJ Atkinson Construction with a view to them acquiring the vacant land at King Street Elsecar, shown edged black on the attached plan.
- 3.2 DJ Atkinson Construction propose, subject to obtaining satisfactory planning consent to acquire the land at King Street with a view to developing it for a scheme of around 30 affordable housing units.
- 3.3 Once the development has been completed the houses will be transferred to a registered social housing provider for affordable housing provision.
- 3.3 The negotiations are now at an advanced stage and a purchase price has been agreed, subject to obtaining satisfactory planning consent and Council approval. To this end the proposed purchaser is now liaising with the Council's planning officers in respect of their proposals for the site and a planning application has been submitted

### 4. **Proposal and Justification**

- 4.1 It is proposed to enter into a conditional contract with DJ Atkinson Construction. The purchase of the site will be conditional on them obtaining satisfactory planning consent for a residential development of the land.
- 4.2 The site has previously had outline planning consent for residential development, which has now expired. Therefore obtaining planning consent for the proposed development should not be problematic, subject to agreeing the finer detail such as site layout etc.
- 4.3 Subject to obtaining satisfactory planning consent the land will be developed for a scheme of affordable housing units. There is an ongoing need to increase the supply of affordable housing in Barnsley to redress the imbalance between supply and demand and bringing forward this land will go some way towards helping to redress this imbalance.
- 4.3 Aside from producing a capital receipt for the Council, the sale of this land will see the redevelopment of Council owned land that is currently vacant and surplus to requirements. This will bring the site back into use and create inward investment within the Borough, providing much needed affordable housing for the residents of Barnsley.
- 4.4 The purchase price for the land is considered to be in line with the land's market value (see Financial Implications below) and in excess of the usual rate per unit applied for the sale of affordable housing sales of £5,000 per unit.
- 4.5 The sale of this land will also remove a maintenance liability for the Council as it has been subject to incidents of fly-tipping in the past.

### 5. Consideration of Alternative Approaches

- 5.1 The initial informal tendering exercise was unsuccessful and retendering the site would result in addition costs to the Council. Even if a successful outcome were to be obtained as a result of a new informal tendering exercise being undertaken, there is no guarantee that any offers received would be in excess of the purchase price currently agreed with DJ Atkinson Construction.
- 5.2 Leaving the land vacant for any length of time is not an option as it would continue to be an ongoing maintenance liability for the Council.

### 6. <u>Local Area Implications</u>

6.1 The redevelopment of the site for residential use will provide the local area with a wider choice of house type and housing tenure. It will increase the number of new affordable housing units to meet the housing needs of local people.

### 7. Compatibility with European Convention on Human Rights

7.1 There are no issues arising as a result of this report.

### 8. **Promoting Equality and Diversity and Social Inclusion**

8.1 This proposal will improve and increase the housing accommodation on offer for the residents of the Borough.

### 9. Reduction of Crime and Disorder

9.1 In investigating the options set out in this report, the Council's duties under Section 17 of the Crime and Disorder Act have been considered.

### 10. Conservation of Biodiversity

10.1 There are no issues arising as a result of this report. Any consultation in respect of this will be considered as part of the planning application process.

### 11. Risk Management Issues, including Health and Safety

- 11.1 The land is a cleared site and although there is no risk attributable to empty buildings the cleared site brings its own risks.
- 11.2 As previously stated leaving the land vacant for any length of time creates a potential ongoing maintenance and / or security liability for the Council in terms of cleaning up any fly tipping that may occur on the land.
- 11.3 On disposal the health and safety management of the land will pass onto the purchasers.

### 12. Financial Implications

- 12.1 The sale of the land will generate a capital receipt of £250,000.
- 12.2 The purchaser will pay the Council's reasonable professional costs involved in the transaction as is normal practice.
- 12.3 There are no VAT implications arising as a result of this report.
- 12.4 The financial implications are shown in the attached Appendix A.

### 13. Employee Implications

13.1 There are no issues arising as a result of this report.

### 14. Glossary

14.1 Not Applicable

### 15. <u>List of Appendices</u>

- 15.1 Appendix A Financial Implications.
- 15.2 Appendix B Site Plan

# 16. Background Papers

16.1 Correspondence regarding this matter is held on the files in Asset Management – not available for inspection contains exempt information

**Office Contact Tim Hartley** 

**Telephone No 774615** 

Date 10 August 2016

### SALE OF LAND AT KING STREET ELSECAR BARNSLEY

### **Annex - Consultations**

- (a) **Financial Implications** The Financial Service Manager and the Insurance and Taxation Manager have been consulted on behalf of the Director Finance, Assets & Information Services and details are given in item 12 of the report.
- (b) **Employee Implications** Not Applicable.
- (c) **Legal Implications** The Director of Legal and Governance will draft the necessary conditional contract documentation and subject to approval, exchange contracts. Following confirmation that the contract has become unconditional he will complete the sale of the land.
- (d) **Policy Implications** The proposed sale of the site is in line with the Council's Asset Disposal programme.
- (e) **ICT Implications** Not Applicable.
- (f) **Local Members** Local Members have been sent a copy of this report for comment and information.
- (g) **Health and Safety Considerations** The proposals in this report will be carried out giving full consideration to current Health and Safety Legislation.
- (h) **Property Implications** This report has been prepared by the Head of Asset Management Assets Business Unit on behalf of the Council.
- (i) **Implications for Other Services** This report has been circulated for comment to officers in the appropriate service Directorates.
- (i) Implications for Service Users Not Applicable.
- (k) **Communications Implications** None.



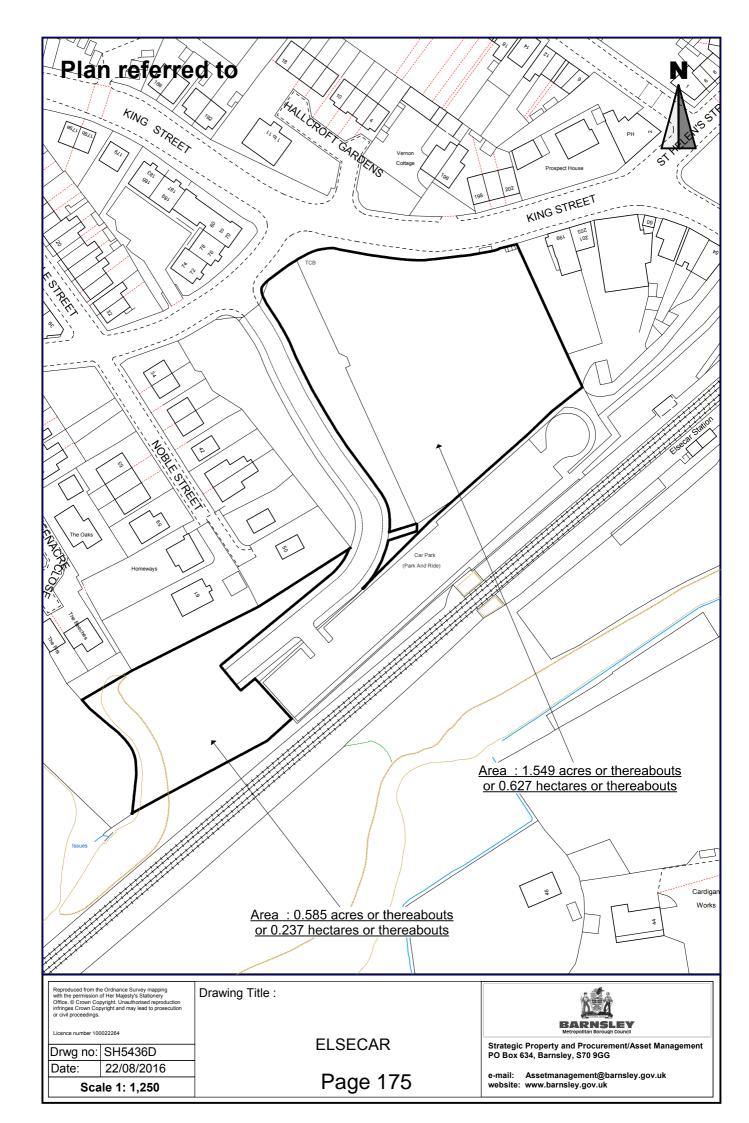
# Report of the Director of Finance, Assets & Information Technology

# FINANCIAL IMPLICATIONS

# Disposal of Land at King Street Elsecar

i) <u>Capital Expenditure</u>	201 <u>6/17</u> £	2017/18 £	2018/19 £	<u>Total</u> £
Capital Receipt	-250,000			-250,000
	-250,000	0	0	-250,000
To be financed from:  The capital receipt will be pooled corporately to be con  Medium Term Financial Strategy.	nsidered as pa	urt of the Auth	nority's	
Overall Impact	-250,000	0	0	-250,000
ii) Revenue Effects  Expenditure	2016/17 (£)	2017/18 (£)	2018/19 (£)	2019/20 (£)
To be financed from:	0	0	0	0
_	0	0	0	0
Overall Impact =	0	0	0	0
Agreed by:		On behalf of t Assets & Inf	he Director o	f Finance,







#### BARNSLEY METROPOLITAN BOROUGH COUNCIL

This matter is not a Key Decision within the Council's definition and has not been included in the relevant Forward Plan

Report of the Executive Director (People) to Cabinet

(24th August 2016)

Recommended Contracting and Partnership Arrangements – Adult Social Care & South West Yorkshire Partnership Foundation Trust

### 1.0. Purpose of the Report

To set out the historic contracting and partnership arrangements between Adults & Communities and SWYPFT which now require review and to propose new arrangements in keeping with Future Council objectives.

### 2.0. Recommendations

- 2.1. For Cabinet to agree to the proposal to move the specified service elements (Community Equipment Service, Equipment, Adaptation and Sensory Impairment Service and Recovery College) to the CCG SWYPFT contract, added to the Associate Commissioner element of that contract, as is the case with integrated and joint funded children's services.
- 2.2. For Cabinet to acknowledge the work that has begun to review the staff management agreements and duties and outcomes expected in relation to mental health duties discharged by adult social care social workers working in integrated teams with health staff in SWYPFT, the outcome of this review will form the basis of a new section 75 agreement between BMBC and SWYPFT.

### 3.0. Introduction (or Background to the Report)

- 3.1. Within the scope of adult services commissioned by the Adult Joint Commissioning team there are a number of services that are now provided by SWYPFT, that are jointly funded by both Barnsley Metropolitan Council (BMBC) and Barnsley Clinical Commissioning Group (BCCG)
- 3.2. Within the adult assessment and care management function there is adult social care statutory services for people with mental health needs that are discharged through BMBC employed social workers who work as part of SWYPFT mental health services.
- 3.3. In the past there was a section 75 agreement in place that covered all the funding and staff management arrangements. This agreement is now out of date.
- 3.4. With structural changes in the NHS from 2011/12 (PCT provider arm moved to SWYPFT as part of Transforming Community Services policy in 2011/12 and the PCT was dissolved and the CCG came into being in 2013), the then

Partnership Director put in place a BMBC – SWYPFT contract for the elements of service and funding referred to in 3.1 & 3.2 above.

- 3.5. The contract is now out of date and on review, contains funding for staff that would sit better in a section 75 agreement.
- 3.6. Integrated joint funded (BMBC & BCCG) services for children and young people, commissioned by Head of Joint Commissioning, Governance & Partnerships, are already part of the CCG SWYPFT contract with BMBC as Associate to that contract and the financial contribution being in the region of £220k.
- 3.7. It is understood that Public Health in the Place Directorate will have a small amount of contracted spend remaining with SWYPFT for some public health delivery (walk well schemes) once the 0-19 service is brought into the council later this year. These services are not joint funded with Barnsley CCG.

### 4.0. Consultation with BMBC legal

- 4.1. Following consultation with BMBC legal colleague, their view is that there is no reason why the council should not become an associate of the CCG SWYPFT contract for these integrated and joint funded service elements.
- 4.2. The recommendation from legal is to move to become an associate from 1st April 2017 unless there is an option for the CCG to vary the contract to include BMBC earlier.
- 4.3. The NHS standard contract is a one year contract that is renegotiated and renewed each year.
- 4.4. Becoming an associate to the CCG SWYPFT contract would cover the cocommissioning agreement, the funding element from BMBC to SWYPFT and the delivery back to BMBC according to the service specifications, the review and monitoring of which is currently the responsibility of the adult joint commissioning team, in conjunction with the CCG contracts team, on behalf of both BMBC and BCCG.
- 4.5. It is also the view of legal that the arrangements in relation to BMBC Mental Health Social Workers that are working in SWYPFT do require a refreshed Section 75 agreement.

### 5.0. Consideration of Alternative Approaches

5.1. Adult Joint Commissioning to put in place a new separate contract for the integrated and joint funded service elements and manage the contract with SWYPFT separately to the CCG.

Advantages: none

<u>Disadvantages</u>: capacity required to deliver and manage a separate contract, duplication of effort, extra work for SWYPFT.

5.2. Adult service elements to be contracted for with SWYPFT as part of another contract held by the council for SWYPFT services (ie Public Health).

<u>Advantages</u>: one council SWYPFT contract that wraps up the different services and funding and allows for streamlined contract management arrangements

<u>Disadvantages</u>: There is greater alignment with CCG commissioned services as these are integrated and joint funded than public health commissioned ones which are council funding only.

5.3. Do nothing. <u>Advantages:</u> non <u>Disadvantages:</u> risks to BMBC and SWYPFT of not having clear and up to date contract.

### 6.0. Proposal and Justification

- 6.1. Specified service elements (Community Equipment Service, Equipment, Adaptation and Sensory Impairment Service and Recovery College) to be moved into the CCG SWYPFT contract, added to the Associate Commissioner element of that contract, as is the case with integrated and joint funded children's services.
- 6.2. Mental Health duties discharged by adult social care social workers working in integrated teams with health staff in SWYPFT require review to clarify the staff management agreements and duties, line management responsibilities, expected outcomes and accountabilities for and assurances of BMBC statutory duties being met. The review will be undertaken by the Service Director, Adult Social Care and Health, and the Head of Service, Mental health, Disabilities and Professional Support and the outcome shared with SWYPFT senior managers in order to reach an agreement.
- 6.3. Once 6.2 is completed input will be required from legal services to draft a suitable S75 agreement to cover the arrangements.

### 7.0. Financial Implications

- 7.1. There are no financial implications to the Council arising from the proposal to move the Community Equipment service and Equipment / Adaptations team into the CCG / SWYPFT contract (as an 'associate commissioner' to that contract). The value of the Council's contribution to SWYPFT for 2016/17 in relation to the above service is £543,600. No efficiency reduction has been applied in 2016/17 nor is there a requirement to apply NHS planning guidance / tariff uplift to the contract value.
- 7.2. It is envisaged that the Council's integrated provision with SWYPFT for community mental health (assessment & care) would be managed under a s75 agreement. A review of the staff management arrangements, duties and outcomes will take place to inform the finalisation of the s75 agreement. The contract value for the Council's mental health provision is £1.567m (and includes the £167k efficiency savings approved for 2016/17). However this value is inclusive of £0.221k costs relating to the Community Recovery College which is expected would be managed within the CCG/SWYPFT contract instead (subject to confirmation of the actual value).

### 8.0. Consideration of Risks

- 8.1. The risks of not having appropriate contract and partnership agreements in place includes reduced clarity and control over council statutory duties and adult social care budget; lack of up to date and appropriate contractual agreement in the event of dispute between the parties; reputational risk to the council.
- 8.2. It is unclear at this stage what the contractual implications may be if Barnsley CCG became an Accountable Care Organisation, however there would be opportunities to review and revise the contracting arrangements between BMBC and SWYPFT in the future in the event of any change.

### 10. Consultations

BMBC Legal – Tim Hoskin
Finance – Joshua Amahwe
CCG Contracts team – Paul Harding & Amanda Capper

SWYPFT – Contracts Manager and Chief Finance Officer – Les Peel & Mark Johnson

Head of Service, Commissioning Governance Partnerships – Richard Lynch Head of Service, Mental Health, Disabilities & Professional Support Deputy Director – SWYPFT – Andrea Wilson

Officer Contact: Jane Wood Telephone No 2285 Date: 27<sup>th</sup> June 2016

Financial Implications /			
Consultation			
/To he signed by senior Financial Services officer			

### BARNSLEY METROPOLITAN BOROUGH COUNCIL

This matter is not a Key Decision within the Council's definition and has not been included in the relevant Forward Plan.

REPORT OF THE CHIEF EXECUTIVE TO CABINET ON 27 JULY 2016

# LOCAL GOVERNMENT OMBUDSMAN REPORT WITH A FINDING OF 'FAULT CAUSING INJUSTICE'

### 1. PURPOSE OF REPORT

1.1 To report on the publication of a Local Government Ombudsman report finding fault causing injustice in relation to a school admissions appeal and to set out the action taken as a consequence. Cabinet is required to consider the Local Government Ombudsman's report in accordance with Section 5A of the Local Government Housing Act 1989.

### 2. RECOMMENDATIONS

2.1 That the Local Government Ombudsman's report be noted, together with the action taken to implement the recommendations in full.

# 3. BACKGROUND

- 3.1 The Local Government Ombudsman has issued a report following her investigation of a complaint against the Council. The report of the Ombudsman appears at Appendix 1 to this report.
- 3.2 In summary, the Ombudsman has found that there was fault in the way that the Independent School Admissions Appeal Panel considered an appeal for a place in the reception year at a school in the Borough. As this appeal related to an infant class admission, any appeals are considered in the context that the law says there should be no more than 30 pupils per teacher in those classes. If parents are unhappy with the offer of the school they have received, the role of the Panel in considering any appeal is to consider whether:-
  - Admitting another child would breach the infant class size limit.
  - The admission arrangements comply with the law and were correctly and impartially applied.
  - The decision to refuse a place was one which a "reasonable" authority would have made in the circumstances.

- 3.3 In these circumstances, for a Panel to uphold an appeal on the grounds that the original admission decision was unreasonable would require the Panel to consider that decision to be perverse or outrageous. As a result, it is rare that Panels find a decision to be unreasonable and, therefore, for an appeal to succeed in an infant class size appeal.
- 3.4 School admission appeals are normally held in two stages: the Panel considers evidence from the LEA and the school about the application of the admissions policy and the distribution of children to the various classes within the school in the presence of all parents; then, if the Panel is satisfied as to the application of the policy and the position of the school, each parent has the opportunity of an individual hearing on their specific circumstances. Generally, these individual sessions are given specific time slots. However, given the slim grounds on which a parent can win an infant class size appeal, individual time slots had not been provided, even though parents have been offered the opportunity to make representations. This is partly to achieve the best use of resources in scheduling appeal hearings but also to ensure that parents should not become overly optimistic about their chance of success.

### 4. THE LOCAL GOVERNMENT OMBUDSMAN'S REPORT

- 4.1 The Ombudsman has investigated a complaint by a parent that, in an infant class size appeal, they were not given the opportunity to present their individual circumstances. The Council and members of the Independent Panel have responded to the investigation by stating that the parent in question was indeed given this opportunity, but acknowledged that this was not clear from the procedural documentation used to guide appeal hearings and provided for the information of parents. The Council acknowledges also that the parent in question did not make any representations about their personal circumstances.
- 4.2 As a consequence, the Ombudsman considers that the procedure did not comply with the Code that governs the consideration of appeals and the Panel could not therefore have reached a proper decision in the case of the person complaining or any of the other cases heard that day. The Ombudsman has therefore found fault causing injustice with the way that the appeal was considered.
- 4.3 As a consequence, the Ombudsman has recommended that:-
  - The Council should offer fresh appeals with a new Panel and Clerk to the complainant and the other three parents whose appeals were considered that day.
  - The Council should remind Panel members and Clerks that appellants must be given an opportunity to put their individual cases to the Panel.
  - The Council should remind Panel members and Clerks that Panels must consider appellants' individual cases when considering the reasonableness of the admissions authority's decision to refuse a place.

- The Council should ensure that, although Panels are limited in what they may take into account, appellants are told that they may put forward any evidence they wish in support of their appeals.
- The Council should update its procedural documents and arrange any appropriate training to reflect the above.
- 4.4 The Council has accepted these recommendations in full and arrangements have been made to implement them for future infant class size appeals. This has included providing specific allocated slots to allow parents to present information on their own personal circumstances for consideration by the Panel. Indeed, given that the original appeals were held in June 2015, it was considered necessary to arrange for the appeals to be re-heard without further delay, even though the Ombudsman had not, at that time, concluded their investigation. It is worth noting that the complainant in this case in fact declined the offer of a further appeal because their child was settled in the school to which they had been allocated.

# 5. FINANCIAL AND EMPLOYEE IMPLICATIONS

5.1 Potentially, providing timed slots for parents to make their representations in infant class size appeals means that more time needs to be allocated to those cases, bearing in mind that in the past parents have often not sought to make individual representations. However, this can be contained within the current resource envelope.

# 6. EQUALITY AND DIVERSITY IMPLICATIONS

6.1 There are no specific implications arising from this report. It was already usual practice to ask parents if they had any specific requirements, for example translation or interpretation services, when they submitted their appeal and reasonable provision is made in the process for this.

# 7. LIST OF APPENDICES

Appendix 1: Report by the Local Government Ombudsman.

## 8. BACKGROUND PAPERS

School Admissions Code of Practice and Policy and associated procedural documents prepared by the Council Governance Unit.

Available for inspection in the Legal and Governance Directorate, Town Hall, Barnsley. Telephone (01226) 773421.

Officer Contact: Ian Turner Telephone No: 773421 Date: 6 July 2016





# Report by the Local Government Ombudsman

Investigation into a complaint against
Barnsley Metropolitan Borough Council
(Reference number: 15 005 297)

20 June 2016

# The Ombudsman's role

For 40 years the Ombudsman has independently and impartially investigated complaints. We effectively resolve disputes about councils and other bodies in our jurisdiction by recommending redress which is proportionate, appropriate and reasonable based on all the facts of the complaint. Our service is free of charge.

Each case which comes to the Ombudsman is different and we take the individual needs and circumstances of the person complaining to us into account when we make recommendations to remedy injustice caused by fault.

We have no legal power to force councils to follow our recommendations, but they almost always do. Some of the things we might ask a council to do are:

- > apologise
- > pay a financial remedy
- > improve its procedures so similar problems don't happen again.

# Investigation into complaint number 15 005 297 against Barnsley Metropolitan Borough Council

# **Contents**

Report summary	1
Introduction	2
Legal and administrative background	2
How we considered this complaint	3
Investigation	3
Conclusions	6
Decision	6
Recommendations	6

Section 30 of the 1974 Local Government Act says that a report should not normally name or identify any person. The people involved in this complaint are referred to by a letter or job role.

# Key to names used

Miss B – the complainant

C – the complainant's daughter

Schools 1, 2 and 3 – the complainant's first, second and third preference schools

# **Report summary**

# **School Admission Appeal**

Miss B complains that there was fault in the way the independent appeals panel considered her daughter's appeal for a place in the Reception Year at School 1.

# **Finding**

Fault found causing injustice and recommendations made.

### Recommendations

The Council should offer a fresh appeal with a new panel and clerk to Miss B and the other three appellants.

In addition, we recommend that the Council should:

- remind panel members and clerks that appellants must be given an opportunity to put their individual cases to the panel;
- remind panel members and clerks that panels must consider appellants' individual cases when considering the reasonableness of the admissions authority's decision to refuse a place;
- ensure that, although panels are limited in what they may take into account, appellants are told that they may put forward any evidence they may wish in support of their appeals;
- update its procedure documents to reflect the above; and
- arrange any appropriate training.

The Council has agreed to these recommendations. Miss B was offered a fresh appeal, but chose not to pursue this as her daughter is now settled in school. However, we are issuing this report in the wider public interest.

# Introduction

- 1. Miss B complains that there was fault in the way the independent appeals panel considered her daughter's appeal for a place in the Reception Year at School 1.
- She says it was not made clear to her or to the other parents present that they could put
  their cases individually to the panel. The panel then refused her appeal without
  considering her individual case. She therefore does not consider that she was given a fair
  hearing.

# Legal and administrative background

# The Ombudsman's role and powers

- 3. The Ombudsman investigates complaints about "maladministration" and "service failure". In this report, we have used the word fault to refer to these. We must also consider whether any fault has had an adverse impact on the person making the complaint. We refer to this as "injustice". If there has been fault which has caused an injustice, we may suggest a remedy. (Local Government Act 1974, sections 26(1) and 26A(1))
- 4. The Ombudsman may investigate matters coming to our attention during an investigation, if we consider that a member of the public who has not complained may have suffered an injustice as a result. (Local Government Act 1974, section 26D and 34E)

### **School Admissions**

- The government has issued statutory guidance to admissions authorities, in this case the Council, explaining the process they should follow when admitting children into schools. (School Admissions Code 2012, since replaced by the School Admissions Code 2014)
- 6. The guidance explains how admissions authorities should decide who to admit to the school when there are more applications than places. If a school has fewer applications than places, the admissions authority must offer applicants a place. Where there are more applications than places the oversubscription criteria will apply.
- 7. The law says there should be no more than 30 pupils per teacher in an infant class (i.e. in the first three years of primary school).

# **School Admission Appeals**

- 8. If parents are unhappy with the offer of school they receive then they can appeal the decision at an independent appeals panel. The government has also issued statutory guidance which sets out the process for appeals. (School Admission Appeals Code 2012)
- 9. An appeals panel must consist of between three and five voluntary members of the public, at least one of whom must have an educational background. A clerk assists the panel but takes no part in the decision-making process. The clerk's role is to record the appeal and advise the panel on the law and relevant guidance.

- 10. When dealing with an infant class size appeal an appeals panel has to consider whether:
  - admitting another child would breach the infant class size limit;
  - the admission arrangements comply with the law;
  - the admission arrangements were correctly and impartially applied; and
  - the decision to refuse a place was one which a "reasonable" authority would have made in the circumstances.
- 11. In an infant class size appeal, what is "reasonable" is a high test. To uphold an appeal on grounds that it was unreasonable for the admission authority to refuse a place, the panel needs to be sure the decision to refuse a place was "perverse" or "outrageous". For that reason panels rarely find an admission authority's decision to be unreasonable.
- 12. The Ombudsman does not question the merits of decisions properly taken. The panel is entitled to come to its own judgment about the evidence it hears.

# How we considered this complaint

- 13. We have considered the written response of the admission authority to our enquiries and the documents the admission authority provided. We have also discussed the complaint with Miss B and a Council representative.
- 14. The complainant, the Council and members of the independent appeals panel were given a confidential draft of this report and invited to comment. The comments received were taken into account before the report was finalised.

# Investigation

# What happened

- 15. Miss B applied for a place in the Reception Year for her daughter, C. She put three schools on C's application. C did not get a place at School 1 or School 2, but was offered a place at School 3.
- 16. Miss B appealed for a place at School 1. As this was a community school, the Council made arrangements for the appeal panel hearing. Miss B attended the appeal together with the parents of three other children who were also appealing for places at School 1.
- 17. The clerk's notes of the discussions show that the Council representative explained that School 1 operated with some mixed year group classes. The school would admit 40 pupils into Reception. 30 pupils would be placed in a single Reception class, while the other 10 Reception Year pupils would go into a mixed year class with 20 Year 1 pupils. There would also be nine Year 1, and 19 Year 2 pupils in each of two mixed classes.
- 18. The Council representative explained how the places had been allocated, and set out the Council's case that the school was full. She explained that all the appellants had been allocated alternative places within a reasonable distance.

- 19. The notes show that the panel and parents were able to question the Council representative about the admissions arrangements. In particular, the panel examined the mixed class arrangements and whether additional pupils might be admitted to the Reception Year without breaching the infant class size limit.
- 20. The panel was satisfied that the arrangements had been properly applied. It decided that the Council's decision to refuse admission was not unreasonable. It did not go on to examine the individual appellants' cases, but refused the appeals.

# Information provided to parents on the appeal process

- 21. The Appeals Code sets out requirements that apply to all appeals:
  - Section 2.12 "Appeal panels must allow appellants the opportunity to appear in person and make oral representations..."
  - Section 2.20 "When multiple appeals are grouped, the presenting officer's case is usually heard in the presence of all the appellants at the beginning of the hearing (or sometimes at the start of each day when a hearing runs over a number of days). The appellants' cases are then heard individually without the presence of other appellants..."
  - Section 2.21 "Appeal panels must operate according to the principles of natural justice. Those most directly relevant to appeals are... b) each side must be given the opportunity to state their case without unreasonable interruption..."
- 22. The Appeals Code suggests a procedure which, although not mandatory, provides for appellants to put their case to the panel without other appellants being present. This applies to both infant class size and other appeals.
- 23. The Council's practice is not to provide set times for private hearings. But it sets aside sufficient time for this, based on the experience of staff involved in clerking the panels. There are no time constraints on parents who want to have a private hearing.
- 24. The Council has explained that it does not want to deprive parents of their right to have an individual hearing. But it is under significant organisational pressure in terms of resources. Accordingly, it does not want to have officers spending time on unnecessary hearings where panels cannot take account of most of the issues that parents may raise. It also does not want to unduly raise parents' expectations when the panel's remit is limited and few infant class size appeals will succeed.
- 25. The Council sends letters to parents advising them of the arrangements for appeals. These letters include a reference to parents being able to have a private hearing. However, the Council acknowledges that the right to have a private hearing is not reflected clearly in its procedure documents or the agenda provided for the appeal.
- 26. The Council has also provided a copy of the "script" used by the clerk or chair of the panel to run the meeting at infant class size appeals. This says "if there is anything you wish to say in private, then we can see you individually". It says this script was used at this appeal

- hearing. From this, it is the Council's view that the parents were given the opportunity to have a private hearing to present their case, but chose not to.
- 27. One of the panel members has also expressed the view that it was made clear to parents that they could have a private hearing but feels that, having heard what the panel could consider, it is likely that the parents felt that there was little point in having an individual hearing.
- 28. The only reference in the clerk's notes to the conduct of the proceedings is "procedure outlined". There is no specific reference to parents being told that they can put their individual case to the panel.
- 29. Although, the appeal may well have followed the script and advised parents that they could speak, the opportunity for parents to put their case was not timetabled clearly as part of the agenda. So it would not necessarily have been clear to parents that this was a separate process from the grouped first stage in which the Council put the school's case.
- 30. Moreover, the script which the Council says was used at the appeal says that "any evidence they put forward must relate to the criteria as detailed within items 5 (i), (ii) and (iii) of the procedure document".
- 31. That is incorrect. Although it is for the panel to decide what evidence is relevant to its decision, parents may present any information they wish to the panel. So, if parents were wrongly advised that they were restricted in what evidence they could put forward, they could not have made a proper judgment about whether or not to have an individual hearing.
- 32. So, we consider that it was not made clear enough to parents that they could have an individual hearing or that they could put forward any evidence they chose in support of their appeal. This was fault.

### The panel's decision

- 33. Section 4.4 of the Appeals Code states that, when considering an infant class size appeal, "The panel must consider all the following matters... d) whether the decision to refuse admission was one which a reasonable admission authority would have made in the circumstances of the case".
- 34. The Council explained in its response to us that: "the Panel found no evidence to suggest there was failure to comply with legislation or codes/practices and neither was the decision found to be unreasonable. In light of this the Panel would not have therefore proceeded to examine the parental cases".
- 35. But the Council's own guidance sets out how the Court of Appeal considered the question of what is *"reasonable"* in an infant class size appeal. This says that this process **must** involve consideration of the parents' particular cases in order to judge whether it was perverse to refuse the child a place.

36. Without considering the parents' individual cases, the panel could not properly consider whether the decision to refuse admission was reasonable "in the circumstances of the case". So none of the appellants have had their individual appeals properly considered. This was a clear breach of the appeals code and of natural justice.

### **Conclusions**

- 37. We note that it was not the Council's intention to seek to deprive parents of their appeal rights. We also acknowledge that the Council advised parents what evidence they could put forward so as not to unreasonably raise their expectations.
- 38. But we do not consider that the procedures the Council and the panel followed comply with the Appeals Code.
  - It was not made clear to parents that they could have their individual cases heard.
  - Parents were incorrectly advised as to what evidence they could put forward in support of their case.
  - The panel did not consider the parents' individual cases when deciding on the reasonableness of the decision to refuse a place.
- 39. So, the panel could not reach a proper decision on any of the cases.

# **Decision**

40. There was fault by the Council causing injustice to Miss B and the other appellants. They were not given a proper hearing, and cannot know whether their appeals should have been upheld.

### Recommendations

- 41. The Council should offer a fresh appeal with a new panel and clerk to Miss B and the other three appellants.
- 42. In addition, we recommend that the Council should:
  - remind panel members and clerks that appellants must be given an opportunity to put their individual cases to the panel;
  - remind panel members and clerks that panels must consider appellants' individual cases when considering the reasonableness of the admissions authority's decision to refuse a place;
  - ensure that, although panels are limited in what they may take into account, appellants are told that they may put forward any evidence they may wish in support of their appeals;
  - update its procedure documents to reflect the above; and
  - arrange any appropriate training.

- 43. One panel member does not accept our recommendations. He considers that they will merely add cost to the appeals process and that the decisions will remain the same. It may well be that in many cases the outcome of appeals will be unchanged. But the rationale behind the recommendations is to ensure that appellants have their cases considered properly and fairly in accordance with the Appeals Code.
- 44. The Council has accepted our findings and has already agreed the Ombudsman's recommendations. The complainant was offered a fresh appeal, but chose not to pursue this as her daughter is now settled in school. While that is the case, we are issuing this report in the wider public interest.